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OPTIONAL FORM NO. 10 3-106 MAY 1962 EDITION GSA GEN. REG. NO. 27 Tolson DeLogch UNITED STATES C **IENT** Mohr Bish lemoranuum Cd ahan Conrad Felt Gale то Bosen : Mr. W. C. Sullivan DATE: August 16, 1968 Sullivan 🖢 **C**Tavel Trotter Tele. Room FROM D. Holmes ennan Gandy SUBJECT SECURITY INFORMANTS -SUBMISSION OF JUSTIFICATION LETTERS #303-69 - PURPOSE: ... Obtain approval to change the submission of security informant justification letters from once each four months to once each six months, and to alter existing instructions concerning information set out in the justification letter to

**BACKGROUND:** 

1938

clarify value of information furnished.

Kozefter Linifelle In 1955 the field was instructed to submit justification letters to the Bureau each three months on informants to insure close supervision of the informant and control of funds expended ( for information. In 1956 the format of this letter was changed for clarification and refinement of contents. In 1957 the period of submission was changed for security informants from three to four months, and experience has shown no loss of control or supervision of these cases. During the past year payments to security informants dropped by 78.7 per cent despite a continuous increase in our responsibilities in the security field. It is pertinent to note the Special Agent in Charge of each office is personally accountable for approving individual expenditures for information within the authorized total amount, e.g., initial payments up to a total of and thereafter b7E up to whatever the amount authorized within a specific period (normally monthly). Any expenditures over these authorized amounts have always, and would continue to require specific Bureau authority.

Along this line, the request to alter the format of information required in the justification letter is pertinent.

Enclosure - Such detailed REC 37 66-254 66-2542-3 RLS:sss (8) 1 - Mr. DeLoach 6 AUG 26 1968 1 - Mr. Mohr - Mr. Casper 1 - Mr. J. E. Reilly 1 - Mr. Sullivan 1 CONTINUED -OVER - Mr. C. D. Brennan 1 Mr. Shackelford





Memorandum C. D. Brennan to Mr. W. C. Sullivan RE: SECURITY INFORMANTS - SUBMISSION OF JUSTIFICATION LETTERS 66-2542-3

Under item number four the field is required to furnish "summary of information furnished and/or services rendered during pertinent period." At the present time it is not possible, without considerable research, to determine whether this information is available from other sources or is available only from the source. This factor alone radically affects the value of the information. Henceforth, the field will indicate if such data is available only from that source.

#### **OBSERVATIONS:**

Control of expenditures for information is not an issue here. It is the frequency with which these expenditures will be reviewed at the Bureau. Submission of these letters every six months would allow time saved in the field to be more productively utilized in investigative work, and at the Bureau this time would be utilized for a more in-depth analysis of the justification letters in terms of overall needs of the office and eliminating multiple coverage where it is not warranted. Requiring specific comments on information furnished that is only available through that source in justification letters would materially aid in making this analysis.

#### **RECOMMENDATION:**

1. Attached for approval is a letter to all Special Agents in Charge setting out specific instructions that: (a) Justification letters for security informants be submitted each six months and (b) Specific identification of information available only from the informant be required in these justification letters.

2. If approved, manual changes will follow.

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	OPTIONAL FORM NO. 10 MAY 1992 EDITION GSA GEN, REG. NO. 27 UNITED STATES GOVERNMENT Memorandum
то	Mr. Gale
FROM	A. B. Eddy

SUBJECT: BUREAU'S INFORMANT PROGRAM EXCHANGE OF INFORMATION

On 12/16/68 a conference was held by the representatives of the four informant units at the Seat of Government. In attendance were M. J. Rozamus representing the Security Informant Desk; J. G. Deegan representing the Racial Informant Desk; J. E. Kelly, Jr., representing the Top Echelon Informant Desk; and L. A. Wagoner representing the Criminal Informant Desk. JEM ral

SA Wagoner noted that occasionally a criminal informant is converted to a racial or security informants or vice versa. He indicated when this happens the supervisor approving the newer designation, should be certain to make the other units aware so as to complete the records and not have a pending matter unnecessarily.

SA Deegan discussed the continuing efforts being made to extend and broaden coverage in the racial field. He also noted the manner in which security informants can be utilized in racial matters.

SA Kelly discussed some of the problems and the importance of protecting informants at the conclusion of trial matters where their identity has been made known.

The necessity of adjusting payments to the informants on basis of type of information produced was agreed upon.

#### ACTION:

You will be advised concerning the next meeting of the various informant units.

- Mr. DeLoach 1 - Mr. W. C. Sullivan - Mr. Gale 1 - Mr. Eddy 1 1 J. E. Kelly, Jr. - J. G. Deegan 1 1 - M. J. Rozamus 1 - L. A.Wagoner XEROX LAW: cm (9)cm IST JAN

DATE: 12/18/68

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Holmes.

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OPTIONAL FCCM NO. 10 MAY 1952 EDITION GSA GEN. REG. NO. 27	5010-106		Tolson	
UNITED STATES	MENT	<u>~</u>	DeLoach Mohr	
Memorandu	zm	-	Bishop Casper Callahan Conrad	
		1 - Mr. DeLoach	Felt Gale	
TO :Mr. W. C. Sullivan	•	DATE: April 23, 1969	Rosen	
		l – Mr. Mohr 1 – Mr. Sullivan	Tavel Frotter Tele, Room	
FROM : C. D. Brennan		l – Mr. Callahan	Holmes Gandy	
		l – Mr. Casper		
$\bigcirc$		1 - Mr. C.D. Brennan	<b>h</b>	
SUBJECT: SECURITY INFORMANTS	i what has a set	1 - Mr. J.E. Reilly	1 St rabber	
		1 - Mr. Grigalus 🔇	and the start	<u>ب</u> ر م
To recomm	end that total	paym <u>ents</u> to <u>secur</u> ity	informants	
y under SAC authority			purpose b7	7E

SAC letter 68-16 dated March 12, 1968, authorized SACs to expend up to \_\_\_\_\_\_ to racial informants and SAC letter 69-14 dated February 25, 1969 also authorized SACs to expend up to \_\_\_\_\_\_\_ to criminal informants for value received on a c.o.d. basis. Section 107 N, 2, of the Manual of Instructions presently authorizes an SAC to pay up to \_\_\_\_\_\_\_ to security informants for information of equivalent value on a c.o.d. basis.

In order to streamline the Bureau's and the field's operations in the handling of security informants, it is deemed advisable to increase SAC authority payments up to This will result in uniform payments to all informants, thereby eliminating any possible confusion in the field. In addition, this increase in no way lessens the responsibility of an SAC making payments for full value received on a c.o.d. basis. b7E

#### **RECOMMENDATIONS:**

of uniformity.

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1. That attached proposed SAC letter authorizing all Special Agents in Charge to expend up to \_\_\_\_\_\_to security b7E informants for value received be approved.

REC-64 FILI-Y-& ranner + Handlock-66-25-1-3-1419 If approved, appropriate manual and handbook 6 1969 changes will be forthcoming. Enclosure EPG:sss 79 MAY 8-19

May 1, 1969

# PROPOSED CHANGES IN FBI HANDBOOK FOR SPECIAL AGENTS

66-2-542-3-1414

to	Part I, page	18a,	third last line, change	
	Dant I nago	180	second last line change	b7E
to	part i, page	10a,	second last line, change	
	Part I, page	18b,	line 10, change to	

Handbook Revised fort

cc-66-1934

2-Blochanon

1 - Mr. Grigalus

May 1, 1969

# PROPOSED CHANGES IN FBI HANDEOOK FOR SPECIAL AGENTS

to	Part I,	page 18a	, third last line, change	
to	Part I,	page 18a	, second last line, change	b7E
	Part I,	page 18b	, line 10, change to	

EPG:sss (4)

NOTE:

Manual and Handbook changes being made in accordance with memorandum C. D. Brennan to Mr. W. C. Sullivan dated 4/23/69, captioned "Security Informants," which was approved by the Director. SAC Letter Number 69-26 dated 4/29/69 was sent to the field in line with above changes.

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Tolson DeLoach Mohr Casper Callahan Conrad Felt Gale Sullivan Tavel Trotter Tele. Room Holmes Gandy	MAIL ROOM TELETYPE UNIT	April 1 Bart NER

Written statements submitted by informants . should be placed in a separate section or subfile of the informant's file. Excerpts from the statements are to be included in the regular investigative case report when information of value is submitted. Informants should be told to submit one original statement to eliminate any temptation to the informant to maintain a copy. No copies or notes should ever be retained by the informant. When informants supply data orally, which are reduced to writing in the office, the statement should also be filed in the subsection of the file relating to the particular informant.

All[symbol number informant]files,[pending and closed,]shall be maintained under[lock and key]under the personal supervision of SAC, ASAC, field supervisor,[or responsible employee designated by SAC.]

- The files of informants should be maintained in such a manner to insure that all .information furnished by a particular informant will be immediately available. In addition, these files should be maintained in such a fashion that the identities of the cases in which an informant has furnished pertinent evidence can be forwarded immediately to the Bureau by simply referring to the file of the informant without the necessity of conducting extensive research. Place in the informant's file copies of all correspondence showing an interest by the Department in using the informant for testifying when he becomes available as a witness. If such correspondence is voluminous, summarize the information on each particular informant.
- 8. Payments
  - In specific instances in which it is necessary and expedient to expend money to obtain information concerning matters or persons under investigation which is not otherwise obtainable, or to advance expense money to enable an individual to obtain such information, the SAC may approve payments of amounts up to and totaling no more than on a c.o.d. basis regardless of the number of payments.

PART I

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42.8

#### PART I

This applies only to individuals who have never been regularly paid for services or expenses on Bureau authorization. In other words, once an individual has been paid on Bureau authorization, regardless of the amount, this authority of the SAC cannot be used. Prior Bureau authority must be obtained to make additional payments to an individual who has received payments totaling The blue slip reclaiming any of these c.o.d. payments The blue slip must clearly and accurately explain the circumstances and summarize the information obtained so that the Bureau will be in a position intelligently to pass upon such blue slips for payment. Gifts should not be given since such actions might be misconstrued.

b7E

To pay anyone on a continuing basis, obtain specific Bureau authorization. In requesting this authorization, a justification must be set forth containing following items using these subheadings: Recommendation (1)

> '(Use following wording as nearly "I, therefore, as possible: recommend that authority be granted to continue (increase, decresse) payments to the above informant up to \$\_\_\_(amount) per\_\_\_(month, week) for services, plus up to \$\_\_\_(amount) per (month, week) for expenses actually incurred for a period of months, effective (date).")

- (2) Residence and employment (If no change since last justification letter, merely state "no change.")
- (3) Current membership and position held in subversive organizations
- (4)<sup>-</sup> Summary of information furnished and/or gervices rendered during pertinent period. [Information and/or services available only from the informant must be specifically identified. (If there is none, a statement to that effect should be set out.)]
- (5)Amount paid for services and expenses by month (Initial justification letter should set forth amount, if any, ever paid under SAC authority.)
- Type and number of meetings (6)attended and other activity
- (7) Number of written and oral
- statements submitted (List separately.) (8)
- Information furnished of unusual value

18b 9-16-68

66-2542-3-1419

May 1, 1969

b7E

#### PROPOSED CHANGES IN MANUAL OF INSTRUCTIONS

Section	107	N,	2a,	line	5,	change	to	
Section	107	N,	2a,	line	6,	change	to	
Section	107	N,	2d,	line	2,	change	to	

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1 - Mr. Grigalus

May 1, 1969

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# PROPOSED CHANGES IN MANUAL OF INSTRUCTIONS

Section 107 N, 2a, line 5, changetoSection 107 N, 2a, line 6, changetoSection 107 N, 2d, line 2, changeto

EPG:SSS (4)

NOTE:

Manual and Handbook change being made in accordance with memorandum C. D. Brennan to Mr. W. C. Sullivan dated 4/23/69, captioned "Security Informants," which was approved by the Director. SAC Letter Number 69-26 dated 4/29/69 was sent to the field in line with above changes.

۸ مر<del>.</del> منابع Tolson DeLoach. Mohr -Bishop Casper Callahan paper Conred. Felt\_ Gale . Rosen Sullivan Tavel. Trotter Tele. Room Holmes MAIL ROOM TELETYPE UNIT Gandy .

107M - N SECTION 107. SECURITY INFORMANTS AND CONFIDENTIAL SOURCES

document in the pertinent informant file and is not to'be serialized. If a particular section of this form is not applicable, such should be noted thereon. If it later becomes applicable, the serial number can be , noted at that time.

12. Bulky material submitted by informant

Where informant or source submits bulky material other than a statement . . and same pertains to a specific investigative matter, bulky material may be filed in the investigative case file, together with a copy of executed form FD-306 or a channelizing memorandum containing all applicable items set forth on form FD-306. In such a case, the original form FD-306 or channelizing memorandum should be filed in the subfile of the informant or source and the file and serial number where the bulky material is located should be noted thereon.

N. PAYMENTS TO INFORMANTS AND HANDLING MONEY RECEIVED

1. No gifts to informants

- a. Gifts should not be given to informants since such actions might be misconstrued.
  - Relationship between Agents and informants shall be maintained on Ъ. a businesslike basis.
  - c. [Deleted]

Ε

- Investigative employees must not approach, directly or indirectly, ·d. representatives of companies, private industries, or insurance companies and request assistance regarding payments of money, gifts, or products of such companies to informants.
- 2. SAC authority to pay informants

In specific instances in which it is necessary and expedient to expend money to obtain information concerning matters or persons under investigation, which is not otherwise obtainable, or to advance

- expense money to enable an individual to obtain such information, SAC may approve payments of amounts up to \_\_\_\_\_ and totaling not more than \_\_\_\_\_ on a c.o.d. basis regardless of the number of payments. This applies only to individuals who have never been regularly paid for services or expenses on Bureau authorization. In other words, once an individual has been paid on Bureau authorization, regardless of the amount, this authority of the SAC may not be utilized.
- b7E b. Individual who is paid on SAC authority should not be described in correspondence as an informant or source who is being paid on a "regular basis" or on "Bureau authorization."
- The blue slip reclaiming any of these payments authorized by the SAC с. must clearly and accurately explain the circumstances and summarize the information obtained so the Bureau will be in a position to pass intelligently such blue slips for payment.

Prior Bureau authority must be obtained to make any additional payment ð. to an individual who has received payments totaling

Payments on continuing basis - Bureau authority

- To pay anyone on a continuing basis, obtain specific Bureau authorizaа. tion.
  - In requesting this authorization, a justification must be set forth Ъ. containing the following items and using the subheadings shown. (In espionage and foreign nationality matters, use subheadings where applicable.)
    - (1)Recommendation

(Use following wording as nearly as possible: "I recommend that authority be granted to

continue (increase, decrease) payments to the above informant up to \$\_\_\_(amount) per\_\_\_(month, week) for services, plus up to \$\_\_\_(amount) per\_\_\_(month, week) for expenses actually incurred for a period of \_\_\_\_\_months, effective \_\_\_\_(date).") 5010-106

representing the Criminal Informant Unit.

GSA GEN. REG. NO. 27 UNITED STATES G ERNMENT 1emorandum

TO

Mr. Gale A. B. Eddy FROM

OF. .NAL FORM NO. 10 MAY 1962 EDITION

SUBJECT: BUREAU'S INFORMANT PROGRAM EXCHANGE OF INFORMATION

O SECURITY INFORMUS - GENERAL In accordance with previous instructions a conference was held on 4/2/69 in connection with captioned matter. In attendance at this conference were E. P. Grigalus representing the Security Informant Unit; J. G. Deegan representing the Racial and Klan Informant Unit; J. E. Kelly, Jr., representing the Top Echelon Informant Unit; and L. A. Wagoner and A. B. Fipp

DATE: 4/3/69

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It was brought to the attention of the above-mentioned personnel that beginning May 12, 1969, a two-week criminal informant specialized in-service school would commence and that all members present would have assignments to lecture before this class. It was requested that current examples of the development of difficult informants and the handling of productive, 5.2 informants be used if at all possible in these lectures.

Streamlining facts and operations were discussed relative to each unit and SA Fipp noted that a suggestion made. by the Criminal Informant Unit was just approved allowing the field to eliminate certification in all of their informant letters relative to the availability to travel on the part of informants. In addition, an SAC Letter was just approved emanating from the Criminal Informant Unit reiterating to the field the absolute necessity of each SAC to insure that all letters to the Bureau requesting authority to make payments to criminal informants clearly reflect the value of information or services, thus fully justifying any payments made.

ACTION:

66-2542-3-

Future conferences: of this nature will be called on a need basis, the results of which will be furnished to you. -ST. 1 - Mr. J. 12 APD 8 1969 1 - Mr. DeLoach 1 - Mr. J. G. Deegan 1 - Mr. W. C. Sullivan 1 - Mr. M. J. Rozamus 1 - Mr. Gale 1 - Mr. A. B. Fipp 1 - Mr. Eddy 1 ABF: cm 1.1 (9)'

MAY 1922 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVERNMENT Memorandum

SUBJECT: RACIAL AND SECURITY INFORMANTS

5010-106

TO Mr. W. C. Sullivan Willing

G. C. Moore

FROM

OPTIONAL FORM, NO. 10

DATE: April 28, 1969

Mohr Bishop Casper Callaha Conrad Felt Gale Rosen Sullívan Tavel Trotter Tele, Room Holmes Gandy

Tolcon

DeLoach

Reference is made to my memorandum dated April 24, 1969, captioned "Racial Informants, Racial Matters" and a letter to all continental field offices (attached) wherein the Director noted "Attached letter should not be limited to racial informants. The fiasco at the White House by an Intelligence informant was worse yet. H" In view of this it is recommended the attached letter to all Special Agents in Charge be approved.

The attached letter to all Special Agents in Charge sets out that instructions be reiterated to informants that they do not disclose their identities voluntarily. In addition, it further instructs that all informants must be given tight supervision and control to insure that incidents do not occur wherein their loose talk or actions could be damaging to Bureau operations.

#### **RECOMMENDATION:**

That attached letter to all Special Agents in Charge in accordance with the above be approved.

Enclosure - http:// 1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Mr. J. J. Casper 1 - Mr. W. M. Felt 1 - Mr. G. C. Moore. 1 - Mr. C. D. Brennan NOT RECORDING 1 - Mr. J. G. Deegan 170 MAY 20 1969 1 - Mr. W. D. Neumann JGD:ra 5162111 (9) °. *9* MILLS FALLS ta may 25 Constanting Building Constants 7 9 MAY 21 1969

5010-106

MAY 1962 EDITION GSA GEN, REG. NO. 27 UNITED STATES GORNMENT

· Memorandum

TO : Mr. W. C. Sullivan

OFTIONAL FORM NO. 10

DATE: 4/24/69

Bisnop Casper " Callahan Conrad . Felt. Gale Rosen Sullivan Tavel Trotter Téle, Room Holmes Gandy

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FROM G. C. Mooré

SUBJECT: RACIAL INFORMANTS RACIAL MATTERS

This is to recommend that the attached letter to all continental field offices be approved reiterating the instructions that racial informants be given tight supervision to insure that the informants do not disclose their identities voluntarily.

Recently a New Orleans racial informant was arrested along with over 150 other individuals as a result of a shooting incident in Detroit, Michigan, involving police officers and individuals attending the convention of the Republic of New Africa. This informant feared for his life and, therefore, advised a Detroit Police Department officer that he was assisting the FBI. The Director noted "I am getting more and more concerned about talkativeness of our informants. We must exercise greater control over them. H."

There are standing instructions that racial informants should maintain the confidential nature of their relationship with the Bureau; however, in view of the Director's comments and incident described above, it is believed these instructions should be reiterated.

### **RECOMMENDATION:**

That attached letter to all continental field offices be approved instructing the field offices in accordance with the above.

TOLSON

FOR MR.

DIFFORMEDERS Enclosure

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Mr. J. J. Casper 1 - Mr. W. M. Felt 1 - Mr. G. C. Moore 1 - Mr. J. G. Deegan1 - Mr. W. D. Neumann

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JGD:mst MMA (8)

OPTIONAL FORM NO. 10 MAY 1962 FOITION GSA GEN. REG. NO. 27 UNITED STATES MENT		on
A Memorandum	Casp Call Cont Felt	op oer ahan, ad
10 Mr. W. C. Sullivan	DATE: September 12, 1969 Sulli Tave Trott	ter
FROM : C. D. Brennan		. Room nes ly
SUBJECT: SECURITY INFORMANTS	Service in VIVDe	
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This is in response to Mr. L. M. Walters' request for data concerning the total number of security informants and potential security informants (PSIs) and the number of those providing coverage of the New Left.

Currently there are 1,168 security informants and 675 PSIs. Of the 1,168 security informants and 675 PSIs, 999 security informants and 601 PSIs, respectively, provide coverage of the following: Communist Party, USA (CP,USA), splinter groups of the CP,USA, the Socialist Workers Party, Minutemen, border activities, nationality organizations, and espionage and similar matters.

The remainder 169 security informants and 74 PSIs provide coverage of the New Left. This consists of the Students for a Democratic Society (SDS) which has approximately 235 chapters and 8,000 members, 110 other similar organizations, and about 100 underground newspapers. In addition, some provide coverage of anti-Vietnam War and antidraft organizations which consist of above 250. These protest organizations have in the past mobilized up to 125,000 people for demonstration. Since 1965 approximately 375,000 people have participated in 17 national demonstrations led by protest groups.

Our informant coverage is extremely thin and nonexistant in many areas of our investigative responsibility.

ACTION:

This be referred to Inspection Division, attention Mr. Walters. REC-20 2542 - 3SEP 17 1969 :ssr (10-infat 6) - Mr. C. D. Brennan Mr. DeLoach Mr. Rozamus Mr. L. M. Walters - Mr. Sullivan 69SEP241969

COPY fcr



A. H. BELMONT

mber 23, 1952

Assistant Attorney General CharlesB. Murray Criminal Division

### REPORTING OF INCOME BY INFORMANTS

Individuals who furnish information to this Bureau are paid for value rec and are not in any sense Federal employees. Each informant thoroughly understands his position in this regard and operates as an independent contractor. Since informants are not Federal employees, no deductions are made from sums paid to them under the Federal Insurance Contributions Act. At the same time, all informants who receive compensation are advised to consider such sums as income in completing any required income tax form. It is grought to the attention of all informants that they must complete a special schedule infiling Federal income tax returns applicable to self-employed individuals who are not included within the provisions of the Federal Insurance Contributions Act.

Our informants are anxious to comply with all provisions of the Federal income tax laws, but there is a question of security involved in that they must file under their true names and addresses. There is always the possibility that their true identity may thus become known and, of course, their value to this Bureau as informant will cease.

On the other hand, the use of a fictitious mame and address in completing these forms may be a violation of the Fraud Statutes.

You are requested to consider this matter and advise how these returns should be filed to prevent the identification of the informant without violating any Federal laws or regulations of the Internal Revenue Bureau

JDD:DE

61-7665

SECURITY INFORMATION - CONFIDENTIAL

102 NOV 12 1952

cc: 66-2542

NOV 22 PS-33

: Director. FBI FROM

SUBJECT: COMMUNIST PARTY. USA TOPLEV (100-3-99) SECURITY INFORMANT PROGRAM (06-2542-3)

The Communist Party, USA, in its propaganda places great stress on the inner democracy which allegedly prevails within its own organization. Article IV of the Party's Constitution, which deals with the "rights and duties of members," also pays lip service to this myth.

Section 1 of Article IV provides that every Party member in good standing

> "has not only the right but the responsibility to participate in the making of its policies and in the election of its leading committees in the manner provided for in this Constitution."

This is further implemented by Section 7 of Article IV which provides that all Party members in good standing "have the right to be nominated and elected to all offices or committees."

The current issue of Political Affairs (June, 1954) contains an article entitled "Leadership Quality and the Draft-Program Perspectives" by Claude Lightfoot, an alternate member of the National Committee, Communist Party, USA. This article effectively refutes these claims of inner Party democracy and publicly admits that the Communist Party, USA, has been consistently violating its own Constitution.

2 - Baltimore Boston Buffalo Chicago Cincinnati Boardman Cleveland Belmont. Denver Detroit JFC:oec

Tolson

Nichols

Glavin

Harbo

Rosen Tamm Tracy Mohr

Winterrowd. Tele. Room\_ cc Mr. J. D. Donohue Holloman Miss Gandy\_ + 3+ 4

2 - Indianapolis Los Angeles Miwaukee Newark New Haven New York Pittsburgh

YELLOW

DUPLICATE

JUN 2 9 1954

MAILED

2 - Philadelphia Portland St. Louis San Francisco Seattle Springfield Washington Field

**ب** 

After commenting on some of the current failures of the present leaders of the Communist Party, UCA, Lightfoot states that the Party's leadership should be developed

> "upon the foundation of long-range political perspective...rather than a single act of promotion...."

and calls for

"a radical break with the tendency of revolvingdoor leadership in cadre promotion."

It is significant that nowhere in the Party's Constitution is any provision made for the "promotion" of its members to Party office. The Party's Constitution provides only for their "election."

Lightfoot's article also admits that, in many instances, the various Communist Party districts have no voice whatever in choosing their local leaders, and that this situation has existed almost since the Communist Party, UCA, was organized in 1919.

> "There are districts which, after twenty or thirty years of existence, have had a local force as district organizer for only a brief period."

As if these admissions of the autocratic nature of the Party were not sufficiently damning, Lightfoot goes even further and acknowledges that, in many cases, the Communist Party leader who "is <u>sent in</u> to assist the local comrades" is completely unknown to the Party members in the area.

> "... There are far too many situations where a leader is sent into an area of work and the membership is put in a position where their only criteria for judging the proposal is confidence in the leading committee which submitted it."

This information should be brought to the attention of all agents in your office who are assigned to the development of additional security informants. All the quotations from <u>Political Affairs</u> were taken from page 40 of the June, 1954, issue and in all cases the emphasis was added. A. H. Belmont

R. E. Roach

CONNINIST FARTY, TEA TOFLEV (100-3-9) COURTY INFORMANT FROGRAM (66-2542-3)

The Central Research Unit brings to the attention of the field current material for possible use in the captioned programs of the Bureau. The June, 1954, issue of <u>Folitical</u> <u>Affairs</u> carries an article by Claude Lightfoot, an alternate member of the National Committee, Communist Farty, USA, which effectively disproves any Communist claims that the Communist Farty, MAA, is operated on a democratic basis, with the officers elected by the members.

The attached letter to the offices in which the captioned programs are in effect calls attention to the admissions contained in Lightfoot's article which prove that the Communist Party, ULA, frequently violates its own Constitution.

## RECONTENDATION:

It is recommended that the attached yellow copy of this letter be approved and returned to the Central Research Unit where the duplimat is being retained. The duplimat will then be dated and arrangements made for its reproduction and transmittal to the field.

JFC: oec

cc - Mr. J. D. Donohue

## Attachment

Tolson\_\_\_\_\_ Boardman\_\_\_\_\_ Nichols\_\_\_\_\_ Belmont\_\_\_\_\_ Glavin\_\_\_\_\_ Harbo\_\_\_\_\_ Rosen\_\_\_\_\_ Tamm\_\_\_\_ Tracy\_\_\_\_\_ Mohr\_\_\_\_\_ Winterrowd\_\_\_\_ Tele. Room\_\_\_\_ Holloman\_\_\_\_\_ Miss Gandy\_\_\_\_

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138 JUL 7 1954

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	unativital formation. In Andre 108	•	•
	UNITED STATES GOVERNMENT		b teory Jackson h Hada
	Memorandum	1 - Mr. C. D. D. 1 - Mr. J. P. Mc	Wanton Britten
TO :	Mr. C. D. DeLoaching	DATE June 25, 196	59 Gate (25
FROM :	W. C. Sullivan	1 - Mr. T. E. B: 1 - Mr. J. J. C: 1 - Mr. W. C. S:	asper Holmos
SUBJECT:	ESPIONAGE CONFERENCE DOMESTIC INTELLIGENCE DIVISION (JUNE 16-17, 1969)	1 - Mr. A. W. Gr $1 - Mr. W. A. Br1 - Mr. T. N. Got 1 - Mr. H. D. Cr$	anigan bble lough
1,10	SECURITY INFORM	14:075-GONERA.	
· ·	Reference my memorandum, June 18, 1969.	captioned as al	oove, dated
•	Conference unanimously r procedures in the program for deve (Deseco) to reduce paper work and	lopment of seled	eted contacts $0^{-1}$
∧, sy sy word: Streaman by	Deseco program develops selective basis and places them in officials to penetrate their intel ment procedures currently require	contact with So	viet-bloc
	(1) check of field offi and criminal records;	ce indices, loca	al credit
	(2) "sounding-out" inte 14 offices, and Bureau authority t individual's willingness and poten	o other offices	thority in h to assess o te;
	(3) investigation to de ground, personal history, and reli		al's back-
	(4) results of "soundin investigation submitted to Bureau to recontact for further assessmen ability and advise him of our desi relationship with Soviet-bloc offi	with request for t of potential a re for him to de	r authority
2	In cases where individua tion during recontact, all investi Enclosures 72-340 (atta)		
	HDC:mkl finder 66-2	-542-3 - CONTINUED - OVER - 3 1969	E JIN / 12: 1969
Zert	JUL 27 1969		intering and the state of the s
40	JUL 27 1969		2-Jul

Memorandum to Mr. C. D. Delonch RE: ESPIONAGE CONFERENCE DOMESTIC INTELLIGENCE DIVISION (JUNE 16-17, 1969)

Propose in "sounding-out" interview, we resolve if subject is ready, willing, and able to assist Bureau, by advising him we desire his participation in confidential activity to protect the internal security of the United States, which may require his time and effort beyond his normal occupational endeavors. Statement would not divulge specific plan to contact Soviet-bloc official, but would strengthen assurance he will actively cooperate and insure background investigation to be conducted by our Agents is necessary and worthwhile.

Propose also that Step 4, recontact of individual, be on a UACB basis, cutting paper work without sacrificing supervision and quality of investigation, all other procedures to remain the same.

ACTION:

If you approve, attached are proposed SAC Letter and appropriate change of Manual of Instructions.

Tors

- 2 -

1		Ых.	C.	D.	DeLoach	1	<b></b>	Mr .	J.	J.	Casper	1	<b>,</b> i	Mr.	Brauigan	
٨,	••••	Mr.	Ĵ,	12.	Mohr	1		Far "	₩.	C.	Sullyan	1	***	Mr.	Clough	
L	<b>b</b> ana y	Mr.	Ŧ.	E.	Bishop	1	دست	Mr.	Λ.	₩.	Gray					

PROPOSED CHANCE IN June 25, 1969 MANUAL OF INSTRUCTIONS SECTION 105K, PAGE 34 (INTERNAL SECURITY - NATIONALISTIC TENDENCY)

In Section 105K, page 34, paragraph (e) should read as follows:

(3) For all offices, if during the "sounding-out" interview the Nergeo subject clearly exhibits a willingness and potential to cooperate with the Dureau, he should be informed of our desire to have him participate in confidential activity in support of the Eureau's responsibility for the protection of the internal escurity of the United States. Eubject should clearly understand this may require his time and offert beyond his normal occupational endeavors. If the initial interview is favorable, submit results and request the Bureau to review its files if not already done. At the same time, an investigation should be instituted to detormine the individual's background, including porsonal history, integrity, and reliability. The extent of this investigation will depend upon the circumstances of individual cases but must be sufficient to clearly establish that the individual is the type of person who can bo operated successfully by the Dureau. At the completion of this investigation, the results thereof and a summary of the initial interview and file reviews should be furnished to the Eureau, advising on a UACB basis that subject will be recontacted to further assess his potential and availability.

Buring this second interview, the person selected will be specifically informed of our desire to have him develop a relationship with a Soviet-bloc official. If after being informed of the purpose of his cooperation he is still agreeable to cooperate, and you feel he possesses the attributes necessary for a successful double agent or informant, submit the results of the second interview to the Bureau. Advise, on a UACB basis, that the person under consideration will be considered a PSI and that steps will be taken to develop him as an informant or double agent. For your guidance a PSI should be design nated an informant, or double agent, when he is in contact with an official and is furnishing information of value. AÙ

66-2542-2-

MANAGE SICLOSURE.

HDC:mk1 (12) MUS - 65-1934 (Revisions, Manual of Instructions) SEE NOTE PAGE TWO 6-26-69 S Elistan ... Pavet .....

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# Proposed Change in Manual of Instructions

# YOUR:

See memorandum W. C. Sullivan to Mr. C. D. DeLoach, captioned "Espionage Conference, Domestic Intelligence Division, (June 16-17, 1969)," dated 6/25/69, prepared by HDC:mkl.

Employee Suggestion FD-252 (Rev. 9-11-59)		•	
1		*123.10	
		<u>*</u> * *	Date 9/5/69
То:	From: (Suggester's name)		Division of Assignment
Director, FBI	SA George M. Quinn	1	Domestic Intelligence
as a <u>Bureau-app</u> for payment is that PSI will b	roved potential sec involved on a UACB	basis and to cordance with	signation of an individual mant (PSI) where no request o include in its letter n provisions in Section
Gurrent prostice or sule (Include	le manual citation as well as fact		INFORMANTS PLINERAL.
See page 2.	te manual citation as well as lact	5)	
	annual savings (include basis for	·····	
against use of PSI. By author we will elimina approval on UAC letter from fie subject will be that no intimid	subject as PSI, Bur izing field to subm te need for Bureau B basis will contir ld requesting desig informed that his ation was involved,	reau authoria nit recommend to send repl ue with Div nation will assistance that he is	
None apparent.			
(The use by the United States a assigns upon the United States within two years after submissi	. I understand that I will be cons on.)	Miss Average	
Recommendations and comment	s of Division Head		Signature and Title of Suggester // 0
SEE ADDENDUM F	AGE THREE	REC-DS.	Dullivary
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#### Current Practice:

Section 107D, item 1, Manual of Instructions, instructs field to submit results of background investigation in same numerical sequence as set forth in Section 107C, Manual of Instructions, and to request authority for designation as Bureau-approved PSI. This communication should also include a physical description. Seat of Government will review investigation and, with approval of division head, advise field of decision and if authorization is being given instruct field in communication to advise subject of information contained in Section 107D, item 2.

#### Advantages: (continued)

Bureau on confidential basis, all of which heretofore has been included in Bureau's letter to field authorizing designation. If subject is affiliated with labor union or educational institution, field will also report that it has informed subject that Bureau is not interested in employer-employee relationship of labor union or administrative functions of educational institution as case may be.

#### ADDENDUM DOMESTIC INTELLIGENCE DIVISION VHN:sed 9/9/69

Suggester recommends that field offices be authorized to submit designation of an individual as a Bureau-approved Potential Security Informant (PSI) where no request for payment is involved on a UACB basis and to include in its letter that PSI will be instructed in accordance with provisions in Section 107 D, Item 2, Manual of Instructions. (Briefly this Section requires that field after individual has been approved as PSI make clear to him that his assistance is voluntary; that he cannot consider himself a Bureau employee; and that his cooperation is confidential. If PSI is connected with labor union he is to be informed Bureau not interested in employer - employee relationship and if connected with institution of learning be handled in accordance with current regulations concerning investigations on campuses.)

The present procedure is for field to submit certain required information concerning individual's background and to submit request for Bureau authority to designate him as PSI. Bureau, following review of investigation conducted and check of Bureau files, specifically advises field of its decision and if authorized, has field instruct PSI in accordance with Section 107 D, Item 2, mentioned above.

Suggester feels that the adoption of his suggestion would eliminate need for Bureau to send reply to the field. He indicates that the final approval for such PSIs would lie with the Division head.

If the above suggestion is adopted, conceivably all requests for PSI approval where no request for payment is involved could be approved at the level of Bureau Supervisor or Division head. This would be unsatisfactory since in cases of PSIs involving students, diplomatic personnel, etc., the approval of Bureau officials outside this Division is required prior to their designation as PSIs.

In addition, since field could submit requests on UACB basis field could be utilizing an individual as a PSI even before the Bureau had an opportunity to check its indices.

The adoption of this suggestion would tend to relax control over the development of informants at a time when tight control is necessary.

In view of the foregoing, this Division recommends that the suggestion not be adopted.

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September 11, 1969

PERSONAL

REC-63 66- 2542-3 H25

Mr. George M. Quinn Federal Bureau of Investigation Washington, D. C.

Dear Mr. Quinn:

Your suggestion has been received whereby field offices could take certain action unless advised to the contrary by the Bureau. After consideration, it has been decided this proposal should not be adopted because of several disadvantages which would be involved in such a procedure.

I appreciate the interest which led you to submit your

SEP 12 1969 COMM-FBI

MAILED Idea to me.

(5)

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Sincerely yours. J. Edgar Hoover

1 - Mr. Sullivan

11- Personnel file of SA George M. Quinn MIL:agoa (Suggestion 123-70 dated 9/5/69)

NJV 5/5

Suggests field be authorized to submit designation of an individual NOTE: as a Bureau-approved potential security informant (PSI) where no

request for payment is involved on an unless-advised-to-the-contrary-by-the Bureau (UACB) basis and to include in its letter that PSI will be instructed

in accordance with provisions in Section 107D, item 2, Manual of Instructions. Tolson HOTED Domestic Intelligence Division that, if adopted, conceivably DeLoach Mohr. all requests for PSI approval where no request for payment is involved Bishop Casper could be approved at the level of Bureau supervisor or Division head. This Callahan would be unsatisfactory since in cases of PSIs involving students, diplomatic Conrad Felt. personnel, etc., the approval of Bureau officials outside the Domestic Gale Rosen Sullivan Tavel. Note continued on page 2) Trotter Tele, Room Holmes Gandy

Letter to Mr. George M. Quinn

NOTE: (Continued)

Intelligence Division is required prior to their designation as PSIs. In addition, field, if permitted to submit requests on a UACB basis, could be using an individual as a PSI even before Bureau had an opportunity to check its indices. Proposed procedure would tend to relax control over the development of informants at a time when tight control is necessary. Training Division agrees since it appears the disadvantages involved in proposed procedure would outweigh any reduction in correspondence which might occur from its use and recommends idea not be adopted.

OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVE MENT Memorandum 9/9/69 HYRow Rozafte то DIRECTOR, FBI DATE: SAC, LOS ANGELES (66-5074) FROM SUBJECT: ECURITY INFORMANTS REPORT OF FEDERAL INCOME TAX DEDUCTIONS b7E There is enclosed Check Number 99, dated September 9, 1969, in the amount of payable to the Chief Clerk, FBI, which represents net Federal Income Tax withheld from the following Security Informants for Calendar Year 1968. Also enclosed are receipts issued by the informants where refunds were made to them, and also from those informants who were required to pay additional tax. TAX ADDITIONAL NAME AND SYMBOL NUMBER TAX RECEIVED REFUNDS NET b7E 6-2519-3-14 (2-Bureau (AIRMAIL) (Encls.-29) 5 0CT 10 1969 1-Los Angeles (66-5074) 100822 ench det m Vou. Unit ja PRS:kbt-(3) aba

-7 b7E ADDITIONAL TAX NAME AND SYMBOL NUMBER TAX RECEIVED REFUNDS NET TAX Net Total Tax for Calendar Year 1968

\* Receipt to be submitted

Latate OK MA Voucher Wit record.

OFIONAL FORM NO. 10 5010-106 MAY 1962 EDITION GSA GEN. REG. NO. 27 Tolson UNITED STATES G of onci ERNMENT Mohr -Bisnop 1 - Mr. C. D. DeLoach Memorandum CODET 1 - Mr. W. C. Sullivan 1 - Mr. W. M. Felt Gale Mr. C. D. DeLoach DATE: Rosen 9-10-69 Suilivan Tavel . 1. - Mr. G. C. Moore Trotter Tele, Room 1 - Mr. C. D. Brennan : W. C. Sulliva FROM Holmes - Mr. M. J. Rozamus 'Mr. J. G. Deegan SUBJECT: RACIAL AND SECURITY INFORMANTS COVERAGE SYNOPSIS:

In order to conquer the problem posed by subversives and racial extremists dedicated to the destruction of this country we are operating a highly effective system of live informants who keep us abreast of their activities. Informants are reporting on individuals who are involved in conspiracies with foreign subversive elements and are engaged in fomenting riots and disturbances in cities and on college campuses across the nation, as well as participating in arsons, bombings, and murders. The intelligence data needed to combat this problem is furnished on a continuing basis In June, 1969, a security informant received firstby informants. hand information from the Soviets that they are advocating increased activities of peace movements throughout the world. A New York security informant continues to meet clandestinely with his Soviet. contact to exchange messages and to receive money for financing subversion in the United States. A racial informant has reported upon the strategy of the North Vietnamese Delegation in connection with the Paris Peace Talks. Racial informants have also reported on international revolutionary activities formulated abroad. The absolute need for informants on college campuses is evidenced by the fact that the New Left and black extremists were responsible for () over 200 disturbances and damages in excess of \$2,500,000 on 140 college campuses during the 1968-69 academic year. Information furnished by the informants have prevented serious acts of racial З violence, prevented murders, contained rioting and have resulted in the arrest of numerous extremists. Specifically, racial informants have accounted for the arrest of 149 individuals in the last three months as well as the recovery of items valued in excess of \$56,047,90, including caches of arms, weapons, and explosives. Voluminous examples of the above are set forth in the details which E follows.

ACTION:

JUCLOSURE For information. JGD:bad

W. C. S. 64 125 OCT

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Racial In	formants	1
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66-25 ENGLOSURE 42-3

Informant on Southern Louisiana Regional<br/>Committee of SDS15Massive Demonstration Planned for Chicago<br/>to Start September 24, 196915Demonstrations Scheduled for Washington,<br/>D. C., in November, 196916

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The Danger of Campus Violence, Steps Towards Its Solution and Effectiveness

#### SECURITY INFORMANTS

## High-level Information Regarding National and International Communist Activities

During the past six months our top informants in the Communist Party, USA, (CPUSA), CG 5824-S\* and NY 694-S\*, have continued to provide highest level coverage not only of the CPUSA but of the international communist movement as well. CG 5824-S\* traveled on Solo Missions 31 and 32 during this period. By letters dated 6/13/69 and 8/25/69 Department of State indicated that data developed by this source was "extremely valuable, very enlightening, and useful." CG 5824-S\* is currently abroad on Solo Mission 33 accompanying Gus Hall, General Secretary, CPUSA, on a visit to Hanoi, North Vietnam, to attend the funeral of the late Ho Chi-Minh. In addition, in August, 1969, CG 5824-S\* developed information concerning the Sino-Soviet dispute which was considered extremely important by the intelligence community since it substantiated information previously received from other sources regarding Soviet intentions. During this period NY 694-S\* has continued to meet clandestinely with his Soviet contact to exchange messages and has received \$550,000 of the Party's \$1,500,000 subsidy for 1969 from the Soviets.

#### World Peace Council in East Berlin, 6/21-23/69

Last Berlin, Germany, 6/21-23/69. The report included firsthand information on position of Soviet delegation who advocated increased activity by peace movements throughout the world, calling for specific actions on July 4th, July 20th (Anniversary of Geneva Accords), and August 6th (Anniversary of Hiroshima bombing). Informant also reported remarks of North Vietnamese

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Ambassador relating to position and possibility of progress at Paris Peace talks. This information was disseminated by teletype to the White House, State Department, and other agencies to which it was of considerable value.

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## National Anti-War Conference in Cleveland 7/4,5/69

attended the National Anti-War Conference held in Cleveland, Ohio, 7/4,5/69. The report submitted by this informant gave a detailed accounting of the plans made for future activities as well as the positions taken by New Left Key Activists and other various personages in the anti-war movement. This conference set in motion the organizing for demonstrations at the Summer White House in San Clemente, California, in August, 1969; demonstrations and possible confrontations in Chicago in October, 1969, during trial of the eight individuals indicted for their activities at time of Democratic National Convention; massive demonstrations in Washington, D. C., in November, 1969; and other activities including a "moratorium on business as usual," calling for a strike of students. This information was of extreme importance at all levels of government, and was appropriately disseminated.

# National Coverage of the Students for a Democratic Society (SDS)

is a most valuable informant involved in the SDS, a militant, anarchist, revolutionary organization headquartered in Chicago. This informant has sufficient access to SDS national headquarters to provide and has provided the Bureau with exceptional information concerning the various factions within SDS, their objectives, and future plans for disruptive activities. has attended meetings This informant is making very promising progress.

14

Informant Causes SDS Summer Work-In Project to Fail

Is a student at Toledo University, Toledo, Ohio. During this summer he was one of over 40 SDS members who became involved in an SDS Summer Work-In project in the State of Ohio, primarily Columbus. The SDS members involved in this project were subjects of numerous arrests by the Columbus Police Department because of the very valuable information furnished by this informant and he was most instrumental in causing this project, designed to cause disruption and disorders in Columbus, to fail.

## Informant on Southern Louisiana Regional Committee of SDS

a college student in New Orleans, has been very valuable in furnishing information concerning the National Office and Progressive Labor factions of SDS in the New Orleans area.

National Convention and has initiated contacts with SDS national leaders.

Massive Demonstration Planned For Chicago to Start 9/24/69

Demonstrations protesting the trials of individuals for their activities during the Democratic National Convention, Chicago, Illinois.

The SDS, the Black Panther Party (BPP), the New Mobilization Committee to End the War in Vietnam, and other protest groups have sent out a call for a massive demonstration to be held in Chicago, Illinois, during the trials of eight individuals for their activities during the Democratic National Convention. The trials are to start 9/24/69.

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A split over the nature of the demonstration has occurred between SDS and other participating organizations. Current information indicates the demonstrations will start on October 8 with SDS attempting to organize a militant confrontation with authorities. The New Mobilization Committee to End the War in Vietnam (NMC) plans its action later in the month but with a more peaceful format.

This situation is potentially explosive since it has both New Left and racial overtones.

The following sources have furnished particularly valuable information with respect to this planned demonstration: a student at <u>Portland State College. Portland</u>, Oregon, who is a member of SDS; member of the Black United Front (BUF) of Washington, D. C., and the Washington Mobilization Committee, which is a branch of the NMC.

# Demonstrations Scheduled for Washington, D. C., in November, 1969

The NMC is sponsoring a massive anti-war demonstration in Washington, D. C., on 11/15/69. Recently the BUF, Washington, D. C., demanded that the NMC make a payment to the BUF of \$25,000. This payment would be made for BUF's cooperation during the demonstration. This demand has caused extreme problems for NMC as it does not have the funds to make the payment. BUF has remained adamant and stated its demands are not negotiable. It is essential that we follow the conflict between these two groups and if possible take such action as might be possible to so discourage NMC that it will cancel this demonstration.

The following source has furnished up-to-date developments on this matter: \_\_\_\_\_ who is a member of BUF and the Washington Mobilization Committee, which is a branch of the NMC.

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# The Danger of Campus Violence, Steps Towards its Solution and Effectiveness

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> As of June, 1968, there were 2,489 institutions of higher learning in the U.S., of which more than 1,000 are 4-year accredited colleges and universities. There are over 7,000,000 college students. The Educational Testing Center estimates 2% of students are wreckers who aim to "radicalize" the campuses.

From September, 1968, through May, 1969, demonstrations have occurred on over 200 college campuses throughout the U.S. Over 30 can be called serious. In some instances schools have closed. Over 2,300 arrests have been made and damages to facilities have exceeded \$2,500,000.

Our informant coverage in colleges and universities is on a very select basis and of the 2,489 such institutions in the U.S., we have informant coverage in an extremely small percentage of them. Our policy is to develop coverage only where there is potential dangerousness and we can prevent or curtail injury to persons and damage to property by keeping forewarned of campus violence and, of course, detect subversion.

Through our informant coverage we have on several occasions been able to warn appropriate authorities of planned violence and they have then succeeded in taking action which greatly curtailed both injury and property damage.

During the 1968-69 academic year what can be considered as major student disturbances occurred at such colleges as University of California at Berkeley, City College of New York, and Stanford University. During these periods of unrest, informants furnished invaluable information regarding the activities and planning of student disruptionists. Among the informants so employed were:

Mr. Tolson OPTIONAL FORM NO. 10 5010-106 Mr. DeLoach . MAY 1942 EDITION GSA GER REG. NO. 27 Mr. Walters UNITED STATES G ERNMENT 1 - Mr. DeLMr. Mohr Mr. Bishop Mr. Casper 1 - Mr. Mohr Memorandum 1 - Mr. Felt Mr. Callahan 1 - Mr. Casper Mr. Conrad 1 - Mr. Sullivan Mr. Felt то W. Sullivan DATE: October 17, 1969 Mr. Mr. Gàle 1 - Mr. Branigan Mr. Rosen 1 - Mr. C. D. Brennan Mr. Sullivan . Mr. W. R. Wannall Mr. Tavel. FROM 1 - Mr. D. J. Brennan Mr. Trotter . 1 - Mr. Cotter Tele. Room. - Mr. G. C. Moore 1 Miss Holmes . SUBJECT: 1 - Mr. Wannall SECURITY INFORMANT PROGRAM Miss Gandy REDUCTION IN COST 1 - Mr. Rozamus 1 - Mr. A. W. Gray In view of continuing need for economy in operating costs and recognizing possibility of effecting savings through

re-examination of our Security Informant Program, the attached SAC Letter should go forward requiring each Special Agent in Charge to conduct a detailed analysis of his informant program with a view of retrenchment, refinement and/or elimination of duplication.

In 1967 we directed Legat, Mexico City to review his informant program to determine if savings could be effected through refinement. Emphasis was placed on quality rather than quantity and it was found that a number of informants were furnishing primarily corroborative data, which, although desirable while establishing reliability and integrity of other sources, could be cutback without curtailment of effectiveness of overall coverage. Legat, Mexico made cutbacks resulting in projected annual savings of more than

In 1968, using the same basic approach, refinement of our Border Coverage (BOCOV) program resulted in projected annual savings of more than \_\_\_\_\_ Comparison of results achieved under the refined informant operations with those prior thereto has shown there has been no significant loss of coverage.

Detailed analysis of the Bureau's whole security informant program throughout the field could result in comparative savings through cutbacks and refinement, without curtailment of efficient operations. The field is in the best position to make an on-the-scene analysis of individual informant situations and submit appropriate recommendations which could result in savings. Naturally, any resulting reduction in overall informant statistics must be taken into account during future field inspections. It will also be necessary, however, that the field inspectors continue to make certain that cutting back nonessential informant coverage does not result in a letdown on the part of individual special Acett? in the continuing search for well qualified, productive informants.

Enclosure - Set dere 0 vr4s: \$969

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EX-1, SEE RECOMMENDATION PAGE TWO

#### Memorandum for Mr. Sullivan RE: SECURITY INFORMANT PROGRAM

## **RECOMMENDATION:**

That the attached SAC Letter be approved requiring the field to conduct a detailed analysis of its Security and Racial Informant Programs and thereafter submit recommendations for possible reduction in costs.

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14		DEPTIONAL FORM NO. 10 MAY 1952 EDITION SSA FPMR (41 CFR) 101-11.6 UNITED STATES GOVERNMENT Memorandum		 
то	:	DIRECTOR, FBI	DATE:	12/31/69
FROM	:	SAC, LOUISVILLE (B)		ь7г
SUBJEC	T:	UTILIZATION OF INFORMANTS AND SOURCES AT INSTITUTIONS OF LEARNING SECURITY AND RACIAL INFORMANTS		Royer

Pursuant to the provisions of the Manual of Instruction, Volume IV, Sections 107 and 130, the following information regarding captioned matter is hereby submitted:

At the present time, the Louisville Division has no students or teachers at Kentucky institutions of learning, which have been authorized by the Bureau for contact as security informants, potential racial informants, or other sources in connection with official investigative interests.

It is noted, however, that appropriate personnel, strategically positioned in capacities including college presidents, registrars, administrators and campus security directors, are contacted on a regular basis commensurate with investigative requirements, thus providing adequate coverage of campus activities throughout the Louisville Division's geographical area of responsibility.

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EX-111

30 1970 Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

J. F. Burns

1/13/70

No. 1

airtel

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To: SACs Baltimore Jacksonville Kansas City Mobile New Haven New Orleans New York

From: Director, FBI (66-2542-3)

UTILIZATION OF INFORMANTS AND SOURCES AT INSTITUTIONS OF LEARNING

· JUNHY

Re SAC letter 69-55, dated 9/26/69, advising of the submission of a quarterly letter regarding each student or teacher authorized for contact as a potential informant, informant or handling source in security and racial matters.

\_ ; ; <sup>\*</sup>,

Re SAC letter instructed initial quarterly letters to be submitted by each office by January 1, 1970. To de there is no record in the Bureau of such a communication To date having been received from your office. Advise by return airtel date of communication.

JFB:cas// (16)

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Tolson

Bishop

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EXHIDE

January 26, 1970

## PERSONAL

REC- 62

66-2542-3-1430

Federal Bureau of Investigation Oklahoma City, Oklahoma

Dear

Your suggestion has been received regarding a system for use to facilitate bringing certain information to the attention of all investigative personnel and to more fully utilize the knowledge of the individuals connected with these matters. This proposal is being evaluated by the interested divisions at the Seat of Government and I will let you know of the final decision concerning this subject.

The interest you displayed in submitting your idea to me is indeed appreciated.

IAN 2 6 1970 Sincerely yours, MAILED 21 COMM-FBI J. Edgar Hoover 2 - Oklahoma City 1 - Field personnel file Ъ6 1 - Suggestion file Ъ7C 1 - Personnel file of SA ML:cak CAK (6)(Suggestion 473-70 dated 1/15/70) NOTE: Suggester sets forth an elaborate system utilizing an informant card file which would be available to all Agents at all times in each head-Tolso DeLoach quarters office and all resident agencies in which more than six Agents are Walters Mohr assigned. He has submitted two forms (samples attached) for use in field in Bishop Casper connection with this system. ь6 Callahan Ъ7C Since SA has included all types of informants in it is being referred to the Domestic Intelligence and Special Divisions for views and recommendations. Enfin UNIT

Employee Suggestion				k ( ₽
FD-252 (Rev; 9-11-59)		TE sto		· · · ·
	1	KUT I	1/15/70	
То:	From: (Suggester's name)		Jivision of Assignment	·
Director, FBI	SA		Oklahoma City	b
SUGGESTION It is suggested available to all City and all Res assigned. This but would only r would contain in metropolitan are filed behind ind such as Negro, F etc.; and locati northwest portion depending upon t the informants i Current practice or rule (Inclu No procedure is which makes the <u>use of all Speci</u> Advantages of suggestion and 1. It would ful investigative gation by the of time but from an informants	that an informant can Special Agents at a ident Agency cities card file would not eflect the 137 file formation relative to a only. Information ex tabs indicating the rostitute, Salvage Of on of residence and n of city. The inden he particular city in	rd file be e 11 times in in which mor contain the number and t o informants concerning he "specialt perator, Gre activities b x tabs in ea n which the n the Manual ge of all in estigative m timate) edge of all n just in th nt. Numerou were sought ediately upo provided th	stablished and p each Division He e than six Agent names of the CI he case agent. in the one city the informants of y" of the inform ek, Homosexual, y general areas ch file would va file was mainta (continued page of Rules and H formants availan atters. informants in a e matters under s cases have occ for a consideral n receipt of in e information e	made eadquarter: ts are or PCI Each file y or would be mant, Con Man, such as ary ined and e 2) Regulation ble for 11 FBI investi- curred in ble period formation
Informants of matters upon	iminal Informants co r closed more rapidl which they could be	y due to the	numerous inves	tigative   od of time
put this system paperwork and ma	vantage would be the into effect. Howeve nhours required would counted, INJA	r, once the d be an abso	inting costs re system is estable lute minimum.	quired to
(The use by the United States	of my suggestion shall not form the b . I understand that I will be conside	pasis of a further claim ared for any justified	m of any nature by me, my h	
Recommendations and commen			······································	· · · · · · · · · · · · · · · · · · ·
The not write in this space - for	1 Agents requresting same end.	contact wit	It to administe the logical information Maturiand Charge 7/3-3-/430	r. A mants
3-Bureau (Enc. 1 2-0k1ahoma City RLM:jmc (5)	LE LE		4 JAN 22 1970	<u>y</u> -

SUGGESTION: (continued from page 1)

At the time an informant was opened the case agent would determine the manner in which the informant could most logically furnish information and have the informant indexed accordingly. This could be accomplished by the case agent completing a 3" x 5" card or form in legible hand printing with a copy for each area in which the informant was to be indexed. The number of index cards on each informant would vary from two to any number, depending upon the particular informant. Enclosure One is a sample form which could be printed for this purpose, possibly with carbon paper preinserted as with the currently used assignment cards.

A copy of the index card would be filed in the informant file. FD-237, Criminal Informant Review Sheet, could be amended to reflect the filing of the index card in the file and also to reflect the fact that the index cards were removed when the file was closed. In the event the index cards were not removed, the mistake would be noticed and corrected upon receipt of the next request for an informant contact.

Special Agents working cases would then have the full advantage of the knowledge of every informant in the metropolitan area in which he was conducting investigation. Upon receiving an investigative matter he could quickly review the Informant Index File and determine the 137 file numbers of all informants who could logically furnish information relative to his particular investigation. He would then send a lead to the informant case agent. This could be done in legible hand printing on a form with two copies to the 137 file. Enclosure Two is a sample form which could be utilized for this purpose. A notation would be made in the investigative case file on the top serial when this form was sent to the informant file, such as: FD-1234 to 137-1234 and 137-5678 on 12/12/70.

Upon completion of the informant contact the informant case agent would record the information provided by the informant or a negative contact on the bottom of the request form in legible hand printing and send the original back to the investigative case file with the duplicate to the informant file to record the informant contact.

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Suggestion of SA	
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ADVANTAGES: (continued from page 1)

3. Security, racial and criminal informant could be utilized in all matters which are investigated by the FBI, rather than only in one particular area, such as security as in the case of security informants. Of course, all contacts would be at the discretion of the informant case agent.

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- 4. A conservative estimate of the value of the annual savings due to the resulting reduction in investigative manhours would be \_\_\_\_\_\_ b7E
- 5. This program could be particularly valuable in Organized Crime investigations where all informants are questioned concerning specific individuals under investigation.

An example of this could be information provided by a prostitute concerning hijacking activities on the part of an individual under investigation when it was not even known by the FBI that the prostitute was acquainted with this individual.

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ENCLOSURE ON	NE to Emplo <b>yee</b> S	Suggestion of SA	
3" x 5" or 5	5" x 7" size		• •
INFORMANT IN FD-	IDEX CARD		
Race: 🗌 W	🗌 N 🔲 Other	(specify)	•
Residence An	rea:		•
Occupation;	type	area	•
	type	area	•
Speciality:	1.	2.	•
	3.	4.	•
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ENCLOSURE 66.2542-3-1430

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	ENCLOSURE TWO to Employee Suggestion of SA	t	Ъ6 Ъ7С
	INFORMANT CONTACT REQUEST FD-	•	
	DATE	7	
	то: 137-		
	IT IS REQUESTED THAT THE ABOVE INFORMANT BE CONTACTED RE THE INVESTIGATIVE MATTER ENTITLED:		ţ
	SUMMARY OF INVESTIGATIVE MATTER:		
	TYPE OF INFORMATION DESIRED FROM INFORMANT:	_	
	SUBJECT'S DESCRIPTION:         RACE       SEX       HEIGHT       HAIR       EYES         WEIGHT       DOB       SCARS & MARKS         PHOTO ATTACHED       YES       NO       VEHICLE	_	
	RESULTS OF INFORMANT CONTACT(INCLUDE PCI NAME OR SYMBOL #)		
Dir			
NIET 1910	DATE OF CONTACT: CONTACTING AGENT:	-	

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<b>*</b> • ;	5 m				Mr. Telsen
FD-36 (	Rev. 5-22-64)				$\begin{array}{cccc} \mathbf{M}_{\mathbf{F}}, \mathbf{W} & \mathbf{c}_{\mathbf{F}} \\ \mathbf{M}_{\mathbf{F}}, \mathbf{M}_{\mathbf{F}} & \mathbf{h}_{\mathbf{F}} \\ \mathbf{W}_{\mathbf{F}}, \mathbf{h}_{\mathbf{F}} & \mathbf{h}_{\mathbf{F}} \end{array}$
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/iα	AIRTEL	<u> </u>	(D. t. stud		Tele. R. Ma
			(Priority)		Miss Gandy
	Т0:	DIRECTOR, FBI (	66-2542-3)		C DABREHINAH
	FROM:	SAC, NEW YORK			MJFK
	SUBJECT:	UTILIZATION OF AT INSTITUTIONS	INFORMANTS A	und sources	KJomp
	$\bigcirc \bigcirc$			INFORMENT	2 V
		ReBuairtel, 1/1	3/70.		
	in accord 69-55, su	Cover letter an lance with instru lbmitted and date	ictions set 1	forth in SAC I	Letter
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	1 - New	York		84 JAN 30	1970
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	Spec	ial Agent in Charge			

ANY 1962 EDITION GEA GEN, ATT NO. 27	
UNITED STATES	GOVERMMENT

# Memorandum

Mr. W. C. Sulliyan TO

OPTIONAL FORM NO. 10

1/22/70 DATE:

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Gale

Rosen Sullivan Tavel Sovars

Tele. Room Holmes Gandy

FROM : Mr. C. D. Brennan

SUBJEC UTILIZATION OF INFORMANTS AND SOURCES AT INSTITUTIONS OF LEARNING

5010-104

The following is an evaluation of the results of our efforts to control tightly and with great selectivity the use of informants and sources on the campuses of educational institutions. Den,

SAC letter 69-55, dated 9/26/69, and captioned "Security and Racial Informants," instructed each Special Agent In Charge to submit a quarterly letter regarding each student or teacher authorized for contact as a potential informant, informant or panel source in security and racial matters. The letter was to contain sufficient information to justify the continued utilization of the sources.

An analysis of the results of this survey shows the following figures for Bureau-approved informants and sources on campus: Security Informants - 78, Potential Security Informants-68, Confidential Sources - 47, Panel Sources - 11, Racial Informants and Sources - 53. These figures represent\_a\_total of 257 students and teachers authorized. The field in each instance, except for two discontinuances by Las Vegas Office, 1 indicated these sources represent the bare essentials necessary for adequate coverage in fulfilling the Bureau's responsibilities and that any further discontinuances would seriously impair this coverage. During the current academic year campuses have been plagued with the actions of militant New Left extremists. For example: in excess of 300 campus\_demonstrations have\_taken place during which 400 arrests have been made; 42 sit-ins have 0 occurred; 14 demonstrators and 50 officersinjured; 22 cases of 9 arson and 3 cases of bombing reported; and approximately one and one-half million dollars in damages to campus facilities UNEFCORDED COPY FILED IN have been inflicted during these incidents.

JFB:jan/dlm REG-29 66 - 2547 - 3 (7) 1 - Mr. C. D. DeLoach ST-103 🗇 JAN 30 1970 1 - Mr. W. M. Felt D- Mr. W. C. Sullivan CONTINUED - OVER 1 - Mr. G. C. Moore 1 - Mr. C. D. Brennan 1 - Mr. J. F. Burns

## Memorandum to Mr. W. C. Sullivan RE: UTILIZATION OF INFORMANTS AND SOURCES AT INSTITUTIONS OF LEARNING

It should be noted that a prior survey in reduction of costs in security and racial informant programs recently resulted in the discontinuance of 44 security informants and 34 racial informants, some of whom fell into the studentteacher category.

A review will be made in three months to insure that the most effective utilization of these informants is being obtained.

#### **RECOMMENDATION:**

None. For your information.

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February 5, 1970

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# PERSONAL

REG-19 66 1542-3-1434

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Federal Bureau of Investigation Oklahoma City, Oklahoma

Dear

Reference is made to your suggestion regarding a system for use to facilitate bringing cortain information to the attention of all investigative personnel and to more fully utilize the knowledge of the individuals connected with these matters. After consideration, it has been decided that our present rules regarding these matters are preferable and that a change is not warranted at this time.

Although favorable action was not taken in this instance, I appreciate the thoughtfulness you displayed in submitting your idea to me.

- 1970 COMM-FBI MAILED പ്പ Sincerely yours, J. Edgar Hoover 2 - Oklahoma City 1 - Field personnel file 1 - Suggestion file 1 - Personnel file of SA ML:cak CAK b6 (Suggestion 473-70) (6)b7C Tolson DeLoach Based on memorandum J. J. Casper to Mr. Mohr dated NOTE: Walters 2/2/70 captioned Security Informants - General Suggestion Mohr \_ Bishop Oklahoma City Office. Casper 473-70 Submitted by SA Callahan ML:cak. Conrad Felt Gale 🊈 Jon C. Rosen 1 Sullivan Tavel Sovars Tele, Room Holmes TELETYPE UNIT MAIL BOOM Gandy

~ns ≥ − 1 Se €	•	OPTIONAL FORM NO. 10 GSAGEN. REG. NO. 27 UNITED STATES GOVERNMENT Mohr Memorandum	
то	:	Mr. Mohr DATE: February 2, 1970	
FROM	:	J. J. Casper Tavel	
SUBJECT	7:	SECURITY INFORMANTS - GENERAL SUGGESTION 473-70 SUBMITTED BY SA b6 OKLAHOMA CITY OFFICE b7c	
		SVNODSIS	4

Suggests an informant card file be established and made. available to all Agents at all times in each headquarters city and each resident agency in which more than six Agents are assigned. File would not contain names of informants but only the file number and name of the case Agent. Each file would be limited to informants in one city or metropolitan area only. Information regarding the informant would be filed behind index tabs indicating his "speciality " and location of residence and activities by general areas such as, northwest portion of city. Index tabs would vary depending upon particular area in which file is being maintained and the informants in the file. Attached to the background material are two proposed forms for use in this procedure, one is an index card and the other for use in sending a lead to the informant case Agent. Suggester feels this sytem would result in a saving of investigative man<sup>1</sup>hours.

UNRECORDED COPY FILED IN 66 - 2 54 ۰. ۱ SAC Burns, Oklahoma City, the Domestic Intelligence and Special Investigative Divisions all opposed adoption. SAC Burns advised the procedure would be difficult to administer and that a memorandum to all Agents requesting contact with logical informants accomplishes the same end. Domestic Intelligence Division noted present rules regarding security informants, potential security informants and confidential sources provide that an office may maintain an "Agents' Informative Index" which is maintained by SAC, ASAC or Security Supervisor consistent with maximum security and which is available to all Special Agents. Special Investigative Division advised rules relating to criminal informant matters indicate that an index-is to be maintained in each office but not in resident agencies. This type of index would appear MEC-19 sufficient.

Enclosure

1 - Bufile 66-2542-1 1 - Bufile 66-2542-10 ML:cak QAK (4)

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**CONTINUED - OVER** 

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Due to the above views, Training Division recommends current idea not be approved.

**RECOMMENDATION:** 

That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of

this fact.

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## DETAILS

SUGGESTION: That an informant card file be established and made available to all Special Agents at all times in each headquarters city and each resident agency which has more than six Agents assigned. This card file would not contain the names of the Confidential Informant (CI) or Potential Confidential Informant (PCI) but would only reflect the 137 file number and the case Agent. Each file would contain information relative to informants in the one city or metropolitan area only. Information concerning the informants would be filed behind the index tabs indicating the "speciality" of the informant, such as Negro, Prostitute, Salvage Operator, Greek, Homosexual, Con Man, etc.; and location of residence and activities by general areas such as, northwest portion of city. The index tabs in each file would vary depending upon the particular city in which the file was maintained and the informants in the file. At the time an informant was developed, the case Agent would determine the manner in which the informant could most logically furnish information and have the informant indexed accordingly. This could be accomplished by the case Agent completing a three- by five-inch card or form in legible hand printing with a copy for each area in which the informant was to be indexed. The number of index cards on each informant would vary from two to any number, depending upon the particular informant. Enclosure One attached to the background material is a sample form which could be printed for this purpose possibly with preinserted carbon as is currently used in assignment cards.

A copy of the index card would be filed in the informant file. FD-237, Criminal Informant Review Sheet, could be amended to reflect the filing of the index card in the file and also to reflect the fact that the index cards were removed when the file was closed. In the event the index cards were/removed, the mistake would be noticed and corrected upon receipt of the next request for an informant contact.

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Special Agents working cases would then have the full advantage of the knowledge of <u>every</u> informant in the metropolitan area in which he was conducting investigation. Upon receiving an investigative matter, he could quickly review the Informant Index File and determine the 137 file numbers of all informants who could logically furnish information relative to his particular investigation. He would then send a lead to the informant case Agent and this could be done in legible hand printing on a form with two copies to the 137 file. Enclosure Two attached to the background material is a sample form which could be used for this purpose. A notation would be made in the investigative case file on the top serial when this form was sent to the informant file, such as: FD-1234 to 137-1234 and 137-5678 on 12/12/70. b6 b7С

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Upon completion of the informant contact, the informant case Agent would record the information provided by the informant or a negative contact on the bottom of the request form in legible hand printing and send the original back to the investigative case file with the duplicate to the informant file to record the informant contact.

CURRENT PRACTICE: The suggester states no procedure is currently outlined in the Manual of Rules and Regulations which makes the services and knowledge of all informants available for use of all Special Agents in all investigative matters.

ADVANTAGES: (1) SA states the procedure would fully utilize the knowledge of all informants in all FBI investigative matters rather than just in the matters under investigation by the informant case Agent. Numerous cases have occurred in the past where Bureau fugitives were sought for a considerable period of time but were apprehended immediately upon receipt of information from an informant who could have provided the information earlier if aware of the fugitive status of the subject. (2) PCIs could be developed into CIs or closed more rapidly due to the numerous investigative matters upon which

- 4 -

they could be questioned in a short period of time. (3) Security, racial and criminal informants could be used in all matters which are investigated by the FBI, rather than only in one particular area, such as security investigations in the case of security informants. Of course, all contacts would be at the discretion of the informant case Agent. (4) A conservative estimate of the value of the annual saving due to the resulting reduction in investigative manhours would be \_\_\_\_\_\_ (5) This program could be particularly valuable in organized crime investigations where all informants are questioned concerning specific individuals under investigation.

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DISADVANTAGES: SA notes and initial disadvantage would be the time and printing costs required to put this system into effect. However, once it is established, paper work and man-hours required would be an absolute minimum.

OBSERVATIONS: SAC Burns, Oklahoma City, did not recommend adoption pointing out the procedure would be difficult to administer. A memorandum to all Agents requesting contact with logical informants accomplishes the same end.

The Domestic Intelligence Division stated present regulations with respect to security informants, potential security informants and confidential sources, provide that an office may maintain an "Agents' Informative Index," which is to be maintained by the SAC, ASAC or Security Supervisor in a manner consistent with maximum security and which is available to all Special Agents. This index is set up by geographical location within a division and behind each geographical location appears a guide card indicating the type information informant is capable of furnishing, e.g., Communist Party, Racial, Polish Activity. This Division was of the opinion the existing rules now adequately provide for the establishment of an informant index as proposed and

- 5 -

that it is the decision of each office as to whether such an index is to be maintained. For security reasons, it did not consider it desirable to provide such an index for resident agencies regardless of the number of personnel assigned.

Special Investigative Division advised the Manual of Instructions, relating to CI matters, indicates that a CI index is to be maintained in each field office but not in resident agencies. The type of information an informant can provide, his location, employment, et cetera, is available on these cards. This Division agreed with the SAC, Oklahoma City, and recommended idea not be adopted.

Due to the views expressed by all interested parties to this idea, the Training Division agrees the procedure as set forth should not be approved.

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-	OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVERNMENT		Tolsof DeLoach Walters
	Memorandum		Mohr Bishop Casper Callahan Conrad 2
TO	Mr. W. C. Sullivan	DATE: <b>2/4/70</b>	S Felt Gale Rosen Sullivar
FROM	Mr. C. D. Brennan		Gandy
SUBJECT	1970 CENSUS OF POPULATION HOUSING <u>SECURITY-INFORMA</u> RACIAL INFORMANTS - CRIMIN INFORMANTS	NTS YEM	
	It is recommende all field offices instruct not to disclose their conf FBI when answering questio	idential relationship with	erted a the
	The census of po April 1, 1970, on which oc concerning the identity of of business, occupation, a enterprise or Government a	employer, employment site and whether employment is b	e elicited , nature
	Our informants u employees and that their of FBI must be kept in strict we should instruct all inf of census enumerators taki confidential relationship	confidence at all times. ormants to answer the inquing care not to disclose the	Therefore,
	RECOMMENDATION:		71 55
	That the attache approved in accordance wit changes are necessary.	ed letter to all field offi th the above. No manual or	handbook
	Enclosure cent 2-5- LAC:dlm	TOV P	k i
	<pre>1 - Mr. C. D. DeLoach 1 - Mr. J. H. Gale 1 - Mr. W. C. Sullivan 1 - Mr. G. C. Moore 1 - Mr. C. D. Brennan</pre>	H	k W <sup>W</sup> 14/35
	l - Mr. L. A. Crescioli	5 FEB 10 1970	
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March 4, 1970

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PERSONAL

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Federal Bureau of Investigation Philadelphia, Pennsylvania

Dear

Reference is made to your suggestion regarding a procedure which might be utilized in connection with our new Special Agents whereby they would furnish certain information after they have been assigned to a field office for six months. After consideration, it has been decided the various disadvantages involved in such a program militate against its adoption.

I appreciate the interest which led you to give me the benefit of your thoughts on this subject.

Sincerely yours. J. Edger Hoover 1 - New Orleans (Suggestion file) 1 - Philadelphia (Field personnel file) MAR - 4 1970 1 - Personnel file of SA COMM-FBI b6 wisps b7C WML:cak OK (Suggestion 560-70) (6) Based on memorandum J. J. Casper to Mr. Mohr dated NOTE: 3/3/70 captioned Security Informants - General Suggestion 560-70 Submitted by SA New Orleans Office. **b**6 Tolson b7C ML:cak. DeLoach Walters Mohr Letter being sent to SA at Philadelphia since he was Bishop Casper due to arrive there on transfer on 2/27/70, per Movement Unit. Callahan Conrad . Felt Gale Rosen Sullivan Tavel TelerRoom Holmes \_\_\_\_ MAIL ROOM TELETYPE UNIT Gandy

February 20, 1970

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(NOTE Continued on Page 2)

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Federal Bureau of Investigation New Orleans, Louisiana

Dear

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Tolson

Walters Mohr

Bishop Casper

Callahan

Conrad Felt \_\_\_\_ Gale \_\_\_

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Tavel

Soyars \_\_\_\_ Tele. Room Holmes \_\_\_\_

Gandy

DeLoach

Thank you for the suggestion regarding a procedure which might be utilized in connection with our new Special Agents whereby they would furnish certain information after they have been assigned to a field office for six months. This proposal is being evaluated and I will let you know of the final decision in this matter.

The interest you displayed in submitting your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

- New Orleans

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1 - Field personnel file

1 - Suggestion file

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(Suggestion 560-70 dated 2/17/70)

NOTE: After six months in field, a new Agent becomes familiar with actual investigations and need for informants and sources.

Suggests each of these Agents furnish to office which covers his legal residence, names of individuals who are personally known to Agent and could be invaluable community sources or informants to office covering his former residence. Agents who are expolicemen, probation officers, lawyers, businessmen, have developed persons in area of their residence who would be of immeasurable assistance to FBI.

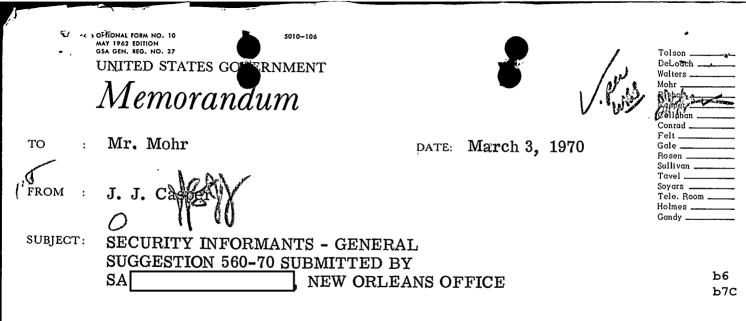
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Letter to	

NOTE Continued:

Referred to Domestic Intelligence, Special Investigative and Inspection Divisions for views and recommendations. Idea also being considered by Training Division. Ь6 Ь7С

\*560,10 ( **Employee Suggestion** FD-252 (Rev. 9-11-59) • ; •\*\*\*\* Date 2/17/70 From: (Suggester's name) Division of Assignment **b**6 Director, FBI SA NEW ORLEANS b7C SUGGESTION After the first six months a new Agent is in the field and becomes familiar with actual investigations and the need for informants and sources, it is suggested that the Agent furnish to the office which covers his legal residence, names of individuals who are personally known to the Agent and could be invaluable community sources or informants to the office covering his former residence. Agents who are expolicemen, probation officers, lawyers, businessmen, have developed persons in the area of their residence who would be of immeasurable assistance to the FBI. It is suggested that Agents wait six months, because only after experience does an Agent obtain the proper prospective in relationship to the needs of the Bureau. On the other hand, waiting any longer could hamper the results in working with potential informants. Current practice or rule (Include manual citation as well as facts) None that could be found. 1 M Oren Advantages of suggestion and annual savings (include basis for estimate) I feel the advantage to this suggestion is that it would afford Agents assigned to specific areas a built-in list of persons who could be contacted and utilized for the benefit of the Bureau. FEB 19 1970 Disadvantages of suggestion Because of the previous relationship with the individual and the Special Agent assigned away from his community, extreme good judgment would have to be utilized by the Agent making initial contacts. 100 (The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any adopted .... within two years after submission.) b6 XMr. Mrs. Miss -Ъ7С Recommendations and comments of Division Head 9.4.6 It is recommended that this suggestion be placed in the Manual of Rules & Regulations, Part 2, Section 1, under C, making such a suggestion NATE OF COLUMN ¿ Item 11, Assignments of New Agents. တ Signature and Title Conot write in this space - for Bureau use only) REG 45 2 NLYC FEB 1970 5 (P 111



SUGGESTION: After the first six months a new Agent is in the field and has become familiar with actual investigations and the need for informants and sources, suggests the Agent furnish to the office which covers his former home the names of individuals who are personally known to the Agent and could be invaluable community sources or informants to that office. Agents, who are expolicemen, probation officers, lawyers, businessmen, have developed persons in the area of their residence who would be of immeasurable assistance to the FBI. Suggests the six-month waiting period because only after experience does an Agent obtain the proper perspective in relationship to the needs of the Bureau. On the other hand, a longer waiting period could hamper the results in working with potential informants.

**ADVANTAGES:** The suggester feels this would afford Agents assigned to specific areas a built-in list of persons who could be contacted and used for the benefit of the Bureau.

**DISADVANTAGES:** SA states that because of the previous relationship b7C with the individual and the Special Agent assigned away from his community, extreme good judgment would have to be used by the Agent making the initial contact.

**OBSERVATIONS:** SAC Rightmyer, New Orleans, recommended placing information regarding this matter in the portion of the Manual of Rules and Regulations concerning "Assignments of New Agents."

JTO J DYPI ME Domestic Intelligence Division was of the opinion the idea is This procedure could be a source of embarrassment to the Bureau unwise. at a future time. It is desirable that new Agents be made aware of the Bureau's

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Memorandum J. J. Casper to Mr. Mohr Re: Security Informants - General Suggestion 560-70 Submitted by SA \_\_\_\_\_ New Orleans Office

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needs in the informant field and could be so advised during the new Agents' training and at that time be requested to furnish names of individuals known to them as possibly having informant potential.

Special Investigative Division stated same idea was previously considered and rejected. It was pointed out that new Agents directly out of college or law school would not have the type of contacts or background to assist the FBI in the criminal informant field. It was also noted that those new Agents who might have had previous experience with another law enforcement agency would undoubtedly have had limited experience in a position which would have afforded association with potential informants. This Division felt the compilation of any list of potential informants or confidential sources by first office Agents from their home areas would not be warranted since it would be purely a speculative judgment on the part of the new Agents.

Inspection Division stated it did not agree. If a new Agent could turn over a potential informant in his home area, he should certainly do so. It is very unlikely, however, that our Agents would have had many contacts of this sort and a formal program as proposed would only add to red tape.

Training Division also opposes adoption. Development of good informants is the result of personal relationship built up between Agent and informant and is done for personal reasons, despite monetary considerations. If this were placed in the Manual as a rule, Agents would be furnishing names just to comply and we would receive hundreds of names of no value which would use valuable investigative time. Former law enforcement officers who enter the FBI might give the names of some of their previous informants who, upon approach by the FBI, might report such contact to local law enforcement agency they are serving and cause bad relations between the FBI and that agency for trying to "steal" their sources.

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact. He has been thanked by prior letter.

, DAL (X

1 - Mr. J. F. Burns

SAC, San Francisco (80-124)

3/18/70

Director, FBI

SECURITY INFORMANTS MISCELLANEOUS - INFORMATION CONCERNING (INTERNAL SECURITY)

Reference is made to a newspaper article which you submitted from the Berkeley Daily Gazette issue of 2/19/70, page three. Article was captioned "Infiltration of Radical Groups Will Continue, Chief Pledges."

The Bureau is very interested in the reactions of the press and other media to statements attributed to Berkeley Police Chief Eruce Baker, especially that the disclosure of a Berkeley Police Department (EPD) undercover agent operating on University of California campus would be "no deterrent to plans for continued information-gathering." You should submit any information along these lines which comes to your attention. Utilize the above caption in any correspondence.

JFB:jlm (4)

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Tolson \_\_\_\_ Delogch

Walters .

Mohr \_\_\_\_\_ Bishop

Casper

Felt. Gale Rose

Callahan Conrad \_

Tele. Room Holmes \_\_\_\_ Gandy \_\_\_\_

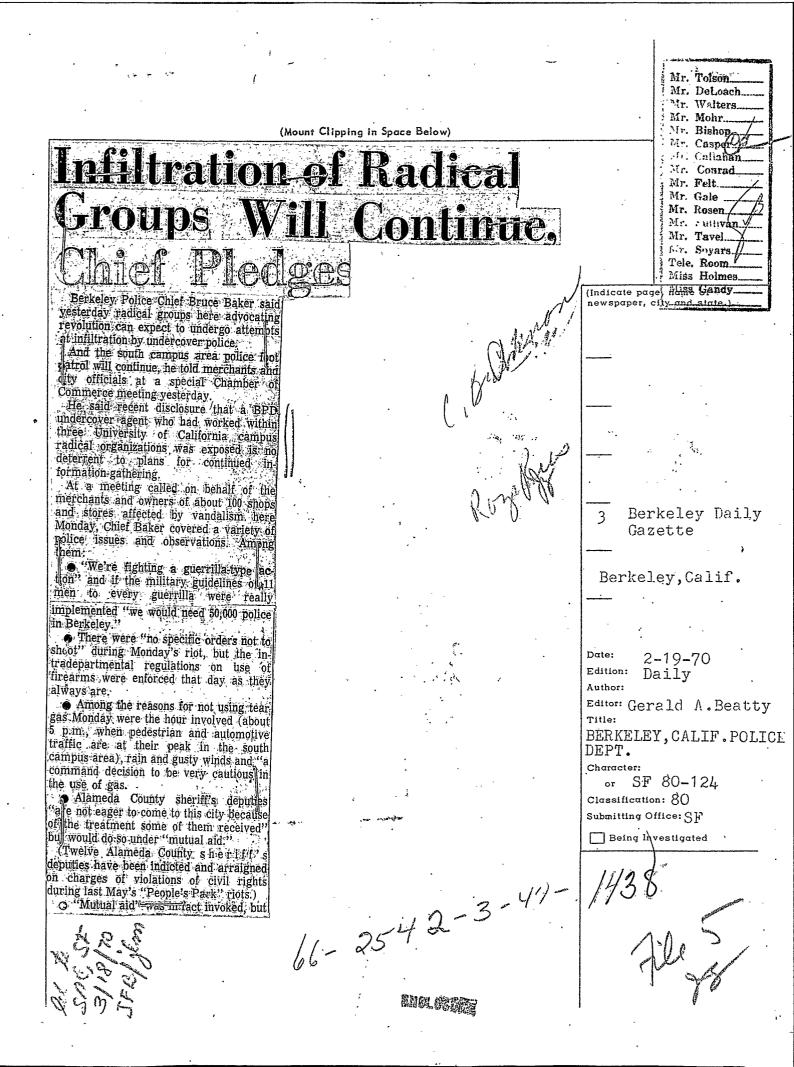
EX-116

REC 85 66 - 2542 - 3 - 47 - 1438

MAR 20 1970

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due to the time of day, it would have taken 2½ hours for all units to gather here. The situation was brought under control before they could get here. • Radical activise is a "nationwide revolution" and "you're, de lud in g yourselves if you doubt this."

 $\mathcal{I}_{\mathcal{I}}$ 14357

yourselves if you doubt this." Whether or not real incidents will occur is usually not up to the carefully-laid plans of a "very small nucleus?" of ac-tivists, but to whether "a large group of sympathizers" develops around the issue. For many in the mob vandalism is simply ", heck of a lot of fun." Berkeley City Manager William Hanley noted that the city's the dimensions of the Berkeley activist problem are con-

Berkeley activist problem are con-

siderable: This city's "scale" of mob involvement is 2,000 to 4,000 persons in the streets = a figure comparable, he said, to New York, where total police strength is 38,000 men (against Berkeley's 212).

		Tolson
A UNITED STATES GOVERNMENT Memorandum	l - Mr. DeLoach l - Mr. Casper	DeLoach Walters Mohr Bishop Casper
TO $Mr. W. C. Sullivan \mathcal{O}(\zeta)$	l - Mr. Gale l - Mr. Rosen DATE: March 11, 1970	Callahan Conrad Felt Gale
FROM C. D. Brennan	l – Mr. Sullivan 1 – Mr. Soyars 1 – Mr. G.C. Moore	Rosen Sullivan Tavel Soyars Tele. Room
SUBJECT: SECURITY AND RACIAL INFORMANTS	1 - Mr. C.D. Brennan 1 - Mr. Rozamus	Holmes Gandy
	or (-M).	of the

Recommendation is being made that a proposed letter 2/ which is enclosed, be sent to all Special Agents in Charge. It instructs that every feasible effort be made to obtain essential informant coverage of militant New Left activities taking place off campus.

Until recently, New Left groups have been primarily campus based. They are now becoming more and more involved in off-campus activities and their leaders are advocating terroristic actions such as sabotage and assassinations. In view of their propensity to violate the law, informant coverage is urgently needed. Much of the coverage will be available only from individuals who are students.

We have only one of this age Recently a 19-year-old\_student\_furnished valuable information concerning the initial plans of the Worker Student Alliance and its subsequent participating in a strike against General Electric. In view of his potential to provide urgently V needed coverage of militant activities by student groups off campus, recommendation was made and approved that he be developed as a security informant for off-campus coverage. In that connection, the memorandum in his case noted that instructions issued to all Special Agents in Charge under date of 9/26/69 0 specified that no student under age of 21 should be developed as a campus security or racial informant except in highly unusual circumstances but that in his case he was to be used off campus.

We must expand coverage in order to keep abreast of plans for violence by these groups and to develop potential witnesses where there is a violation of the law. Therefore, in the event any student volunteers information concerning plans for violence by a New Left group, the field office should promptly submit its recommendation to the Bureau for continued contact with the student even though he may be under the age of 21. Also, whenever information is received concerning possible Enclosure 66 + 3 + 3 + 439

MJR:ssr (10) COMPINIED 3-1 OVER

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#### Memorandum C. D. Brennan to Mr. W. C. Sullivan RE: SECURITY AND RACIAL INFORMANTS 66-2542-3

violence by New Left groups, all logical informants and sources should be immediately alerted in order to provide coverage with specific aim of developing potential witnesses in the event there is a violation of the law.

## **RECOMMENDATION:**

That the attached proposed letter to all Special Agents in Charge be approved and sent.

A WSW some as in V.

1 - Mr. DeLoach
1 - Mr. Casper
1 - Mr. Gale
1 - Mr. Rosen
(Typed March 11, 1970)

PERSONAL ATTENTION 1 - Mr. Sullivan 1 - Mr. Soyars 1 - Mr. G.C. Moore

Letter to All Special Agents in Charge:

RE: SECURITY AND RACIAL INFORMANTS

1 - Mr. C.D. Brennan 1 - Mr. Rozamus

Dear Sir:

66-2542-3

1 . . . T

Until recently, New Left groups have been primarily campus based. They are now becoming more and more involved in off campus activities and their leaders are advocating terroristic actions such as sabotage and assassinations. In view of their propensity to violate the law, informant coverage is urgently needed. Much of the coverage will be available only from individuals who are students, including those under the age of 21.

Coverage must be expanded in order to keep abreast of plans for violence by these groups and to develop potential witnesses where there is a violation of the law. Therefore, in the event any student volunteers information concerning plans for violence by a New Left group, you should promptly submit your recommendation to the Bureau for continued contact with the student even though he may be under the age of 21. Also, whenever information is received concerning possible violence by New Left groups, all logical informants and sources should be immediately alerted in order to provide coverage with specific aim of developing potential witnesses in the event there is a violation of the law.

very truly yours,

John Edgar Hoover Director Tolson DeLoach MJR:ssr Walters . (12)Mohr . Bishop Casper NOTE: Callahan Conrad See memorandum C. D. Brennan to Mr. W. C. Sullivan, Felt . captioned as above, dated March 11, 1970, prepared by MJR:ssr. Gale Rosen Sullivan . No manual changes are necessar Tavel Sovars Tele. Room Holmes . MAIL ROOM TELETYPE UNIT Gandy -

	OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27		Tolson
	UNITED STATES GOVERNMENT	-	DeLoach Walters Mnr A
X	Memorandum	1 - Mr. C. D. DeLoach 1 - Mr. W. M. Felt	Cosper
б то :	Mr. W. C. Sullivan	DATE: <b>4/30/70</b>	Gale Sullivan
FROM :	Mr. C. D. Brennan	<ul> <li>1 - Mr. W. C. Sullivan</li> <li>1 - Mr. G. C. Moore</li> <li>1 - Mr. C. D. Brennan</li> </ul>	Truck
SUBJECT:	UTILIZATION OF INFORMANTS SOURCES AT INSTITUTIONS OF		C) BREFran
	Speakity In		Redtan
		our analysis of an evaluat concerning each student and or source.	
	Racial Informants," instr letter analyzing coverage together with a letter ju and teacher authorized by or source. An analysis of total of 205 students and informants or sources. T analysis was made of the has indicated in each ins	5 of 9/26/69, captioned "Se sucted every office to submit being afforded by campus s stifying continuation of ea the Bureau for use as an i of the 4/1/70 survey shows to teachers are being utilize whis is a decrease of 52 sim 1/1/70 quarterly survey. To tance that these informants sential coverage of New Left	t a cover ources chistudent nformant hat a d as ce an he field
	have erupted on college of Coverage provided by stud and sources has been inva available through other s area in which these indiv tight control are necessa to this fact, particularl	several years, violent dem ampuses throughout the Unit ents and teachers used as i luable and in many instance ources. In view of the sen viduals operate, great selec ry. Field offices have bee y through the above SAC Let tain that a tight control i	ed States. nformants s not sitive tivity and n alerted ter. We
	ACTION:	BEG-22 66-254	<u></u>
	None. For your	information.	
	66-2542-3	TE MAY	5 1970
	MJR: kks / YAR (7) // K	P July S72	S WAS
	У 7 ~ ? В MAY 1 1 1970	North	5-WK
F-45			

OPTIONAL FORM NO. 5010-106 MAY 1962 (DISION GSATGEN, REG. NO. 27 olson UNITED STATES GOVERNMENT DeLoach Walters Mohr 1emorandum Riche March 18, 1970 Mr. Mohr DATE: Sulffvan Tavel . Soyars J. J. Casper FROM Tele, Room Holmes PCUVITY, Gandy Halt uch pri: INFORMANTS AND WITNESSES SUBJECT: PROTECTION AGAINST HARM Colliand

Reference SAC Letter 70-12(A) dated 3/10/70, which advised the field of the Departmental analysis on the possible effect of <u>Swanner v. U. S.</u>, a recent decision by the United States District Court for the <u>Middle District of</u> Alabama. In that case the government was held liable under the Federal Tort Claims Act for damages resulting when the home of a "special employee" of the Alcohol and Tobacco Tax Division of the Internal Revenue Service was bombed. Liability was based on the theory that after being notified of a threat to the special employee, the government failed to use reasonable care to protect him. The Department pointed out that "Federal investigative agencies are advised to take this decision into consideration when dealing with special employees, informers, and government witnesses."

Established procedures provide that protection of government witnesses is the responsibility of the U. S. Marshal. (Manual of Rules and Regulations, Part II, Section 8Q, p. 28.) Under the <u>Swanner</u> rationale, an informate would be entitled to the same protection as would a witness, however, the Manual provisions do not extend the Marshal's responsibility to an informant prior to the time he becomes a Department witness.

If an informant is threatened, the decision to afford protection should be made on a case by case basis. In some situations where it is imperative that the informant's identity not be disclosed, it will be necessary for the Bureau to provide the requisite protection. In other cases, where the identity of the informant has become known, then a request directed to cooperative local authorities for protection may be in order. Consequently, it is recommended that the Manual of Rules and Regulations be amended to require the field office receiving information concerning a threat against an informant to immediately advise the Bureau so that a decision as to protection may be made. If the threat is against a government witness, the IL S. Marshal will be advised a case of 2 and 2

a decision as to protection  $\lim_{n \to \infty} \frac{1}{66-25}$  witness, the U. S. Marshal will be advised  $\frac{1}{66-25}$ OCURE MACLOSUER Viannels of Rulis Regulations Received forder Enclosure). 1 - Mr. DeLoach APR STR 1970 1 - Mr. Callahan 1 - Mr. Gale CONTINUED - OVER 1 - Mr. Rosen 5 414. PMii 5.187 2-+---JLW:aga 20 00-00-1934 (7)

Memorandum J. J. Casper to Mr. Mohr Re: Informants and Witnesses Protection Against Harm

It is noted that this case was previously before the U. S. Court of Appeals for the Fifth Circuit on Swanner's appeal from an adverse ruling at the first trial. The Fifth Circuit, while agreeing with the trial court on the government's duty to protect Swanner, remanded the case for a new trial holding that to prove the government's negligence was the proximate cause of the injury required only a preponderance of the evidence rather than a somewhat higher standard imposed at the first trial. <u>Swanner v. U. S.</u>, 406 F. 2d 716 (1969). Assistant United States Attorney Ray Acton of the Northern District of Alabama (who is handling the case even though it was tried in the Middle District of Alabama) advised the Birmingham Division on 3/20/70, that notice of appeal will be filed before 3/26/70, although no final determination has yet been made on requesting a review by the Fifth Circuit.

The status of this case will be followed closely with Birmingham and the Department and if the effect of <u>Swanner</u> is changed as a result of consideration by the appellate courts, the field will be advised.

**RECOMMENDATION:** -

That the attached change in the Manual of Rules and Regulations

be approved.

## PROPOSED CHANGE IN THE MANUAL OF RULES AND REGULATIONS

March 18, 1970

Part II, Section 8Q, Item 1, page 28, of the Manual of Rules and Regulations should be amended as follows:

# Q. <u>THREATS AGAINST INFORMANTS OR WITNESSES -</u> <u>PROTECTION AND MAINTENANCE OF INFORMANTS</u> <u>AND WITNESSES.</u>

1. Under the Federal Tort Claims Act, the government may be held liable for damages or injuries to an informant or government witness when the government had knowledge of a threat to harm such person and failed to use reasonable care in providing protection. Upon receipt of information of a threat against an informant, immediately advise the Bureau of any action taken and furnish sufficient detail to permit a decision on protection of such informant to be made. When the threat concerns a government witness, immediately advise the U. S. Marshal who has the responsibility of affording protection.

Manual remself

cc-66-1934

2-10-1-

OPTIONAL FORM NO. 10 MAY 1962 EDITION 5010-106 GSA GEN. REG. NO. 27 Tolson UNITED STATES GOVERNMENT DeLoach Walters lemorandum Caliahan Conrad Felt. то Mr. C. D. DeLoach DATE: June 23, 1970 Gale Rosen - Ti Zavel Sulfan . かいがう Soyars FROM W. C. Sullivan Tele. Room Holmes Gandy SUBJECT UTILIZATION OF CURRENT AND FORMER/MILITARY INTELLIGENCE PERSONNEL ATTENDING CIVILIAN UNIVERSITIES AS CAMPUS INFORMANTS This is in response to the Director's inquiry as to the nature of the services military intelligence can provide in connection with the development of sources on

campus.

2.667 The military intelligence services have many active duty personnel who are attending college as part of their duties. The identities of these individuals could be made available to us with the purpose in mind of utilizing their services as campus sources. Also, the identities of intelligence personnel of various services who are due for discharge and intend to attend college could be furnished to us. With this information, we could consider the development of some of these personnel. However, if we were to utilize active duty personnel, it is noted that an agreement would have to be reached concerning restrictions set forth in the Delimitations Agreement relating to the jurisdiction of the FBI, and, also, the question of control? of active duty personnel would undoubtedly create some problems. In the event we were to use former intelligence personnel, this could be done on an individual basis, as needs warrant, in accordance with current Bureau procedures, since these latter individuals are not on active military duty and hence would be under our complete control.

ACTION:

2 For the Director's information. None. EPG:ssr/jlm **REC-1**0 ľS (5) 1 - Mr. DeLoach 1 - Mr. Sullivan 1 - Mr. C. D. Brennan 1 - Mr. Grigalus 30<u>jui</u> 10197

66-2542-3-1442

July 24, 1970

b6 b7С

PERSONAL



Federal Bureau of Investigation Cincinnati, Chio

Dear

Thank you for the suggestion that Form FD-401 be prepared in a manner whereby the two pages would not need to be stapled together. As a matter of possible interest to you, similar proposals have been considered regarding other forms and they were not approved. Any anticipated saving of time in removing staples is outweighed by the stocking and distributing problems which are involved in not keeping all pages of a form together.

Although your idea was not adopted in this instance, I appreciate the interest which prompted you to submit it to me.

۰*۵* ت -Sincerely yours, UL 24 1970 J. Edgar Hoover MAILED 5 COMM-FBI 2 - Cincinnati 2. 1 - Field personnel file 1 - Suggestion file 1 - Personnel file of Ъ6 ML:das b7C (Suggestign 40-71 dated 7/21/70) (6) Tolson Sullivan \_ NOTE: Suggests Form FD-401 (Racial or Security Informant Mohr ... Bishon Progress Justification Letter) which now consists of Brennan, C.D. Callahan two pages, stapled together, be changed to two, separate, Casper unstapled pages, numbered pages 1 and 2 or that the second Conrad Felt page be numbered FD-401a. Gale Roser Tavl (NOTE Continued on Page 2) Walle Soyars \_\_\_\_\_ Tele. Room 1 . . April ٠٦ Holmes MAIL ROOM TELETYPE UNIT Gandy

Letter to

**NOTE Continued:** 

Similar proposals have been considered regarding other forms which consist of more than one page and must be stapled together. The time required to remove or replace staples is minute when considered in connection with the problems of stocking and distributing a form which has two pages but they are not assembled. When filling orders, one page or the other might be sent to an office but not the entire form. It is desirable from a Forms Management standpoint to have pages stapled. It is not possible to use the alternative of numbering the second page FD-401a since this makes it a separate form and "a" is only used when some different information appears on the format. Training Division recommends idea not be approved. b6 b7С

Employee Suggestion FD-252 (Rev. 9-11-59) \*tho u Date 7/21/70 To: Division of Assignment CINCINNATI (Suggester's **b6** Director, FBI b7C SUGGESTION That form FD-401 (Racial or Security Informant Progress/ Justification Letter) which now consists of two pages, stapled together, be changed to two, separate, unstapled pages, numbered pages 1 and 2. Or, the second page could be numbered FD 401 (a). JUL 22 1970 40 Current practice or rule (Include manual citation as well as facts) FD-401 comes already assembled with the first and second pages stapled together. Advantages of suggestion and annual savings (include basis for estimate) 1. If pages were not stapled together, time would be saved since it is necessary to remove the staple when typing the information  $\sqrt{k}$ on the form. Further, in certain instances only the first page of the third copy is needed, which requires removing the staple. The annual savings would be minimal but having separate, 2. unstapled pages would make for an easy operation and less ENCI-PETED frustration. OUY 14 Disadvantages of suggestion FENEVA None. b6 h70 (The use by the United States of my suggestion shall not form the basis of a further claim of any nature b assigns upon the United States. I understand that I will be considered for any justified within two years after submission.) Mrs. Stenogr Mr. Miss 000 Recommendations and comments of Division Head **XERGuggestion seems to have merit.** I recommend it be approved. も見た色の JUL 28 1970 Gave H Signature and (Do not write in this space - for Bureau use only) 2 Gereline

•	FD-401 (Rev. 12-29-69) OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27	010-106	•	•	L
officer	UNITED STATES GOVERNM	1ENT,			
	Memorandum	2			

ТО

DATE:

FROM :

SUBJECT:

#### Re: RACIAL OR SECURITY INFORMANT PROGRESS/JUSTIFICATION LETTER

I. (a) I recommend that authority be granted to continue captioned informant for a period of \_\_\_\_\_ months effective \_\_\_\_\_ and that he continue to be paid under the authority of the Special Agent in Charge, UACB.

(b) I recommend that authority be granted to pay captioned informant an amount up to \$ \_\_\_\_\_ per i month i week for services rendered on a c.o.d. basis, and up to \$ \_\_\_\_\_ per [] month [] week for expenses actually incurred for a period of \_\_\_\_\_ months \_\_\_ weeks effective \_\_\_\_ (If increase, furnish full justification under "Miscellaneous.")

II. Membership:

Amount paid for services and expenses:

Number of activities and persons on whom coverage is provided:

Number of statements (written and oral) submitted: \_\_\_\_\_

Considered stable and reliable 🗀 Yes 🗀 No (Explain in "Miscellaneous.")

Indoctrinated against disclosure TYes

Percentage of information verified \_\_\_\_

All necessary action taken on information furnished  $\Box$  Yes  $\Box$  No (Explain in 66-2549-3-144) (Explain in "Miscellaneous.")

Ensister .

Summary of information furnished: (If more space needed, add addendum.)

7A 401A)

?

Miscellaneous: (Furnish any change in residence and employment, steps being taken to advance informant, and any other pertinent information which should be brought to Bureau's attention.)

66-2542-3-142

	OPTIONAL FORM NO, 10 MAY 1962 EDITION GSA GEN. REG. NO. 27		1 AND STATE
	UNITED STATES GOVERNMENT	1 - Mr. W. C. Sulliva 1 - Mr. W. M. Felt 1 - Mr. C. D. Brennar	Brennan, C.D.
TO :	Mr. C. D. Brennan	DATE: 7/29/70	Conrady Felting Gale
FROM :	R. L. Shackelford	l - Mr. G. C. Moore l - Mr. R. L. Shackel l - Mr. E. P. Grigalu	Tavel
SUBJECT:	UTILIZATION OF INFORMANTS AN SOURCES AT INSTITUTIONS OF L	D EARNING	( ) with ( )
	made 7-1-70 by field offices teacher being used as an inf	ormant or source.	ent and
2-6	SAC Letter 09-05 o and Racial Informants," inst letter analyzing coverage be together with a letter justi- student and teacher authoriz- informant or source. An anal- that a total of 202 students as informants or sources. The an analysis was made of the has indicated in each instan- sources are providing essent- racial activities.	Ing arrorded by campus fying continuation of ed by the Bureau for u lysis of the 7-1-70 su <u>and teachers</u> are bein <u>his is a decrease of t</u> 4-1-70 quarterly surve ce that these informan	submit a sources each se as an rvey shows g utilized <u>hree since</u> y. The field
	in the arrest of over 7,116 in excess of \$9,563,000 to ca by students and teachers used been invaluable and in many : other sources. In view of the individuals operate, great so necessary. Field offices hav particularly through the above make certain that a tight con	individuals as well as ampus facilities. Cov as informants and so instances not availabl be sensitive area in w electivity and tight c ve been alerted to thi ve SAC Letter. We will atrol is maintained. C 25	s, resulting damages erage provided urces has e through hich these ontrol are s fact.
U.	AUG 6 1970	C.p. new	Sim

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September 16, 1970

b6 b7С

PERSONAL

66 - 2542 - 3 - 1444 REC- 86

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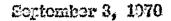
Federal Eureau of Investigation Newark, New Jersey

Dear

Reference is made to your suggestion that authority be given to Special Agents in Charge to pay for certain services when the occasion arises without obtaining prior permission from the Seat of Government. After evaluation, it has been decided our best interests are served by maintaining our present rules in this regard for control purposes.

Although favorable action was not taken in this instance, I appreciate the thoughtfulness which prompted you to submit your idea to me.

Sincerely yours, J. Edgar 2 - Newark 1 - Field personnel file 1 - Suggestion file 1 - Personnel file of SA viML: das dos (Suggestion 135-71) (6) NOTE: Based on memorandum J. J. Casper to Mr. Mohr, ML:das, 9/14/70, re: Security Informants - General, Suggestion Tolson Newark Office. Sullivan \_ 135-71 Submitted by SA Mohr . Bishop . Brennan, C.D. Callahan . Casper Conrad Felt. Gale Rosen Tavel Walters Soyars Tele. Room Holmes TELETYPE UNIT MAIL ROOM



b6 b7С

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PERECIJAL

REC-8466-2-542-3-1444

EX-109

Federal Eureau of Investigation Newark, New Jersoy

Dear

I have received your suggestion that authority be given to Special Agents in Charge to pay for certain services when the occasion arises without obtaining prior permission from the Seat of Government. This proposal is being considered and you will be advised of the final decision in this matter.

The interest and initiative you displayed in submitting your idea to me are indeed approciated.

Sincerely yours, J. Edgar Hooven 2 - Newark 1970 1 - Field personnel file VALED 21 COMM-FB **b**6 1 - Suggestion file ، دی b7C 1 - Personnel file of SA ធ ML: das dad (Suggestion 135-71 dated 8/31/70) (6) NOTE: Suggests when racial, security and criminal informants Tolson are terminated, in the event these informants are Sullivan \_ reinstated, SAC authority be granted to pay captioned individuals Mohr ... Bishop \_ immediately, regardless of amount of money? in amount of Brennan, C.D. Callahan previously paid to informant. Casper b7E Conrad Felt Referred to Administrative, Domestic Intelligence Gale Rosen and Special Investigative Divisions for views and recommendations. Tavel Walters Soyars Tele, Room Holmes MAIL ROOM TELETYPE

**Employee Suggestion** FD-252 (Rev. 9-11-59) \* 350 11 Date 8/31/70 To: From **Division of Assignment** b6 Director, FBI SA Newark Division b7C SUGGESTION It is suggested that when racial, security and criminal informants are terminated, in the event these informants are reinstated, SAC authority be granted to pay captioned individuals immediately, regardless of amount of money in the amount of previously paid to the informant. b7E Informanto-Lenp Security SEP 1 1970 Current practice or rule (Include manual citation as well as facts) Manual of Instructions, Volume IV, Section 130H, 1, prior Bureau authority must be obtained to make any additional payment to an individual who has received payments totaling b7E Advantages of suggestion and annual savings (include basis for estimate) There would be no annual savings as a result of the above suggestion. However, if the informant could be paid immediately under SAC authority, without regard to the amount of money previously expended, it would facilitate immediate payment to the informant. Many times informants are in need of immediate cash payment and cannot wait two weeks or more for correspondence from the field office to the Bureau, Disadvantages of suggestion There are no known disadvantages to the above suggestion. b6 b7C ົ (The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or I assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.) D Mr. Mrs. MI per Title of Suggester Recommendations and comments of Division Head S I recommend that the present policy be continued so that the FLED Bureau rather than the SAC will have control. SAC Ö BACHMAN Signature and Title R.W. (Do not write in this space - for Bureau use only) mL. don mon THING M- Be UNALCORDED 9-3-70 at of acp. ML: Lac 9-16-70 4 1970 3-Bureau 2-Newark (67-(1-Suggestion File) MLC/mab (5)

OPTIONAL FORM NO. 10 1010-104 MAY 1942 IDITION GSA GEN, REG, NO. 27 Tolson UNITED STATES 🕿 VERNMENT Salter Mohr 1 1 - MrW. C. Sullivan 1emora**n**dum Bishop 1 - Mr. J. P. Mohr Brennan, Callahar 1 - Mr. C. D. Brennan Casper Mr. C. D. Brennan Conrad TO Felt. DATE: 8/26/70 Gale Rosen Tavel G. C. Moores W Walters 1 - Mr. N. P. Callahan Sovars Tele, Room 1 - Mr. G. C. Moore Holmes Gandy 1 - Mr. J. G. Deegan SUBJECT: RACIAL INFORMANT PAYMENTS AND ACCOMPLISHMENTS RACIAL MATTERS mante - Dun There is attached a list of payments made for racial informants under the authority of the Special Agent in Charge (SAC) for the month of July, 1970. The total amount of payments made was and Special Agents were assigned exclusively throughout the Bureau to developing racial informants in the black extremist field. b7E The above is an increase of from the amount spent in June, 1970. During this period 488 new informants were developed. We are now operating 562 informants in the black extremist field, 5,929 in ghetto areas and 450 in Klan and white hate groups. The total number of racial informants being operated is 6,837. Examples of the information furnished by our informants

Examples of the information furnished by our informants are as follows: Ghetto informants of the Knoxville Division furnished information regarding black extremists contacting white merchants and sking for donations for underprivileged children and when these merchants refused to donate their stores were fire bombed. A Los Angeles racial informant was invited to travel to Cuba with the Third Venceremos Brigade and possibly travel to North Korea with a Communist Party member from Los Angeles. A New York informant furnished identities of black extremists who were scheduled to depart the United States for Al Fatah camps in Middle East for possible guerilla training.

A New Haven rawith Reinformant advised concerning a meeting of the Black Plack Parison (BPP) wherein a demonstration on how to manufacture fire bombs was given and instructions were also issued to fire bomb any unattended police cruiser in the Hartford, Connecticut, ghetto area. A San Francisco racial

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Memorandum to Mr. C. D. Brennan RE: RACIAL INFORMANT PAYMENTS AND ACCOMPLISHMENTS

informant advised that BPP had copies made of the "Minimanual of the Urban Guerilla" for distribution to BPP members. This informant obtained three copies of the manual. A Boston racial informant advised that a BPP Acting Area Captain from New Haven was obtaining dynamite in New Hampshire and that a special BPP meeting would be held in New Haven to discuss the use of M-16 rifles and dynamite bombs.

In addition, during the past month our racial informants furnished information which was responsible for the arrest of 41 individuals (16 on local charges and 25 on Federal charges) as well as being responsible for recoveries valued at \$154,992.00. These recoveries included stolen automobiles, narcotics, shoes from an interstate shipment and other stolen merchandise.

ACTION:

None.

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For information.

Alle MBS

- 2 -

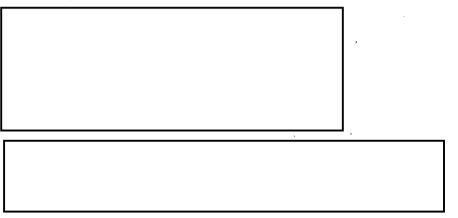
DIRECTOR, FBI (105-205390)

SAC, NEW YORK (105-109042)

SECURITY INFORMANT COVERAGE, YLP

Re Bulet, 6/25/70.

The below live informants and sources furnished some peripheral information on the YLP and its members:



Attempts are being made for the above sources to broaden their contacts with the YLP in an effort to gain the confidence of the organization and/or fts members.

In an effort to develop quality live informants, the below actions have been taken:

1. who has furnished some information on the Young Lords, is being instructed to take steps to join the YLP as an active cadre.

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7/31/70

2-Bureau (RM) I-New York

RKS:ems (3)

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### NY 105-109042

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2.	The best potential informant in the YLP is (Bufile 157- 13165, NY 157-3856). Bureau authority has been requested to interview this subject.	b6 b7C
3.	of the YLP, (Bufile 157- 9205), (NY 157-2323), was interviewed by NYO SAS on 7/16/70 in relation to the fugitive investigation of was completely uncooperative.	Dic
4.	The leadership of the YLP and its cadre averages about 21 or 22 years of age. Ten individuals all of Spanish extraction, who are of this approximate age, have been considered as potential PSI's. Cases on these have been and/or are being opened.	
		Ь6 Ь70 Ь71
		1

b6 b7C b7D

Twelve other individuals of Spanish extraction and of the correct age were considered for contact to determine their potential. Ten of these persons could not be located and consideration of the other two was dropped because of their lack of free time. According, no 134 cases were opened on these twelve persons.

5.	Former	advised the
		resident of
	indicated	to that b6
	he would like to work undercover	er in behalf of the b7c
	Bureau. was open	ed on but was b7D
	closed administratively when a	n interview of
	on 6/30/70, dise	closed
	is a who recent	tly received
		•

#### NY 105-109042

Other Coverage	
was activated on 7/24/70. This sou	irce
covers the	
which is also the location of	
In addition have	e been
located. Two of these are	
These two	are <sup>b7D</sup>
now being monitored regularly. A third	Was
located at the	
but same was	
	the
name of the maintained at t	ne

The NYO besides carefully reviewing the YLP organ "Palante", for the identities of YLP members, monitors the YLP weekly radio program, "Palante" as well as known appearances of the organization's members on other TV and radio programs.

The NYO will continue deligent efforts to effectively penetrate or develope quality informants within the YLP who can afford the Bureau day tool day information on the organization. A number of YLP members are now under active investigation and most, exclusive of the leadership, prior to recommending for inclusion in the Security Index, will be interviewed to determine their informant potential.

 $\langle \rangle$ 

(B) RACIAL AND SECURITY INFORMANTS -- I am again calling to your attention instructions previously issued concerning the need for strict control of racial and security informants as well as the continuing need for quality informants.

The necessity for in-depth quality informants in the racial and security field is more imperative than ever under present conditions in view of the upsurge in violence. I will not tolerate complacency or backsliding in informant coverage.

There must be close control and supervision of informants as well as the Special Agents handling these informants in this extremely sensitive field. As you are well aware, embarrassment brought about by the activities of an informant in the racial or security field could endanger our entire intelligence gathering operation. Accordingly, you must insure that these matters are given the supervision that is required and you must also insure that all payments to informants are made on a C.O.D. basis and full value is received for each payment made.

I expect quality informants to be developed in these extremist groups at a regular rate and that these informants furnish the necessary intelligence information in order that we can fulfill our obligations.

Very truly yours,

John Edgar Hoover

Director 66-2542-3

-04- 2100

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NOT RECORDED

8/4/70 SAC LETTER 70-40

51 AUG 1 7 1970

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OPTIONAL FORM NO. 10 5010-106 MAY 1962 EDITION GSA GEN. REG. NO. 27 Tolcon UNITED STATES d Celles h FRNMENT Walter: Mont Lemorandum. Conr. TΟ Mr. Mohr DATE: June 23, 1970 Gale Ro. en Sulliva Tavel Soyato FROM J. J. Ca i. B-216 Tele, Room Holmes SUBJECT: **REVISION OF FORM FD-209** FBI FORM BOOK Form FD-209, "Memorandum for Recording Contacts with Criminal, Security, and Racial Informants," is due for reprinting. Changes in the format have been proposed which are observations of interested supervisors at the Seat of Government and which will be beneficial to the Field. The desired changes are indicated on the enclosed revised copy of FD-209 and meet with approval of the Domestic Intelligence Division and the Special Investigative A sample of the current FD-209 is enclosed for comparison Division. with proposed revised form. Approval is requested to revise FD-209! If approved, the revised form will become effective upon completion of printing and distribution to the Field. **RECOMMENDATIONS:** That proposed revision of FD-209 be approved and become 1. effective upon completion of printing and distribution. 2. That this memorandum be routed through Domestic Intelligence Division and Special Investigative Division for information and approval. Enclosures (2) 2 - Domestic Intelligence Division, Att.: Mr. Grigalus, 908 9&D Mr. Deegan, 810 9&D Special Investigative Division, Att.: Mr. Staffeld, 1529 ORIGINAL FILED IN (6 copies) fk 128 JUL 16 1970 UJUL 28 1970

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the summer	OPTIONAL FORM NO. 10 5010-106 MAY 1962 EDITION GGR GEN. REG. NO. 27		Tojson
	UNITED STATES GOVERNMENT		Mohr Bishop Brennan, C.D
	<i>wiemoranaum</i>		Conrad Casper Li
то :	Mr. Mohr	DATE: 9/14/70	Gale 1/1 Rosen 7 Tavel 1
FROM :	J. J. Casper		Walters Soyars Tele. Room Holmes
SUBJECT:	SECURITY INFORMANTS -	GENERAL	Gandy
ľ	SUGGESTION 135-71 SUBMI	TTED BY NEWARK OFFICE b7c	of askly
SUG		rity and criminal informants ar	
		ants are reinstated, SAC author immediately regardless or ants previously. <sub>b7E</sub>	
	-	ester states the Manual of Instru	uctions Volume IV
	Section 13	30H, I, instructs that prior Bur yment to an individual who has	eau authority must be
tota		b7	
ADV		s, if the informant could be paid ithout regard to the amount of n	
	ended, this would facilitate imp	mediate payment to the informa ate cash funds and cannot wait t	nt. Many times
	respondence from the field offi		
OBS	ERVATIONS: SAC Bachman, retained so that	Newark Office, recommended p the Bureau rather than the SAC	oresent policy be べん C will have controlント
over	r this matter.	•	
\ for		sion states the present regulati cellent control over our confide	
linfo	rmants. This Division did not	know how many times circums diate need for cash in the past,	tances have existed
beer	n relatively few. and in those of	cases if conditions should warra for the necessary authorization	nt the field could
beer	<u>n used in certain instances.</u> T	here are instances where confi- eed to make the decision regard	dential informants area
a pa	rticular informant and to estal	blish the amount of any future p be rendered. Furthermore, sin	ayments commensu-
Enc	losure - Sent 9-16-70	REC- 86 66-25	12-3-1445 g
1 - 1	Bufile 66-2542-1 Bufile 66-2542-10	ST-112 JE SEP	
	das 300 59 SEP 2 4 1970-50	CONTINUED - OVER	2 Chilling B
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#### Memo Casper to Mohr

Re: Security Informants - General

Suggestion 135-71 Submitted by SA

Newark Office

**b6** b7C

requires the field to obtain Bureau authority for payments to active informants once the SAC authority has been exhausted, there has not been presented here sufficient justification to make a change in the regulations to accommodate discontinued informant who may be reinstated. Since the main reason to limit SAC authority on confidential payments is to enable the Bureau to have control over our confidential expenditures, this Division felt the idea should not be adopted. b7E

Domestic Intelligence Division felt the suggestion had merit. It advised there did not appear to be any reason why SAC authority could not be reinstated should the informant be reactivated at a later date. Such a procedure would afford the Agent handling the informant funds to pay him for information furnished and services rendered. Bureau authority for the payment of services and expenses on a continuing basis could then be obtained at a later date. This is a practical approach in handling this situation and would provide the Agent a necessary degree of latitude in handling his informant.

Special Investigative Division stated the idea has merit with regard to reinstated informants; however, the number of such cases is extremely small and the advantage of changing our present procedure would provide use little if any benefits. This would be particularly true since the SAC could circumvent requesting Bureau authority to expend additional sums of by merely closing an informant's case b7E and subsequently reopening it and thereby be allowed to expend the additional money.

Due to the views of the Administrative and Special Investigative Divisions, the Training Division agrees our present procedure should remain in effect at this time.

**RECOMMENDATION:** That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact. His idea has been acknowledged by prior letter.

Koncure A

# November 17, 1970

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# PROPOSED REVISION TO MANUAL OF RULES AND REGULA-TIONS

Part II, Section 3, page 25, contains listings of classifications to be included under major categories of work; namely, Criminal, Security, and Applicant and Other. These listings should be revised as follows:

•	security, and Applicant and Other. These listings should be revised as follows:	2-22-5
	(a) Criminal	N
	170	l (strew
• •	D 447 7	OBICINY MARIN MARIN
	NOT RECORDED	
	66-2542-3- A J'AK	
Tolson /	MA ANTION 25 1970: Hely	2
Sullivan Mohr Mohr Mohr Bishop Brennan, C.D Callahan Casper	DJG:pmd (4) Based on memo Callahan to Mohr 11-17-70 DJG:pmd.	
Courad Felt Gale Rosen Tavel Walters Soyars	270 Mass weet wiss	
Tele. B 6600 27	TELETYPE UNIT	

Callahan \_\_ Casper Conrad Felt Gale Rosen Tavel Walters Soyars . Tele. Room Holmes Gandy

OPTIONAL FORM NO. 10 5010-106 GSA GEN. REG. NO. 27 UNITED STATES GOVERNMENT ivat Bishop Memorandum Brennan, C.D Callahan . Casper Conrad Felt\_ то Mr. Callahan DATE: December 18, 1970 Gale Rosen Tavel Walters M. F. Row Soyars FROM Tele. Room Holmes Gandy SECURITY INFORMANTS AND SOURCES SUBJECT: INCOME TAX CALENDAR YEAR, 1969 O SECURITY INFORMANTS-GENER Enclosed is Treasurer's Check Number dated 12/17/70, in the amount of made payable to Internal b7E Revenue Service, which is drawn on the American Security Trust Company. This check represents income tax withheld by the Bureau from payments made to various security informants for services rendered during Calendar Year 1969. In accordance with arrangements previously made, the check is to be delivered to Internal Revenue Service by the Domestic Intelligence Division. During Calendar Year 1969, income tax was withheld from payments made to 201 security informants involving 23 field divisions. Also enclosed for transmittal to Internal Revenue Service is a listing, in duplicate, which reflects identification numbers for the informants involved and the amount of tax for The identification number was assigned specifically for each. this purpose and does not disclose the identity of the informants or the Bureau symbol numbers. A master list showing the informant number corresponding with the identification number together with a listing for each office involved is also enclosed for the information of the Domestic Intelligence Division. Subucid to De Para- and Commen IRS **RECOMMENDATION:** That this memorandum and enclosures be forwarded to the Domestic Intelligence Division in order that the check and supporting listing may be delivered to the Internal Revenue Servide REC-52 66 - 2542 - 3-EnclosuresNCL. BEHIND FILM. RFD:jrk 12 JAN 5

OPTIONAL FOSA NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVERNMENT 1emorandum Conrad Felt : Mr. C.D. Brennan TO Gale DATE: 12/29/70 Rosen Tavel Walters oyars FROM : R. L. Shackelfor Tele. Room Holmes Gandy SUBJECT UTILIZATION OF INFORMANTS AND SOURCES AT INSTITUTIONS OF LEARNING Sp. Europ 2ª Corniante- Genera This sets forth our analysis of an evaluation made 12/1/70 by field offices concerning each student and teacher being used as an informant or source. SAC Letter 69-55 of 9/26/69 captioned "Security and Racial Informants," instructed each office to submit a letter analyzing coverage being afforded by campus sources ( together with a letter justifying continuation of each student and teacher authorized by the Bureau for use as an informant or source. An analysis of 12/1/70 survey shows that a total of 316 students and teachers are being utilized as informants or sources. This is an increase of 114 since ] an analysis made 7/1/70. The field has indicated in each instance that these informants and sources are providing essential and needed coverage of New Left and racial activities Coverage provided by students and teachers used as informants and sources has been invaluable in connection with demonstrations on campus and destruction of campus facilities. In view of the sensitive area in which these individuals operate great selectivity and tight control are necessary. Field offices have been alerted to this fact and we will continue to make certain that a tight control is maintained. Ilis is m **RECOMMENDATION:** None. For your information. 1 - Mr. W.C. Sullivan 1 - Mr. W.M. Felt 1 - Mr. C.D. Brennan 1 - Mr. G.C. Moore 1 - Mr. R.L. Shackelford **REC-45** 1 - Mr. W.P. Dix 1 - Mr. B.F. Rose 66-2542-3 BFR:sal - 1. T 7 1971 (8) 55JAN 11

OPTIONAL FORM NO. 10 MAY 1962 EDITION 5010-106 GSA GEN. REG. NO. 27 Tolson Sullivan UNITED STATES GOVERNMENT Mohr 1 - Mr. W. C. Sullivan Bishop lemorandum Brennan, 1 - Mr. J. P. Mohr 1 - Mr. W. M. Felt Mr. C. D. Brennan DATE: 1/20/71 TO Gall Rosen 1 - Mr. J. J. Casper Tavel Walters 1 - Mr. C. D. Brennan A. W. Gray Soyars FROM - Mr. R. L. Shackelford Tele. Room Holmes 1 - Mr. A. W. Gray Gandy 1 - Mr. H. E. Morris SUBJECT: SECURITY INFORMANTS INTERNAL SECURITY - COMMUNIST; NEW LEFT

Attached proposed SAC letter recommends communica-" tions in security informant and source matters contain precise character designations to facilitate and expedite the routing of mail.

Expeditious handling of security informant and confidential source matters is vital to continued efficient operations in this important area of our work. Current reorganization of the Domestic Intelligence Division has brought about revised handling of security informants by the Internal Security and New Left Sections. Basic change is the discontinuance of the Security Informant Desk, which administratively processed all security-type informants, to a system whereby individual informants and sources will in the future be processed by the substantive desk to which they are most closely related. For example, all informants reporting on the Communist Party, USA (CPUSA), will be processed and supervised by supervisors handling CPUSA substantive matters; all informants reporting primarily on Socialist Workers Party (SWP) will be processed by supervisor handling that organization. The new procedure makes it imperative that a precise character be included in captions of communications in Such action will security informant and source matters. insure an orderly, efficient flow of mail to appropriate 66 - 254Sections.

#### **RECOMMENDATION:**

REC 70

10 JAN 26 1971

With your approval, attached SAC letter will be distributed instructing all personnel involved in the preparation of pertinent correspondence to include a precise character in titles of communications in security informant, Manual change is not necessary. and source matters. Enclosure 66-2542-3

MAY	NAL FORM NO. 10
UN	ITED STATES GOVERNMENT
	DIRECTOR, FBI (66-2542-3) DATE: 1/29/71
FROM	SAC, ATLANTA (C) b7D
SUBJECT:	OSECURITY INFORMANTS ATLANTA DIVISION ANNUAL LETTER
	Re Manual of Instructions, Section $107(M)$ .
1. 2.	<ul> <li>(a) Security Informants Paid for Services and Expenses on a Regular Basis:</li> <li>(b) Confidential Sources Being Paid: None</li> <li>Security Informants Not Paid on Bureau Authority:</li> </ul>
З.	Unpaid Security Informants:
4.	Status of Informant Coverage:           provides coverage of         b7p
$\begin{array}{c} 1 \\ 2 \\ 2 \\ -1 \\ -1 \\ -1 \\ -1 \\ -1 \\ -1$	Bureau (RM) Atlanta ST 101 6 FEB 3 1971
SOLO-105	<b>251971</b> Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

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AT [	Drov	rides cov	erage of			Ъ7D
provides coverage of						
: ; ; •	Subversive Org (a) Headquart Approximate	anizatio	ns	g anticipated r Informant	recontact	
Organization	Membership None (open organization	<u>Units</u>  )	Informants	Position Participant Participant	Member No No	
	None (open organizatio	on)		Participant Participant	No No	
		1 1		Participant Participant	No Yes	b7D
		1		Member Nationa Board	al Yes	

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A Organization M	pproxim lembersh	ate ip Units	Informants	Informant Position	Informant Member	a
		1		Participant	No	
		1		Participant Participant	No No	
		1		Participant	No	Ъ7D
		· 1		Participant Participant	Yes Yes	
		1		Member	Yes	
(b)	Reside	nt Agencies				
ATHE	NS					
Studients for Democratic Society (SDS)	3	1	None			
LA G	RANGE					
Students for Democratic Society (SDS)	5	1	None			

b7D

Mr. Mohr

J. J. Casper

#### **CRIMINAL INFORMANTS - GENERAL** SUGGESTION 477-71 SUBMITTED BY SA JOHN F. WILTGEN, HONOLULU OFFICE

#### SYNOPSIS

12-1-835 SA Wiltgen proposes in all informant files when they have been closed and must be reopened that the old-pink Informant Review Sheets, FD-237 for Criminal Informants and FD-238 for Security Informants, respectively, be serialized into the file for background information and a new FD-237 or FD-238, as appropriate, be made for current, up-to-date data. This would replace the old form as the top unserialized document in the file. ۱

Domestic Intelligence, Special Investigative and Training Divisions can see no benefits to be realized from the proposed procedure. If the old form is semilized, it will soon become buried completely in the file. Manual provisions definitely state these forms must remain unserialized at top of files to act as a File Table of Contents. The proper procedure to be used when a file must be reopened is to leave the pink sheet in the file and add any new information to it. Of course

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact.

NOT RECORDED 184 JAN 29 1971

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**CONTINUED - OVER** 

Memo Casper to Mohr

Rc: Criminal Informants - General Suggestion 477-71 Submitted by SA John F. Wiltgen, Honolulu Office

#### DETAILS

SUGGESTION: In instances where Potential Criminal Informant (PCI), Criminal Informant (CI), Security Informant (SI) or Potential Security Informant (PSI) files have been closed but must be reopened that the original pink sheet, Form FD-237 for CIs and FD-238 for SIs be serialized in the file and a new unserialized FD-237 or FD-238 be placed in the file for current information.

<u>CURRENT PRACTICE</u>: The suggester states there are no manual instructions relating to the use of these forms; however, printed instructions on the bottom of each reads as follows: "No Serial Number; Keep on top of other serials in file."

<u>ADVANTAGES</u>: SA Wiltgen states this procedure will provide the following advantages: (1) It would provide a permanent record of information regarding informants. (2) It would be a continuous chronological history of informants. (3) It would provide a convenient and ready reference for Agent handling informant to refer to prior information affecting informant.

OESERVATIONS: SAC Rogge, Honolulu, advised this idea was discussed with the suggester as a result of several closed informant cases being reopened. This appears to be a logical and beneficial procedure and he recommended it be approved.

The Domestic Intelligence Division stated the advantages presented by the suggestion are also obtained by merely keeping the original pink sheet on top of the file and adding new information to it as is the present practice. If the original pink sheet were serialized into the file, it could be buried under other serials and no longer serve as the ready reference for which it was designed. This Division opposed adoption.

Special Investigative Division pointed out that Section 108F, 9, page 4a Volume IV, Manual of Instructions (containing all administrative details and instructions relating to the handling of CI Program) specifically instructs the field that the use of Form FD-237 has been approved in CI and PCI files and that it is to be used in the nature of a Table of Contents or as an Index to show where in the file particular data can be found pertaining to the informant. This manual provision

-2-

Memo Casper to Mohr

Re: Criminal Informants - General Suggestion 477-71 Submitted by SA John F. Wiltgen, Honolulu Office

also instructs that Form FD-237 be kept as the top document in the pertinent informant file and is not to be serialized. By leaving the existing FD-237 as top document in the file, there is no need to create a second such form when file is reopened as proposed. This was confirmed by a check with Washington Field, Alexandria and Chicago Offices. This Division accordingly recommended against approval.

Training Division agrees and can see no advantages to the proposed procedure. The informant review sheet serves as a Table of Contents of the information contained in each informant file. If a file is reopened, the original informant review sheet should be continued to be filed as a "top serial" and all new information posted thereon. In the event the old form is mutilated, a new form would then be prepared and the data on the old form transferred thereon. There is no need for the proposed procedure.

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January 12, 1971

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PERSONAL

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Mr. John F. Wiltgen Federal Bureau of Investigation Honolulu, Hawaii

Dear Mr. Willgen:

I have received your suggestion that Form FD-237 or FD-233 be serialized in the file and a new uncertalized form be used for the current information when certain files have been closed and then must be reopened. This proposal is being evaluated and you will be advised of the final decision in the matter.

The interest which led you to submit your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

2 - Honolulu

(6)

COMM-FBI

Tolson

Mohr \_\_\_ Bishop

Felt

Gale \_ Rosen

Tavel . Walters Soyars

Tele, Room

Sullivan

Brennan, C.D. Callahan \_\_\_\_\_ Casper \_\_\_\_\_ Conrad \_\_\_\_ 1 - Field personnel file

1 - Suggestion file

1 - Personnel file of SA John F. Wiltgen

ELETYPE UNIT

(Suggestion 477-71 dated 12/31/70)

NOTE: Suggests in instances where Potential Criminal Informant, Criminal Informant, Security Informant or Potential Security

Informant files have been closed but must be reopened that the original pink sheet, Form FD-237 for Criminal Informants and FD-238. for Security Informants be serialized in the file and a new unserialized FD-237 or FD-238 be placed in file for current information.

and the second s

Referred to the Domestic Intelligence and Special Investigative Divisions for views and recommendations. Idea also being considered by the Chief Clerk's Desk, Training Division.

imployee (Suggestion B-252 (Rov. 9-11-59)	¢	*********	Date 12/31/70	•
To: Director, FBI	From: (Suggester's name) SA JOHN F. WILTGEN		Division of Assignment HONOLULU	•
SUGGESTION				
pink shee FD-238 in and a new	In instances where ave been reopened, i t, that is, FD-237 in cases of <u>security</u> is unserialized FD-237 aformation.	t is suggest cases of co nformants, l	ted that the origi riminal informants be serialized in t be placed in the f	nal , and he file
			·	
surrent practice or rule (Incl)	ide manual citation as well as facts	•		
Forms FD-2	There are no manual 237 or FD-238; howev		instructions on t	he
dvantages of suggestion and	d annual savings (include basis for a	estimate)	(see page	two)
	This suggestion has	the follow	ing advantages:	Ū.
l) It wil inform	Ll provide a permaner	nt record of	f information rega	rding
2) It wi 3) It wi	ll be a continuous cl ll provide a conveni ing informant to ref	ent and read	ly reference for A	gent 🛏
	There is no estimat	ed savings	in connection with	this 0
)isadvantages of suggestion	suggestion.		· · · · · · · · · · · · · · · · · · ·	
None know	1.			
The use by the United State assigns upon the United State within two years after submis		e basis of a further of idered for any justifi Miss	claim of any nature by me, my he ed award only if my suggestion x + 1 + 2 + 2 + 2 + 2 + 2 + 2 + 2 + 2 + 2	is adopted
appears to be	nts of Division Head This su several closed info a most logical and b d its adoption.	rmant cases	s discussed with W being reopened. rocedure to utiliz	This
Do not write in this space - $\mathcal{J}$ et i of a cir, $\mathcal{M}$ 1, $\mathcal{L}$ ion 1 - 12 - 7/		6-2542-3 NOT RECORDE	many and a second and a second	
3 - Bur JFW	eau 1 - 66-611, 1-6 /bad (5)	ADDITION ADDIE DISALINGUI AND ADDIE	W SC	· /

HN 66-611

Current Practice or Rule (continued from page one):

bottom of each of these forms reads as follows:

"No Serial Number: Keep on top of other serials in file".

*7	OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA FPMR (41 CFR) 101-11.6 UNITED STATES GOVERNMENT Memorandum	2/11
то :	DIRECTOR, FBI DATE: 2/3/71	
FROM :	SAC, MOBILE (C)	
SUBJECT:	PSI Aka	b6 b7C b7D / '3
ielt.	Re MOairtel to Director and Cincinnati, 11/17/70 entitled,	× •
NFORMONTS JUSE	Consideration was given to requesting authority to develop captioned individual as a Potential Security Informant, based upon his contacts with individe in the area and his willingness to cooper with the Bureau. Background investigation regarding has been conducted. It is noted that who is an employee of the working in the as an brought suit against the in Nov., 1970, to enjoin the from requiring him to as a condition of	te li Adoj a
Decurry I	A decision was given in this matter in A decision was given in this matter in on 11/19/70. supporting quired to public in his current job with the at present continues his employment with the and is	
·	As a result of the above, has received news paper and TV notoriety; his activities at the have come under close scrutiny; he is not allowed to receive or make telephone calls during working hours and the con- ditions under which is working have caused strained relationship between him and the It is felt that due to the above cannot be operated as a PSI without possible embarrassment to the Bur and accordingly Mobile is not requesting authority to devel	не <sub>b6</sub> b7c
	him and this case is being placed in a closed status. 2 Bureau (RM) 1-Mobile CG: 1pw / 1971 () FEB 171971 () FEB 171971	

February 18, 1971

b7E

PERSONAL

REC. 6 - 2542-3-1454

Mr. Harry E. Morris, Jr. Federal Bureau of Investigation Washington, D. C.

Dear Mr. Morris:

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Tolson

Sullivan Mohr \_\_\_\_

Bishop \_\_\_\_\_ Brennan, C.D.

Callahan Casper \_

Conrad Dalbey Felt ....

Gale . Rosen Tavel

Walters \_\_\_\_\_ Soyars \_\_\_\_\_ Tele, Room

Holmes

Gandy

MAIL ROOM

TELETYPE UNIT

Thank you for the suggestion that certain payments which are granted under Bureau authority be raised by After consideration, it has been decided our present practice of preparing letters with appropriate justification should be retained for handling this procedure.

Although favorable action was not taken in this instance, I appreciate the interest which led you to submit your idea to me.

Sincerely yours,

1 - Mr. C. D. Brennan 1 - Personnel file of SA Harry E. Morris, Jr. MD: das das (5) (Suggestion 584-71 dated 2/9/71)

NOTE: Suggests field requests to pay security informants under Bureau authority in amounts totaling up to per month for services and expenses be handled by stamping "approved" on a copy of field communication requesting the payment and thereafter returning the stamped copy to the field authorizing such payments. The increased amount that might be so handled under this procedure is believed justified in view of constantly rising costs and economic standards over the years.

3 Domestic Intelligence Division stated that although idea has merit under existing conditions, it recommended the

(NOTE Continued on Page 2)

Letter to Mr. Harry E. Morris, Jr.

# NOTE Continued;

limit now being used be continued. Training Division agrees that for proper control the present procedure should be retained for amount up to\_\_\_\_\_ and that letters with justification be utilized for amounts over\_\_\_\_\_ It is recommended current idea not be approved.

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1.6 ao 14 Employee Suggestion \* 584 11 FD-252 (Rev. 9-11-39) Date February 9, 1971 Division of Assignment From: (Suggester's name) To: Director, FBI Domestic Intelligence Harry E. Morris, Jr. That field requests to pay security informants under Bureau SUGGESTION authority in amounts totaling up to per month for services and b7E expenses be handled by stamping "approved" on a copy of the field communication requesting the payment, and thereafter returning the stamped copy to the field authorizing such payments. The increased amount that might be so handled under this procedure is believed justified in view of constantly rising costs and economic standards over the years. Security INFORMANTS- GENERAL Current practice or rule (Include manual citation as well as facts) See page two. Advantages of suggestion and annual savings (include basis for estimate) Savings of stenographic and supervisory time and the expense of preparing letters can be realized by eliminating the necessity for preparation and reading of letters to the field where a security informant receives less than per month. Recommended change b7E would permit handling of larger volume of field requests more expeditiously in this vital area of our operations. Disadvantages of suggestion None recognized. **ビ**毛ンに こら、こ (人) 時 (The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted Mrs. Miss Rary S. Morris Jr. Special Agent within two years after submission.) 174 16 Signature and Title of Suggester Recommendations and comments of Division Head REC-2566-2542-3-14/51 Signature and Title (Do not write in this space - for Bureau use only) FEB 19 1971 2 Jerof Copies Lugg Decks 7. 000 ML: 000 2-18-71 2 offerme

Employee Suggestion Harry E. Morris, Jr. Domestic Intelligence Division

## Current Practice

Current Divisional procedure allows for handling of field request for payments in the above manner for sums up to a total of \_\_\_\_\_\_ per month. This ceiling was established a number of years ago when the purchasing power per dollar unit was higher than at present. For amounts of \_\_\_\_\_\_ and higher, current procedure requires preparation of a letter to the field with comprehensive justifying note on the yellow. Suggested procedure would merely raise the ceiling \_\_\_\_\_\_ for such action.

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ADDENDUM: DOMESTIC INTELLIGENCE DIVISION

GTT:pjc 2/12/71

The attached suggests that request by the field to pay security informants which are approved by the Bureau may be stamped "Approved" on a copy and returned to the field involving payments of ammounts up to At the present b7E time payments up to per month are handled in this manner; but for any amount exceeding individual letter must be prepared and sent to the field authorizing such payment.

COMMENTS OF DOMESTIC INTELLIGENCE DIVISION:

Although attached suggestion has merit under existing conditions, the division recommends that the limit now being used be continued.

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¢.	OPTIONAL FORM N2-13 MAY 1962 EDITION <sup>4</sup> GSA FPMR (41 CFR) 101-11.6		يمر د. •
	UNITED STATES GOVERNMENT		
то :	DIRECTOR, FBI DATE:	4/6/71	
FROM	SAC, SPRINGFIELD (P)	the it served	b7D ¢
SUBJECT:	UTILIZATION OF INFORMANTS	S my Correge	
j	AND SOURCES AT INSTITUTIONS OF LEARNING		
02	Re SAC letter 69-55, dated 9/26/69 and		
、	Springfield letter to Bureau dated 1		
Z ENCLÓSURE DURACIED Z AND HANDLED SEFARATRIN	Enclosed for the Bureau are two copies seventeen letters regarding students and teachers w being utilized as sources of information on colle	ho are	
	The following is a list of students and by University, that are being utilized as sources	teachers,	1
HANDI HANDI	currently under development as sources of informa	ition:	le ?
	(1) University of Illinois, Champaign - Urbana, Illinois	<i>I</i>	1 - (
N.	A. Youth Against War and Fascism B. Youth International Party		*
	C. Black Student Association		
	The above listed organizations are affored through CS PS PS Panel Source; and Panel Source Panel Source Panel Source Panel Source Panel Panel Source Panel P	PSI;	еь6 ) b7C 0 b7D 0
	(2) Illinois State University (ISU)		
	Normal, Illinois		LEO LEO
	A. Black Student Assocation (BSA) B. Student Committee Against Repr		NI COLUMN COPY FILLED IN
	Coverage of the above organizations is through SI Springfield has	afforded	ь6 Д
	under development as a PSI is a is in an excellent position to furnish information	and on regarding	b7C H b7D HO
	New Left groups on REC-46 66 - 25	42-3-14	55
I ENC	(3) MacMurray College, LOSURE Jacksonville, Illinois	APR 12 1971	j j
<u>R</u>	2 Bureau (Enc. 34.) (RM) 3 - Sphindfledd (24 b7D		VI as sto
	$(11_{1}_{34})_{0}$	WEAT THE	1.550
	VRT:ral (5) Buy U.S. Savings Bonds Regularly on the Payroll Savings PL	an Barat	]

SI	ь7D
an established source who furnishes inform any New Left activities which may occur	ation concerning b6 b7C b7D
(4) Bradley University (BU) Peoria, Illinois	
A. Black Student Associati B. Bradley University Peac C. Peoria Peace Action Cou D. Union for National Draf	e Congress. .ncil.
Coverage of New Left activities	b6 b7C b7D
(5) Southern Illinois Universit Carbondale, Illinois	
A. Southern Illinois Peace B. Students for a Democrat C. Young Socialist Alliand D. Student Mobilization Co	cic Society (SDS) ce (YSA)
Coverage of the above organizati	ions is affected through b7D
(6) Southern Illinois Universit Edwardsville, Illinois	y (SIUE)
A. White Panther Party (WI Party)	PP-Youth International
Coverage of above organizations furnished by	is voluntarily b7D
(7) Western Illinois University Macomb, Illinois	y (WIU)
A. White Panther Party (WI	
Coverage is accomplished through	b6 b70 b70 b70

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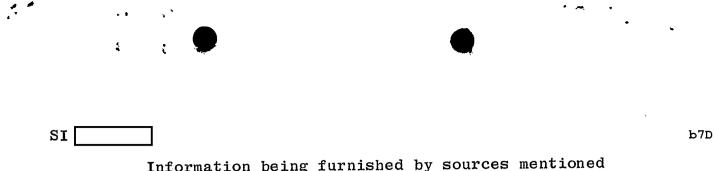
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Information being furnished by sources mentioned in instant communication is of continuing value and of such nature that it could not have been obtained from any other source.

OPTIONAL FORM NO. 10 MA<sup>11</sup> <sup>17</sup>32 EDITION GSA GEN, ALO, NO. 27 3010-106 Tolson UNITED STATES GORNMENT Sullivan люяг : coffee H 1 - Mr. W. C. Sullivan lemorandum Brennan, C.D Gallahan . 1 - Mr. J. P. Mohr Casper 1 - Mr. J. J. Casper Conrad Dalbey TO Mr. C. D. Brennan DATE: March 2, 1971 Felt Gale Rosen 1 - Mr. D. J. Dalbey Tavel 1 - Mr. W. M. Felt Walters R. L. Shackelford FROM : Sovars 1 - Mr. C. D. Brennan Tele. Room - Mr. Shackelford Holmes 1 Gandy - Mr. W. P. Dix SUBJECT: SECURITY INFORMANTS Din 1 - Mr. D. P. White JUDICIAL MATTERS 1 Mr. W. N. Preusse PURPOSE:

To recommend SAC Letter be sent reiterating Bureau instructions that necessary precautions be taken with security informants to insure they do not obtain or report information concerning defense plans and/or strategy of individuals involved in New Left activities and who are subjects of criminal proceedings.

#### BACKGROUND:

Many individuals involved in New Left activities have been or may become involved in violations of local and Federal laws. We recently referred to the Department information concerning an informant who had established contacts with attorneys and other individuals associated with People's Law Office, a Chicago-based organization which is considered to be a contact point for the Weatherman underground. Department's advice was requested as to possible utilization of this informant to obtain information concerning the underground and location of missing Weatherman, recognizing that he might inadvertently learn of defense plans and/or strategy of New Left individuals who are subjects of criminal proceedings.

The Internal Security Division of the Department has concluded the informant may be used to obtain information concerning Weatherman underground and location of its missing members. He is to be instructed that should the occasion arise where he is present in conversation between an attorney and an individual under criminal indictment he should immediately leave. If unable to do so, he is not to report substance of any such conversation to the FBI. Additionally, informant is also to be instructed not to engage in or report substance of a conversation with a criminal defendant dealing with the offense for which defendant is under indictment.

Enclosure 06-2542-3,

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## Memorandum to Mr. C. D. Brennan RE: SECURITY INFORMANTS

#### **OBSERVATIONS:**

Section 107 of the Manual of Instructions concerning security informants notes that security informants are not to be involved in preparation of defense of subversive-type individuals. If this is unavoidable, information concerning these matters is not to be reported. In view of Department's decision in this matter and numerous involvements of New Leftists in criminal violations, it is believed that these instructions should be reiterated to the field at this time. Chicago has been advised separately of Department's decision concerning informant in contact with People's Law Office attorneys. Appropriate Manual and Handbook changes will be handled separately.

Furthermore, to avoid possible attacks on the credibility of security informants who are utilized as witnesses in Government proceedings, we are also advising field that they are to make no promises to these informants concerning payment of funds as to relocation or subsistence. Such arrangements are to be made between informants who are no longer being utilized by us and local United States Attorneys or the Department, thus avoiding any incidents which would place us in a compromising position.

## **RECOMMENDATION:**

Attached SAC Letter be approved.

OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN, REG. NO. 27	Tolson
UNITED STATES GOVERNMENT	Sullivan Mohr
Memorandum	Bishop, Brennan, C.D. Callahan Casper
TO : Mr. C. D. Brennan DATE: 4/12/71	Conrad Dalbey
FROM : R. L. Shackelford	Rosen Tavel Walters Soyars Tele. Room
SUBJECT: SECURITY AND RACIAL INFORMANTS - Con and State	Holmes Gandy
PW	
Attached is a proposed letter to all Special	
Agents in Charge which advises the field of additional	

approval for development of students as racial or security informatis.

In a memorandum to Mr. Sullivan and Mr. Brennan, 4/8/71, concerning informants, Mr. Tolson stated that in any future memoranda requesting approval for the development of students as racial or security informants, the following information should be clearly set forth: the number of racial and/or security informants, the number of potential racial and/or security informants, and the number of panel sources which we are presently operating at the particular college or university to which the request pertains.

## **RECOMMENDATION:**

That the attached SAC Letter be approved and transmitted to the field. Enclosure. JFB:jgr/jlm 12) 1 - Mr. W. C. Sullivan 1 - Mr. W. M. Felt 1 - Mr. J. J. Casper 1 - Mr. C. D. Brennan NI OFTILI Adoo GRONDARINO. 1 - Mr. R. L. Shackelford 1 - Mr. W. A. Branigan REC 25 1 - Mr. R. D. Cotter 1 - Mr. G. C. Moore 1 - Mr. W. R. Wannall 1 - Mr. A. W. Gray 16 MAY 3# 1971 1 - Mr. J. F. Burns --- JUN - 2 1971 F 416 MAY 27\_1971

OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27 Tolson Sullivan UNITED STATES GOVERNMENT Mohr. 1 - Mr. W. C. Sullivan Bishop Memorandum Brennan 1 - Mr. W. M. Felt Callahan 1 - Mr. J. J. Casper Casper 1 - Mr. J. P. Mohr Conrad Mr. C. D. Brennan Dalbey то DATE: May 27, 1971 Felt Gale Rosen 1 - Mr. C. D. Brennan Tavel Walters 1 - Mr. R. L. Shackelford<sub>Soyars</sub> FROM A. W. Gra 1 - Mr. W. R. Wannall Tele, Room Holmes - Mr. W. A. Branigan 1 Gandy - GENEYAL SUBJECT: SECURITY INFORMANTS - Mr. R. D. Cotter Mr. Beaver 1 INTERNAL SECURITY - COMMUNIST; 1 - Mr. A. W. Gray NEW LEFT 1 - Mr. H. E. Morris PURPOSE: To recommend letter to all offices showing current interest of Communist Party, USA (CPUSA), in detecting informants within the organization. BACKGROUND: The National Review Commission of the CPUSA recently distributed to all National Committee members and all districts of the CPUSA a reproduction of an article from the December, 1970, issue of "Ramparts" magazine which deals with methods to detect

Attached is a letter to all offices highlighting the "Ramparts" article.

for the benefit of personnel handling security informants.

article is slanted toward detection of informants who are using  $\lor$  assumed identities and backgrounds; however, methods of interrogation suggested could cause concern among our informants who use

security informants based on interrogation and background investi

Essence of this article should be provided all offices

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RECOMMENDATION: Attached letter be approved and sent.

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true identities.

Enclosure 2 66-2542-3

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OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27	5010-106
UNITED STATE	ES GOVERNMENT
<i>Memor</i> : мг. с. р. в	1.
	20-1

FROM : R. D. Cotter

то

SUBJECT: DEFINITION OF TYPES OF SOURCES AND INFORMANTS

Tolson. Sullivan 1 - Mr. W.C. Sullivan ishop \_\_\_\_ Brennan, C.D. 1 - Mr. C.D. Brennan Qallahan . 1 - Mr. Cotter asper Conrad Dalbey/1 Felt DATE: 6/1/71 Gale Rosen Tavel 1 - Mr. DixWalters Soyars Tele. Room Holmes Gandy

General

Mr. Beaver

Cotter to Brennan memorandum dated 5/24/71 (attached) furnished, at the Director's request, the definition of a Panel Source, Potential Security Informant (PSI), and Security Informant (SI). As indicated, a Panel Source is an individual not involved in a subversive group but who will attend its public gatherings in behalf of the FBI for intelligence purposes or as a potential witness. The Director noted, "This is really a Panel Informant." Regarding all of these the Director further noted, "I assume any one of the above may be paid by FBI for services rendered."

As a matter of fact, the Director's observation While the difference is perhaps semantic, we is correct. have distinguished between sources and informants for better administrative handling. Informants or potential informants are those whom we desire to penetrate the innermost sanctum of an organization or group being investigated. The sources, on the other hand, are individuals who by virtue of position can furnish desired information, or in the case of Panel Sources, can be called upon to get information or evidence which could be introduced in court without exposing or surfacing a valuable informant. Even though we might pay a Panel Source for efforts made to obtain information, for administrative purposes we, nevertheless, list him as a REC- 66 66-254 source.

The Director's assumption that Panel Sources, TIJUN 7 1971 PSIs, and SIs may be paid by the FBI for services rendered is absolutely right, although none can be paid except on a c.o.d. basis and their production is closely scrutinized.

ACTION:

In response to the Director's inquiry.

OPTIONAL FORM NO. 10 5010-106 MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVERNMENT Iemorandum 1 - Mr. Sullivan asnet 1 - Mr. C. D. Brennan Conrod Dalhey Mr. C. D. Brennand 5/24/71 то DATE Folt Gale Roson 1 - Mr. R. D. Cotter Toval Walters R. D. Cotter 🖡 FROM 1 - Mr. W. P. Dix Sovars Tele. Room Holmes Gandy SUBJECT: DEFINITION OF TYPES OF SOURCES AND INFORMANTS Pursuant to the Director's inquiry, there is set forth hereafter a definition of the following sources and informants: 1. Panel Source. A panel source is an individual not involved in a subversive group but who will attend its public gatherings in behalf of the FBI for intelligence purposes or as a potential witness. a Panel dredormant N-Potential Security Informant (PSI). A PSI is an individual 2. in position to become active in or closely connected with a subversive organization or in intelligence activities and is making affirmative effort to obtain and furnish current information to the Bureau regarding such subversive organizations or intelligence activities. General 3. Security Informant (SI). AnSI is an individual who is actively engaged in obtaining and furnishing current information on security or intelligence matters exclusively for the Bureau whose ... identity must be protected. Such person should be a member or attend meetings of subversive organizations or be in such position relative to subversive organizations that he is able to provide current intelligence information of value. An SI may also be an individual furnishing information concerning foreign intelligence operations and this individual may be a double agent or a defector-in-place. It is to be noted that in connection with current Bureau instructions following the burglary of the Media, Pennsylvania, Resident Agency identity of all panel sources, potential security informants, and security informants are now protected by symbol numbers. The primary distinction between a potential security informant and a security informant is in the degree of activity engaged in coupled with quality and quantity of current information being produced exclusively for the Bureau. 66-25 ACTION: 5.1 PDE Director's inquiry. In response to the ett JUN TJS:ekn MADE FOR MR. TOLSON 67 JUN 8

(4) CFR) 101-11.6 UNITED STATES GOVERNMENT Memorandum TO DIRECTOR, FBI DATE: 6/16/71 FROM SAC, DALLAS b7D SUBJECT: COVER LETTER, UTILIZATION OF INFORMANTS AND SOURCES AT INSTITUTIONS OF LEARNING Re SAC letter No. 69-55 dated 9/26/69, and Dallas letter to Bureau dated 3/29/71. Enclosed for the Bureau are two copies of a letter pertaining to Dallas Security Informant fification is the only informant in the Dallas Division in the New Left field, who is either a teacher or a student. As additional coverage in the New Left field, the Dallas Division has the following informants: b7D Regarding this informant continues to be (TTU), Lubbock, Texas. The above informant is in excellent of Texas Technological University position to maintain contact with liberal students as well as faculty members at TTU and in the past he has reported on activities of an underground newspaper published at TTU under the title of "The Catalyst." Information furnished by this informant has been verified through the Intelligence Unit of the Lubbock, Texas Police Department. As of the date of this communication there is no SDS organization of any type at TTU. Dallas will, on or about October 1, 1971, submit a supplemental 41-2543-3-ENCLOSUE REC-24 - Bureau (Enc. 2) (RM) 3 - Dallas (2 -CUN 21 1971 (1 ~ b7D JWA:msm (5) JUL 2 6 1971 Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

July 14, 1971

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Federal Bureau of Investigation San Juan, Puerto Rico

1/10/

Dear

Reference is made to your suggestion that space be given on Forms FD-237 and FD-238 for listing certain additional information. After consideration, it has been decided the instances wherein such action is necessary are too few to warrant the cost involved in revising these forms.

Although favorable action was not taken in this instance, I appreciate the interest which led you to submit your idea to me.

Sincerely yours,

CUS III J. Edgar Hoover 2 - San Juan 197 MAILED 12 1 - Field personnel file ē DRIGINAL 1 - Suggestion file - Personnel file of b6 ML:das das Ъ7С (Suggestion 942-71) (6) Tolson . NOTE: Based on memorandum J. J. Casper to Mr. Mohr, ML:das, Felt Sullivan dated 7/12/71, re: Informants - General, Suggestion 942-71, Mohr Bishop San Juan Office. Submitted by Brennan, C.D. Callahan Casper Conrad Dalbey Gale Ponder Rosen Tavel Walters Soyars Tele. Room Holmes Gandy DELETYPE UNIT

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	OPTIONAL FORM NO. 10 5010-106	
	MAY 1962 EDITION A OSA GEN. REG. ND. 27 Tolsoi	n
	LINITED STATES OF FRIMENT	·
•	Memorandum	
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	Caspe Conta	
TO	: Mr. Mohr DATE: 7/12/71 Dalber	У
	Gale _ Ponde	
	Rosen Rosen	
FROM	M : J. J. Casper	
	M : J. J. Casper Security Antennants ware	
	Tele.	Room
	ECT. INFORMANTS - GENERAL	
SUBJI		
	<u>SUGGESTION 942-71 SUBMIT</u> TED BY	
	SAN JUAN OFFICE	b6
		ь7С
•		
	SUGGESTION: That Forms FD-237 and FD-238 (Criminal and Security Infor	mant
	Review Sheets) be revised at next printing to include a space	for o
	listing serial numbers of any communications indicating payments being mad	lo hr
	other affine a function of any communications indicating payments being made	
	other offices. (Samples of proposed revised forms are attached.)	, X
	CURRENT PRACTICE: A list of offices who have paid informant is included	0n 7
	Form FD-221a (Request for Funds for Payment to In	
	and FD-37 (Explanation of Charge for Information (Blue Slip)) according to the	ne
	suggester. FD-37 is forwarded to Bureau along with informants' and Agents	
-	receipts. The only summarizing source of this information is the FD-221a.	
	time an Agent prepares a request to pay, he must conduct a file review; in so	ome 👖
	cases, an extensive file review covering many volumes, in order to ascertai	n if N
	informants have been paid by any other offices.	
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Memo Casper to Mohr Re: Informants - General Suggestion 942-71 Submitted by

San Juan Office

**RECOMMENDATION:** That the suggestion not be adopted and the attached letter be forwarded to the suggester advising her of this fact. The idea has been acknowledged by prior letter.

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Grimina	I Informant	Review	Shoot
FD-237	(Rev. 7-16-	-69)	

Mark opposite each item the non-er of the serial or serials in which the information appears. Although these items are regarded as nonvariable, changes may be noted by adding the new serial number and crossing out the old. When form is complete as to all applicable items, the Agent and Field Supervisor should initial the form at the end.

/ Symbol Number	Office File
Type of Informant: CI PCI CS	Bureau File
C-TE PC	Serial No.
1. Name	······································
2. Aliases	· · · · · · · · · · · · · · · · · · ·
3. Informant Index Card Made	
4. Description	
5. Background Developed	·
6. Photograph	
7. Credit Check	
8. Local Criminal Check	
9. Bureau Identification Record	
10. Past Criminal Activities	
11. Criminal Associátes	
12. Availability To Other Divisions	· ·
13. Advised of FBI Jurisdiction	
14. Advised of Confidential Relationship	
15. Advised Not Employee of Bureau	
16. Advised to Furnish Information Only to Bureau	
17. Advised Payments are Income	
18. Advised Not to Contact Office Personally	
19. When Designated Approved Informant	
20. Indices Search Slip (FD-160) Summarized	
21. Statement of Willingness to Aid Bureau	·
22. Arrangements for Payment	
23. Symbol Number Assigned	
24. Bureau Advised of Symbol	
25. Service Record Checked, if any	
26. Flash Notice Placed or Removed	• •
27. Alternate Agent	
28. Coverage	
29. Payments from other offices	•

Completed:	
Approved:	

NO SERIAL NUMBER:					
KEEP ON	TOP OF	OTHER	SERIALS	IN FILE	

Security Informant Review Sheet FD-238 (Rev. 1-14-64)

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Mark opposite each item the number of the serial or serials in which the information appears. Although these items are regarded as monocriphic, changes may be noted by adding the new serial number and crossing out the old. When form is complete as to all applicable items, the Agent and Field Supervisor should initial the form at the end.

Type of laboranti G BI P51 CS NI       Dureau File         1. Name	Symbol Number	Office File
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June 2, 1971

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66-2542-

Federal Bureau of Investigation Houston, Texas

Dear

Reference is made to your suggestion that certain credit bureau checks be discontinued unless a special reason exists in a particular case. After evaluation, it has been decided your proposal should not be adopted at this time since there is nothing in the law to which you have reference which militates against obtaining identifying data from such bureaus.

I appreciate the interest which prompted you to submit your idea to me.

Sincerely yours,

J. Edgar Hoover

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MALLEG E

Tolson

Mohr .

Bishop \_\_\_\_\_\_ Brennan, C.D. Callahan \_\_\_\_\_ Casper \_\_\_\_\_ Conrad \_\_\_\_\_ Paltey \_\_\_\_\_ Gale \_\_\_\_\_ Rosen \_\_\_\_\_ Tavel \_\_\_\_\_ Walters \_\_\_\_\_ Soyars \_\_\_\_\_ Tele. Room \_\_\_\_

Holmes Gandy

Mr. Beaver

Sullivan

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1 - Field personnel file

1 - Suggestion file

1 - Personnel file of SA ML:das 🚧 🗤

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MAIL ROOM

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(6) (Suggestion 838-71)

NOTE: Based on memorandum J. J. Casper to Mr. Mohr, ML:das, dated 5/28/71. re: Criminal Informants, Suggestion 838-71 Submitted by SA Houston Office.

OPTIONAL IORA NO. 10 AAY 7952 EDITION OSA GEN. NO. 37 UNITED STATES GOORNMEN Memorandum		Ó	1.155	Tolson Sullivan Bishop Brennan, C.D Spilghan
ro; : With. Witht	DATE:	5/28/71	•/	Dalbey Felt
FROM J. J. Casper SUBJECT: CRIMINAL INFORMANTS SUGGESTION 838-71 SUB SA H	MITTED BY OUSTON OFFICE		•	Rosen Rosen Tavel Walters Soyars Tele. Room Holmes Gandy b6 b7C
	SYNOPSIS		, ,	1
Suggests that cre Criminal Informants, Potential and any other type of informant	dit bureau checks Security Informan unless a special r	<u>ts,</u> Ghetto	and Racia	l Informants,

General Domestic Intelligence Division agreed with the idea. Special Investigative Division advised that information regarding former addresses or Ø employment is helpful in handling Potential Criminal Informants and this can be obtained from credit bureaus. In the event the informant has furnished such information, a credit bureau check would not be necessary so it was felt idea should 🞽 not be adopted but that it should be left to the discretion of the developing Agent as G to the need for such a check. Office of Legal Counsel advised the Fair Credit Reporting Act limitations on obtaining consumer reports precludes continuation of credit checks for consumer credit data on informants but a bureau may still provide information of value in assessing stability and potential value of an informant. The statute (Section 609) requiring disclosure of inquiries does not include mere identifying data available under Section 608 and the Department has been requested to give an opinion on this part of the law but it has not been received to date. It was recommended that credit checks be continued where identifying data would be of value. Due to these views, Training Division feels idea should not be adopted at this time bearing in mind that a change may be needed in the future based on information man and a star and from furnished by the Department.

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester-advising.him\_of this fact. His idea

has been acknowledged by prior letter. ee Addendum page 3 Enclosure ML: das às NOT RECORDED OVER CONTINUED (2) 176 JUN 8 1971

Memo Casper to Mohr

Re: Criminal Informants Suggestion 838-71 Submitted by SA Houston Office

DETAILS

SUGGESTION: That credit bureau checks be discontinued on Potential Criminal Informants (PCIs), Potential Security Informants (PSIs), Ghetto and Racial Informants, and any other type of informant unless special reason exists in a particular case.

CURRENT PRACTICE: The suggester states the FBI Handbook for Special Agents, Part I, Page 17A, 2d, provides for checks of local credit.

ADVANTAGES: SA Gunn advised the Fair Credit Reporting Act, which is now Title 6, Section 601 through 622, Public Law 91-508, provides new guidelines to credit bureaus including regulations pertaining to disclosure to Government agencies. Since the only information now available is former addresses and employment, there should be no necessity to check credit bureau files in informant cases unless this specific information is needed. This Act also makes the credit file on an individual available to the individual including identity of recipients of credit reports. Accordingly, any individual can now determine that the FBI has checked his credit. In the case of an informant, he could misinterpret the reason and disrupt his relationship. The suggester states that annual savings could be realized where fees are paid by the Bureau for credit checks but this amount is not known.

<u>OBSERVATIONS</u>: Domestic Intelligence Division agreed with the idea feeling that current regulations regarding credit reporting make it extremely difficult to justify credit checks. This Division felt the lack of a credit check would not substantially affect the background investigations on our informants.

The Special Investigative Division stated that during the course of developing a potential criminal informant, the Agent should know former resident addresses and former employments of the individual being placed under development as an informant because in some instances this information would reflect a former type of employment, for example, that would cause us to cease developing him (such as, a former member of some organization that may not have the best interests of the FBI at heart). Credit checks would not be necessary on those individuals under development as informants when the Agent has secured former addresses and former employments from the informant or another source. This Division recommended the idea not be approved and that it be left to the discretion of the developing Agent as to whether it is necessary to check the credit bureau for purposes of securing the desired information on the potential informant.

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b6 b7С Memo Casper to Mohr

# Re: Criminal Informants Suggestion 838–71 Submitted by SA Houston Office.

The Office of Legal Counsel advises the Fair Credit Reporting Act limitations on obtaining consumer reports precludes continuation of credit checks for consumer credit data on informants. The credit bureau may still provide information which could be very useful in assessing the stability and potential value of an informant. Such data as previous residences and employment could be significant for these purposes. It is not clear that the subject (including informants) of a credit inquiry must be advised that requests had been made concerning him when the inquiry is limited to identifying information. The statute (Section 609) requiring disclosure of inquiries does not include mere identifying information available under Section 608. This specific issue has been raised with the Department by letter to the Deputy Attorney General, dated 5/10/71, and the opinion has not been received as yet. The Office of Legal Counsel recommended that credit checks be continued in regard to any informant or potential informant where it appears that identifying information would be of value. It should be understood that such credit checks are now limited to obtaining names, addresses, former addresses, places of employment or former places of employment.

Due to the views of the Office of Legal Counsel, Training Division agree the idea should not be adopted at this time bearing in mind that a change may be needed in the future based on the opinion furnished by the Department.

## ADDENDUM: (6/1/71)

The Training Division rightly points out that a change in this matter may be needed in the future, based on information furnished by the Department. In view of this, I see no reason why we should be dragging our feet at this time and shrinking from making a positive decision. Additionally, I think the recommendation made by SA \_\_\_\_\_\_ of the Houston Office makes good sense and would result in some streamlining at the very least. \_\_\_\_\_\_\_ b<sup>6</sup>

W. C. SULLIVAN

b6 b7С

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1000	OPTIONAL FORM NO. 10 MAY 1962 EDITION	
•	UNITED STATES GOVERNMENT	<i>y</i>
e.	Memorandum	
то :	DIRECTOR, FBI DATE: 7/8/71	
FROM	SAC, SPRINGFIELD (P) Security Inform	ь7D °
SUBJECT:	SAC, SPRINGFIELD (P) UTILIZATION OF INFORMANTS AND SOURCES AT INSTITUTIONS OF LEARNING (P) Security Information Can cr 3/	
ch	Re SAC letter 69-55, dated 9/26/69 and Springfield letter to Bureau dated 4/6/71.	
MR H	Enclosed for the Bureau are two copies each of seventeen letters regarding students and teachers who are being utilized as sources of information on college campus	es.
	The following is a list of students and teachers by University, that are being utilized as sources or are currently under development as sources of information:	D
	(1) University of Illinois Champaign - Urbana, Illinois	
	A. Youth Against War and Fascism B. Youth International Party C. Black Student Association	4 14
~	The above listed organizations are afforded cover	age ь7р
		210
	(2) Illinois State University (ISU) Normal, Illinois	
	A. Black Student Association (BSA) B. Student Committee Against Repression	
	Coverage of the approprianizations is afforded through and CS SI 1765: REC-1	b7D
	(3) Bradley University (BU) 66 3542 Peoria, Illinois	3-1-1461
	$\begin{array}{c} 3 \\ \hline 2 \\ \hline 3 \\ \hline 3 \\ \hline 3 \\ \hline \end{array} \begin{array}{c} 10 \\ \hline 10 \\ \hline 12 \\ 12 \\$	971 b7D
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SI	b7D	
	A. Black Student Association (BSA) B. Bradley University Peace Congress C. Peoria Peace Action Council D. Bradley Radical Union	
University	Coverage of New Left activities on Bradley campus is accomplished through	b7D
	(4) Southern Illinois University (SIU) Carbondale, Illinois	
	A. Southern Illinois Peace Committee (SIPC) B. Young Socialist Alliance (YSA)	
through	Coverage of the above organizations is affected	b7D
	(5) Southern Illinois University (SIUE) Edwardsville, Illinois	
	A. White Panther Party (WPP-Youth International Party)	
furnished	Coverage of above organizations is voluntarily by	b7I
	(6) Western Illinois University (WIU) Macomb, Illinois	
	A. White Panther Party (WPP)	
	Coverage is accomplished through	b7I

Information being furnished by sources mentioned in instant communication is of continuing value and of such nature that it could not have been obtained from any other source.

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# August 17, 1971

RECORDED COPY FILED IN

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12 AUG 25 1971

# MEMORANDUM TO MR. SULLIVAN MR. BRENNAN MR. GALE MR. ROSEN

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# RE: PAYMENTS TO INFORMANTS

Until we receive further clarification concerning the President's freeze on salaries, we will not approve any increases in payments being made monthly to any informants. Similarly, any "bonus" payments to regularly paid informants will not be considered at this time.

Very truly yours,

66 2242

Clyde Tolson

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OPTIONAL FORM NO. 10 5010-106 MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED STATES GO 1 - Mr. A.ÉRNMENT 1 - Mr. E. S. Miller Memorandum Bishop 1 - Mr. R. L. Shackefford 1 - Mr. G. C. Moore daspe Conrad то Dalbey : Mr. E. S. Miller DATE: 12/2/71 Cleveland . Ponder Bates A. W. Gray 1 - Mr. W. A. Branigan Tavel FROM 1 - Mr. W. R. Wannall Walters Soyars 1 - Mr. T. J. Smith Tele. Room Holmes . 1 - Mr. A. W. Gray SUBJECT: SECURITY AND EXTREMIST INFORMANTS Gandy 1 - Mr. E. P. Griga/jus PAYMENT MATTERS GENTER

Recommendation being made that we resume practice of increasing payments to informants when fully justified and on a highly selective basis based primarily on increased productivity in each instance.

On 8/17/71 Mr. Tolson instructed that no further increases in payments to informants be approved pending clarification of the President's economic freeze on salaries and expenditures. In line with this instruction and with the President's message of 8/15/71 tightening economic controls, the field was advised on 8/19/71 that there were to be no increases in payments to informants and sources for a 90-day period. The implementation of this instruction was vigorously supervised at the Bureau. In addition to the moratorium on increased payments, the field was instructed to decrease payments to informants by a minimum of five percent, which was successfully accomplished. On 11/15/71 the 90-day economic if reeze was terminated by Presidential authority.

Development of and ever-continuing production from informants is the most effective means whereby the Bureau produces vital intelligence. Payments to informants frequently are the motivating factor for their cooperation and a firm means of exerting control over them. Informants are paid solely on the basis of the value of information produced. They are paid on a strictly "cash on delivery" basis and not paid when they fail to produce. Extensive, continuous efforts are made to obtain quality informants and to advance them at every opportunity to improve the flow of vital data which is the lifeblood of the Bureau's operations. As the informants advance in stature and prestige, they spend longer periods of time obtaining information for us. It is a natural reaction

ST-102

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CONTINUED - OVER JAN 17, 1972 6

5-07

Memorandum to Mr. E. S. Miller Re: Security and Extremist Informants

that informants expect to be compensated for their increased efforts and productivity. Failure to adequately compensate these informants for increased productivity could seriously impair the Bureau's goal of obtaining increased coverage and high quality informants.

### **RECOMMENDATION:**

Accordingly, it is recommended that increases to informants be authorized on a selective basis where there is valid justification such as specific increase in productivity or exceptionally valuable data is developed.

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January 26, 1972

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EX-Thn 2:42 5-1464

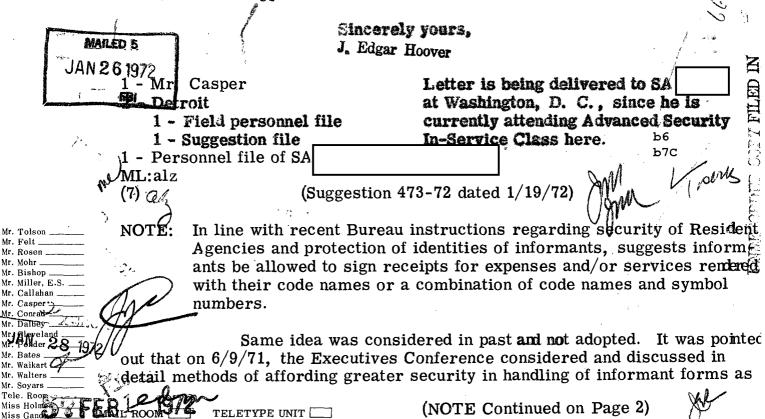
PERSONAL

Federal Bureau of Investigation Washington, D. C.

Dear

I have received your suggestion regarding the preparation of certain receipts. As a matter of possible interest to you, all facets of this program have been considered in the recent past and it was decided a change in the matter mentioned by you was not warranted.

The interest which led you to submit your idea to me is indeed appreciated.



Letter to	

NOTE Considered:

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well as streamlining these procedures. It was decided the only change which should be made was to execute Form FD-221a (Request for Funds for Payment to Informant) by use of symbol number instead of name. Due to this consideration, Training Division recommends current idea not be approved.

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Employee Suggestion D-252 (Rev. 9-14-59) #+4113-12 1/19/72 Division of Assignment b6From: (Suggester's name) To: b7C )ETRO IT SA Director, FBI In line with recent Bureau instructions regarding the SUGGESTION security of resident agencies and the protection of the identies of informants, it is suggested informants be allowed to sign the receipts for expenses and/or services rendered with their code names. It is noted that regular U.S.Mail Services are utilized in forwarding these receipts from the respective divisions to SOG. There is a definite security risk involved in this method. To prevent the unwarranted interception of these receipts, the same security measures should be afforded them as is afforded the initial informant background letter to the Bureau, which is now conveyed by coded nitel. Informants are provided unique code names and symbol numbers. It is felt that a combination of either or both of these devices should be sufficient identification. Current practice or rule (Include manual citation as well as facts) See Addendum. Security informants - for Advantages of suggestion and annual savings (include basis for estimate) The prevention of the disclosure of the identity of informants should the receipts fall into the wrong hands, either by accident or by design. No estimate can be made as to the annual saving which would result if the suggestion is accepted. Extreme embarrasment to the U.S. Government, and particularly to the FBI, could be averted should such an incident as described above occur. Disadvantages of suggestion It is possible additional time and effort could be expended in setting up a system such as described above. Upon completion of the new system, however, no disadvantages are foreseen. (The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award within two years after submission.) b7C XX Mr. Mrs. Miss Signature and Title of Suggester Recommendations and comments of Division Head I believe this suggestion has Exerne and deserves consideration. SPECIAL/AGENE. JN .CHARGE (Do not write in this space - for Bureau use only) REC-30 CLOSURE

### ADDENDUM:

Manual of Instructions, Volume IV, Section 107 L, part 5 states receipts should clearly show:

(1) Date on which payment is made

- (2) Period for which made when informant is paid on period basis (3) Total amount paid broken down into separate amounts for
- services or expenses where pertinent
- (4) Name of Agent making payment
- (5) Signature of person receiving payment

In practice, the actual name of the informant is used in signing the receipt. This would tend to positively identify the informant should the receipt fall into the wrong hands, either by accident or design.

A positive method of identity for an informant payment receipt which could be used is as follows:

The informant signs the receipt with his (her) code name. The agent making the payment would then affix, in the lower right corner of the receipt, the informant's symbol number. In such a fashion, the informant would be positively identified by the use of his (her) unique code name and symbol number. Having the agent making the payment affix the symbol number to the receipt after the informant signs his (her) code name, precludes the informant knowing his (her) confidential symbol number.

Manual of Instructions, Volume IV, Section 107 L, part 5d states:

If necessary to make corrections on receipts, they must be initialed by informant and not by Agent.

It is felt such a proceedure as outlined above is not in violation to instructions set forth in MOI, Vol. IV, Sec. 107 L, part 5d as the addition of the symbol number by the agent is not a correction, but an addendum.

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ENCLOSURE.

(B) SECURITY INFORMANTS AND SOURCES - FBI FORM BOOK --Under present procedure, the field submits an annual report on security informants and sources advising which are paid regularly under Bureau authority. This report lists subversive organizations, approximate membership and coverage. The field also submits each quarter a letter setting forth informant and source coverage on college campuses.

A new form incorporating the above which is self-explanatory is being prepared showing data which the Bureau desires be submitted quarterly by secure teletype (nitel) to replace these communications. This quarterly communication will be submitted by the 10th of January, April, July and October. This does not affect the submission of quarterly reports concerning the New Left Movement and the monthly report showing informants added and deleted.

Other self-explanatory forms are being prepared which will require information be furnished on a monthly basis by secure teletype concerning the number of informants, statistical accomplishments and security informant accomplishments. All offices east of the Mississippi will submit the monthly letter by the 3rd of the month and all other offices will submit the monthly letter by the 7th of the month. These new procedures will not apply to extremist, white hate groups or espionage matters.

Teletype submissions of the required data must be keyed to corresponding items on the forms so that it can be recognized without the necessity for setting out headings or extraneous data. The new forms will be supplied under separate cover.

Manual changes are forthcoming.

NOT RECORDED

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87 JAN 31 1972

ENETAL SCL 1/25/72SAC LETTER 72

58FEB 2- 1972



1 - Mr. T. J. Smith 1 - Mr. E. P. Grigalus 1 - Mr. L. J. Brune

January 12, 1972

PROPOSED REVISIONS TO MANUAL OF INSTRUCTIONS, SECTIONS 107 AND 109

SECTION 107

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Page 4, Item C. Revise 4, to read:

Check of local arrest records. Submit FD-165 to Identification Division to obtain any record and to place stop against fingerprints if on file.

Page 22, Item R. 5. Revise d. (1) to read:

Background information, including date and place of birth, citizenship status, residence, employment, arrest and service record, if any

Page 22, Item S. 2. Revise a. to read:

Check prospective panel source through office indices, canvass logical informants, review appropriate arrest and military records.

SECTION 109

Mr. Tolson

Mr. Felt \_\_\_\_\_ Mr. Rosen

Mr. Mohr

Mr. Bishop \_\_\_\_

Mr. Conrad

Mr. Dalbey \_\_\_\_\_ Mr. Cleveland Mr. Ponder \_\_\_\_\_ Mr. Bates \_\_\_\_\_

Mr. Waikart \_ Mr. Walters \_ Mr. Sovars \_ Tele. Room \_ Miss Holmes

Miss Gandy

Mr. Callahan Mr. Casper \_\_

106-25423 NOT RECORDED

Page 1, Item A. Revise 1. to read:

After selection of a potential prosab informant and before contact, check office indices, ascertain information concerning birth, background, arrest record, loyalty, and reputation. When derogatory information found, remaining file reviews should not be made and prospective informant should be removed from list of potential informants.

LJB:klk TELETYPE UNIT MAIL ROOM

SEE NOTE ON PAGE TWO

#### Proposed revisions to MOI Sections 107 and 109

### NOTE:

MOI changes made in accordance with recommendation set forth in A. W. Gray to Mr. E. S. Miller memorandum, 1/4/72, entitled "Security and Extremist Informants," prepared by LJB:cb/mkl, which was approved by Director. Memorandum recommended that a proposed SAC Letter be sent instructing discontinuance of previously required credit checks regarding security and extremist informants, and confidential sources and panel sources; and further recommended that revisions of Manual to follow approval of memorandum, Xerox copy of which is attached. Revisions of Manual regarding extremist informants being handled separately by Extremist Intelligence Section.

OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA FPMR (41 CFR) 101-11.6 UNITED STATE GOVERNMENT Memorandum DATE: 3/8/72 то DIRECTOR, FBI to Friday. LEGAT, BONN (134-00) FROM RELATIONS WITH 66TH MILITARY INTELLIGENCE GROUP SUBJECT: U. S. ARMY, EUROPE (INFORMATION CONCERNING DISCONTINUED SECURITY SOURCES) As a follow-up to discussions between this office and officers of the 66th Military Intelligence Group, the latter Group has now advised as follows by confidential letter. SELUMINY INFO MINTS SCHUTCH The Countersubversion Section of the Group is now utilizing a number of military personnel as sources to obtain information which is not readily available to Military Intelligence Special Agents. These sources have been given low-level training in methods to be used in attempting to gather information of use to the Military They are not paid except for occasional Intelligence. reimbursement of expenses and, therefore, their motivation is regarded as being one of patriotism and a desire to cooperate with Military Intelligence. In some instances these sources have spent their free time in responding to requests made of them by Military Intelligence. t l The sources are generally first term enlistees in their early 20's and for the most part their military service will terminate with their current enlistment and they will return to civilian life and their services, therefore will have to be discontinued. The Group commented that these sources might prove of value to the Bureau in civilian life and requested our comments delineating the extent of our interest in them. Although not specifically spelled out in the Group's letter, it is known that the sources referred to are utilized in the military community and among civilian groups targeting ST-114 REC-47, 4 1 3-Bureau (1-Foreign Liaison Desk) 2–Bonn (1-66-89) (Relations with 66th MI Group) GAV:enm (5)Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan 和新知识起 5010-108-02

BON 134-00

against military primarily in matters dealing with dissidents among Armed Forces personnel and new left type of activities including those related to racial matters.

We believe that the Bureau would find this type of information most useful in its efforts to develop productive sources in this field. I have, therefore, advised the Group that we are definitely interested in being informed regarding such sources and at an appropriate time prior to their departure from military service I have suggested that the Group furnish us full information on the source including his proposed U.S. residence and their evaluation of him. I have also suggested that in their debriefing of the source, they check to determine whether he would be agreeable to a subsequent approach by the Bureau and if he is, to indicate that he might be so approached by the FBI without making any definite commitment.

When such information is received we contemplate reporting it under the individual caption of the person involved with appropriate copies for the area of proposed residence in the United States.

OFTIONAL LOSM NO. 10 447 1442 IDITION 454 GEN REG NO 27 Tolson Felt Mr. A. UNITED STATES GOV NMENT scn Rosen Mohr . 1 - Mr. J. P. Mohr 4 Ալհիսը emorandum 1 - Mr. N. P. Calla! Anlier.(E Callahan . 1 - Mr. J. K. Ponder Casper 2 1 - Mr. J. J. Casper Conrad S. Miller Dalbey . : Mr. Ε. DATE: 1/18/72 Cleveland Ponder . Bates 1 - Mr. D. J. Dalbey Waikart A. W. Gray Walters - Mr. F. W. Waikart FROM Sovars 1 - Mr. E. S. Miller Tele. Room 1 - Mr. T. J. Smith Holmes Gandy - Mr. W. R. Wannall SUBJECT: SECURITY INFORMANTS ]. Wiew AND SOURCES - Mr. W. A. Branigan 1 FBI FORM BOOK - Mr. R. L. Shackelford 1 Mr. A. W. Gray 1 -1-UN-Mr. E. P. Grigalus 1 Sla - - 50

To obtain approval for new procedures to be used by field to provide comprehensive data concerning security informant and source coverage of subversive organizations as well as statistical accomplishments.

Under current procedure the field is required to submit an annual report on security informants and sources showing coverage furnished. The report lists subversive organizations, addresses, character of cases and informant coverage. In addition, each quarter a letter is submitted setting forth informant and source coverage on college campuses. The proposed new procedures would eliminate need for the above N R communications. Data to be furnished in the new procedures will UKIGINAL FILED require new forms (enclosed) to be furnished to each field office as a guide to show what information is to be submitted by secure teletype. While the forms themselves will not be submitted to the Bureau, data therein will be keyed numerically in secure ORIGINAI The forms will show the number of security informants, teletype. potential security informants, confidential sources and panel sources at the beginning and end of each month; number of Agents assigned exclusively to informant and source development; money paid for services and expenses under SAC authority and statistical accomplishments, including subjects located and arrested as well as merchandise recovered on Federal, state and local levels. The above information will be submitted monthly.

Information concerning subversive organizations including those on college campuses, the location, the number  $\rho_{1/2}^{f}$ members and symbol number identities of member informants providing coverage will also be submitted. The identity of individuals or groups who have participated in or are active in planning acts of violence would be set out showing informant

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Memorandum to Mr. E. S. Miller Re: Security Informants and Sources

coverage. In those instances where no member informant coverage of an organization exists, the field will be required to give reason therefor, advise of action being taken to develop coverage and when established coverage is anticipated. This information will be submitted on a quarterly basis. The data will enable careful following of security informant coverage.

The Security Informant Unit, Domestic Intelligence Division, will be responsible for coordination of this program. The Voucher-Statistical Section, Administrative Division, will make a statistical compilation of incoming data and the substantive sections involved will be responsible for evaluation and necessary action. The information requested in these procedures is similar to that being presently furnished by the field in extremist informant matters, which procedure was approved in April, 1970. RECOMMENDATIONS:

1. That the new procedures be authorized and the new forms be approved.

2. That attached letter to all SACs be approved and sent advising the field of the new procedures and of the new forms.

GCM EM

February 15, 1972

lir. T. J. lir. E. P.

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UNRECORDED COPY FILED IN

### PROFOSED REVISIONS TO MANUAL OF INSTRUCTIONS, SECTION 107

Page 17, Item 11., delete completely and substitute the following:

- M. MONTHLY AND QUARTERLY LETTERS
  - 1. Submit monthly letter (FD-451, 451 a) to Eureau by secure teletype system (NITEL). Field divisions east of the Mississippi nust submit this information by the 3rd of each nonth; field divisions vest of the Mississippi nust submit this information by the 7th of each month. Monthly letter should include the following:
    - a. Number of Security informants, potential security informants, confidential sources, and panel sources at the beginning and end of each month also showing the number added and deleted during the nonth.
    - b. Number of Agents assigned exclusively to informant and source development.
    - c. Money paid for services and expenses under SAC authority.
    - d. Statistical accomplishmonts.
    - e. Security informant accomplishments.
  - 2. Submit quarterly letter (FD-451 b) to Eureau by secure teletype system (NITEL). Quarterly letter should include the following:
    - a. Name, location and number of subvorsive groups including identities of groups on college compuses, exclusive of those in black extremist, white hate or espionage matters 66-2542-3-
    - b. Symbol numbers of member informants providing coverage who are members of organizations. If no member informant, attach addendum and explain why you do not have member informants. Indicate Specific action being taken to develop member informants and date such coverage is anticipated for each group.

SEE NOTE PAGE

TWO

Mr. Miller, E.S. Mr. Callahan Mr. Casper EPG:cb Mr. Conrad Mr. Dalbey Mr. Cleveland Mr. Ponder Mr. Bates Mr. Waikart

Mr. Tolson

Mr. Felt\_ Mr. Rosen

Mr. Mohr \_\_\_\_\_ Mr. Bishop

> r. Walters \_ r. Soyars \_\_\_\_ ele. Room \_\_\_\_\_ iss Holmes

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MAIL ROOM [

TELETYPE UNIT [

- c. Identities of individuals or groups who have participated in or are active in planning subversive acts of violence, exclusive of those in black extremist, white hate or espionage matters.
- d. Symbol numbers of informants and sources providing coverage of individuals or groups shown in Column C. If no member informant, attach addendum and explain why you do not have member informants. Indicate specific action being taken to develop member informants and date such coverage is anticipated for each group.

Page 24, Item U., 2., delete all.

Page 25, Item 3. Renumber Item 3., to Item 2.

#### NOTE:

Manual of Instructions changes made in accordance with recommendation set forth in A. W. Gray to Mr. E. S. Miller memorandum 1/18/72 captioned "Security Informants and Sources, FBI Form Book," prepared by EPG:cb, which was approved by the Director. Memorandum recommended and the field was advised by an SAC Letter that henceforth the field will submit a monthly and quarterly letter concerning informants and sources. The monthly letter requires statistical data concerning the number of informants and sources, statistical accomplishments and security informant accomplishments. The quarterly letter requires the field to set out their member informant coverage concerning subversive organizations under investigation. The above Manual changes incorporate recommendations in above mentioned memorandum, Xeroxed copy of which is attached.

February 2, 1972

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PERSONAL

66-2542-3

Federal Dureau of Investigation Tampa, Florida

Dear

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Your suggestion has been received regarding the addition of another item to each of Forms FD-237, FD-238 and FD-377. Your idea has been considered and it has been decided that the item in question is not needed. There is no requirement that the records of the National Crime Information Contor be checked in these cases. It is felt further that such action is superfluous inasmuch as a current FBI identification record must already be obtained in the cases with which these forms are concerned.

Although your proposal was not approved, I appreciate the interest you displayed in submitting it to me.

MAILED S Sincerely yours, FEB3 1972 J. Edgar Hoover FBI 2 -Tampa 1 - Field personnel file 1 - Suggestion file Personnel file of b7C JER:al (6) (Suggestion 498-72 dated 1/27/72) Cch Mr. Tolson Mr. Felt Suggests additional item captioned "NCIC Check" be added to Forms Mr. Rosen NOTE: Mr. Mohr Mr. Bishop FD-237(Criminal Informant Review Sheet), FD-238 (Security Informant dr. Miller, E.S. Review Sheet), and FD-377 (Extremist Informant Review Sheet.) Callahan Casper Conrac fr. Dalbey Training Division is opposed for reasons set forth in reply to There is no requirement to check National Crime Information suggester. Center records on informants and it is felt such action is duplication of effort Sovars l'ele, Room (NOTE Continued on Page 2) liss Holmes タッウン TELETYPE UNIT

Letter to	
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NOTE Continued:

inasmuch as rules require that a current FBI identification record be obtained on each potential informant by means of FD-165 (FBI Field Office Wanted-Flash-Cancellation Notice) which is also used to place a flash against his fingerprints if available. For these reasons it is recommended no further action be taken on suggestion.

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Employee Suggestion FD-252 (Rev. 9-11-59) 498-12 1/27/72 Division of Assignment To: From: (Suggester's name) b6 Director, FBI TAMPA b7C SUGGESTION That a new item captioned NCIC CHECK be included on the following forms: FD-237 Criminal Informant Review Sheet FD-238 OSecurity Informant Review Sheet FD-377 Extremist Informant Review Sheet Current practice or rule (Include manual citation as well as facts) NCIC check is made when an informant file is opened. Notation is made on serial in file. Advantages of suggestion and annual savings (include basis for estimate) Incorporation of this item on the FD-237, FD-238 and FD-377 would provide a ready reference to Supervisor and all persons handling files as to serial where NCIC check made. It would also provide a follow-up method whereby Supervisor could quickly determine whether check had been made in reviewing informant files. Disadvantages of suggestion None ORIGEN & FULED b6 b7C (The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered s adopted within two years after submission.) Clerk Mr. X Mrs. Miss **Recommendations and comments of Division Head** Suggestion, if implemented, would make information readily available. Recommend adoption. Special Agent The Charge Signature and Title JAN-3-I 1972 (Do not write in this space - for Bureau use only) lolar - 25NOT**170** FEB LiseLJSURE

May 15. 1972

PERSONAL

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**Federal Bureau of Investigation** Albany, New York

Dear

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EX-17F

Your suggestion has been received that Form FD-209 be prepared with preinserted carbon paper. As a matter of possible interest to you, similar proposals have been considered in the past and not adopted because of the expense involved since forms arranged in this manner cannot be printed at the Seat of Government.

The thoughtfulness you displayed in submitting this idea is appreciated.

Sincerely yours MAILED 8 MAY 1.5 1072 ra M FBI L. Patrick Gray, III Acting Director 2 - Albany1 - Field personnel file 1 - Suggestion file b6 Personnel file of ь7с ML:car no losen lates (Suggestion 778-72 dated 5/9/72) (6) lishop 2 allahan NOTE: Suggests Form FD-209 (sample attached) which is used ampbell for recording contacts with Criminal, Extremist, and asper leveland 1972 Security Informants be prepared as paper sets; that is, manifold onrad albey paper with carbon paper. liller, E.S. 'onder ovars laikar (NOTE continued on page 2) MAIL ROOM TELETYPE UNIT

NOTE	(Continued)

Similar ideas have been considered previously and not adopted. If suggester means she wishes preinserted carbon paper sets of these forms, this is not practical since the same number is never used for these items. If she envisions single sheets of carbon paper attached to single sheets of form, the cost involved would be increased considerably since forms with carbon paper attached would have to be prepared by the Government Printing Office while single forms can be prepared by Mechanical Section. In addition, it would be necessary to stock same form two ways, with and without carbon paper. Training Division recommends current idea not be approved.

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		- *******	Date	May 9,	1972	
To: F-	. (Sumaatata rama)		Divisio	Albany		b6 b7C
SUGGESTION Field Division F Criminal, Extrem Sets - Manifold a	ist, and Secu			prepared		
Current practice or rule (Include m	anual citation as well	as facts)				
Available on whi						2 A A
8 June						
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Save Agent, Stend disseminated to : Disadvantages of suggestion None (The use by the United States of r assigns upon the United States. I within two years after submission Recommendations and comments o It is believed	ographic and files on whic my suggestion shall not understand that I will .)	Clerical t h contact	was mæde,	e and Thie of and I rec	Suggester commen	

FD-209 (Rev. 8-9-71) OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA FPRR (41 CFR) 101-11.6 UNITED STATES GOVERN	NMENT
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: SAC	DATE:
m : <sup>SA</sup>	TE CI SI E PC PCI PSI E (Prob)
JECT:	E (Ghett
Dates of Contact	
File #s on which contacted (Use Titles if	File #s not available or when CI provides positive information)
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Purpose and results of contact	
Has informant shown any indication of em furnishing false information?	otional instability, unreliability or
Has informant shown any indication of em- furnishing false information?	
furnishing false information?	LC anno 10

Mr. Mohr

April 12, 1972

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J. J. Casper

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# NEW LEFT, BLACK AND OTHER ETHNIC EXTREMISTS SUGGESTION 668-72 SUBMITTED BY SA BERNARD C. STEC, NEW YORK OFFICE

SUGGESTION: That the requirement be made that telephone numbers of all criminal, extremist and security informants and potential informants be entered

# into the

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ADVANTAGES: SA Stec feels this procedure would serve to expand the use of The entry of these numbers would permit field offices to easily determine whether informants are clandestinely contacting subjects and organizations currently undergoing FBI scrutiny. The entry would serve to quickly verify whether informants are telephonically communicating with certain subjects and organizations as directed by the exigencies of some Buregu investigations. Investigative time may be saved by thus verifying the veracity of informants in the use of their telephones.

<u>OBSERVATIONS</u>: Special Investigative Division recommended idea be approved for use only on a selective basis, depending on the nature of the informant and his assignments.

Domestic Intelligence Division felt the procedure should be implemented, on a restricted basis, such as inclusion of extremist and probationary extremist informants to verify their veracity while not including ghetto informants. This Division felt placement of telephone numbers of all security informants in on a blanket basis would be clearly unwarranted in light of cost and productivity factors. Selective usage of this procedure concerning certain of these informants, when need is clearly suggested, was recommended.

Computer Syst require entry into the	ems Division noted the adoption of this idea would of telephone numbers of approximately 27,000 individuals
Enclosure 1 - Mr. Mohr 1 - Bufile 170-0 66-2542- 1 - Bufile 66-2542-1	NOT NED
1)- Bufile 66-2542-3 ML:car (6)	CONTINUED - OVER

Memorandum J. J. Casner to Mr. Mohr Re:

- New Left, Black and Other

b7E

b7E

Ethnic Extremists Suggestion 668-72 Submitted By SA Bernard C. Stec, New York Office

with a resulting increase in operating cost of \_\_\_\_\_\_ per year. In addition to \_\_\_\_\_\_\_ breatering the telephone numbers for current informants, it would be necessary that \_\_\_\_\_\_\_\_ be constantly updated and modified to account for changes in existing numbers, additions of numbers for new informants, and deletions of numbers for these informants which are discontinued. The preparation of additions, changes and deletions will require additional Agent time in the field. The value of a suggestion arbitrarily requiring entry of telephone numbers of an entire group of individuals should be carefully weighed against the results to be derived therefrom. For instance, as of 2/29/72 there were 10, 714 potential criminal informants (PCIs). The advisability of such a large number of telephone numbers entered into the \_\_\_\_\_\_\_ is questionable when the rate of turnover of PCIs and value of information furnished by the majority of these individuals is considered.

Training Division agrees with the Computer Systems Division. From the views of the other divisions, one could not determine the number of telephone numbers which would be entered or an approximate cost for this procedure. There may be a few instances at the present time when the field enters numbers for informants since offices may do so should they feel a need for same; however, it is felt a blanket rule for any group or the use of a system based on a selective basis will eventually mean that practically all of these telephone numbers for all informants and potential informants would be entered in the

**RECOMMENDATION:** That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact. The idea has been acknowledged by prior letter.

## April 4, 1972

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PERSONAL

66-2542-

Mr. Bernard C. Stec Federal Bureau of Investigation New York, New York

Dear Mr. Stec:

Return to 5302

Your suggestion has been received that certain additional information be included in a particular file. Consideration is being afforded this proposal and I will let you know of the final decision in the matter.

The interest which led you to submit your idea to me is indeed appreciated.

TRUMANA FILED MAILED 8 Sincerely yours, APR 4 - 1972 J. Edgar Hoover FBI 2 - New York 1 - Field personnel file 1 - Suggestion file 1 - Personnel file of SA Bernard C. StecML:car للألام (Suggestion 668-72 dated 3/23/72) (6) NOTE: Suggests requiring that telephone numbers of all criminal, Tolson Felt extremist, and security informants and potential informants Campbell Rosen he entered into the Mohr . Bishop b7E Miller, E.S. Callahan Casper Conrad Referred to the Domestic Intelligence, Special Investigative Dalbey and/Computer Systems Divisions for views and recommendations. Cleveland Ponder Bates Waikart Walters Sovars Tele, Room Holmes TELETYPE UNIT [ MAIL ROOM Gandy

it let build Employee Suggestion FD-252 (Rev. 9-11-59) Date 3/23/72 From: (Suggester's name) **Division of Assignment** To: BERNARD C. STEC NEW YORK Director, FBI SUGGESTION Require that telephone numbers of all criminal, extremist and security informants and potential informants be entered `into the b7E Security Information Graphial Current practice or rule (Include manual citation as well as facts) Informants' and potential informants' telephone numbers are not necessarily entered into b7E Advantages of suggestion and annual savings (include basis for estimate) See attached **JRICHNAL** Disadvantages of suggestion None foreseen (The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.) Special Agent 110 JUnais XXMr. Mrs. Miss Signature and Title of Suggester Recommendations and comments of Division Head This suggestion has merit and I recommend its adoption. SAC Signature and Title (Do not write in this, sp for Bureau use only) NOT RECORDED 8 191 APK 6 1372 Bureau 1- New York (PERSONNEL FILE) 1- NY RUSIDAD

NY 66-7111

1. Entry of suggested telephone numbers would serve to efficaciously expand the utility of

b7E

2. Entry would easily allow field offices to determine whether informants are clandestinely contacting subjects and organizations currently undergoind FBI scrutiny.

3. Entry would quickly serve to verify whether informants are telephonically communicating with certain subjects and organizations as directed by the exigencies of some Bureau investigations.

4. Inestimable investigative time may be saved by thus verifying the veracity of informants in the use of their telephones.

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	OPTIONAL FORM NO. 10 MAY 1952 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVERNMEN Memorandum	. • • • • • • • • • • • • • • • • • • •	Felt
	<b>.</b> .	I Mm W M Folt	
		1 - Mr. A. Rosen	Mohr Rosen Bates Bishop
]	•	1 - Mr. A. W. Gray	Callahan Campbell Casper
	Mr. E. S. Miller	DATE: <b>6/9/72</b>	Cleveland Conrad Dalbey Marshall
FROM :	A. W. Gray No Com	MILISHMENTS:	E Miller, E.S. Ponder Soyars Walters Tele. Room
SUBJECT :	SECURITY INFORMANT ACCO	MPLISHMENTS	Mr. Kinley Mr. Armstrong _ Ms. Herwig Mrs. Neenan
	operated 1,232 security informants, 711 confide The total number of sec operated is 3,009. The	nth of April, 1972, the field informants, 927 potential secur: ntial sources and 139 panel source urity informants and sources bein number of informants and sources 39 over the previous month.	ces.
	Examples of s this period are as foll	ignificant accomplishments during ows:	<b>3</b> ,
[	of the Atlant for a Democratic Societ has the responsibility	formant was elevated to a Chapter of the anarchistic Stud y (SDS). As a result this inform to coordinate all the SDS contac- tion of the United States, thus n e Bureau.	mant ts
	Convention. As a resul proposed demonstrations National Democratic and putting us in a better of these conventions. A Miami infor responsible for the bom in Montreal, Canada. A recruited and trained b for espionage activity	ormant attended the National SDS t informant received information and picketing for the forthcomin Republican Conventions, thus position to afford needed coverage EX-112 REC.51 U(-)542- mant identified the individuals bing of the Cuban Trade Commission Iso another Miami informant who y Cuban Intelligence Service (CIS in the United States was doubled the FBI against the CIS. 13	ng ge 3-14.67 on was S)
	information in their no activities, some of the	or security informants provide rmal area involving subversive m also furnish information in the to arrests and merchandise recove	e
	Enclosure		
	EPG:cb (4)	CONTINUED - OVE	R . Mahur
21 JUN	20 19 ROUTE	CONTINUED - OVER	22-chell

Memorandum to Mr. E. S. Miller Re: Security Informant Accomplishments

For example, a Jacksonville informant provided information which led the Bureau to the recovery of three stolen Government typewriters. This recovery amounted to \$1,316.

In addition, our security informants furnished information which was responsible for the arrest of 25 individuals on both local and federal charges.

ACTION:

For information.

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<u> </u>	SECURITY INFORMANT PROGRAM STATISTICAL ACCOMPLISHMENTS	
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NOTE - PREVIOUS	TOTALS FOR FYTD BUFUG, PREV FY TOTAL, CURR FYTD, AND PREV FY FYTD FOR ALL CATEGORIES ARE NOT AVAILABLE	

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NOTE - PREVIOUS TOTALS FOR FYTD BUFUG, PREV FY TOTAL, CURR FYTD, AND PREV FY FYTD FOR ALL CATEGORIES ARE NOT AVAILABLE PRIOR TO MARCH 1972.

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NOTE - PREVIOUS TOTALS FOR CURRENT FYTD AND PREV YEAR FYTD FOR ALL CATEGORIES ARE NOT AVAILABLE PRIOR TO MARCH 1972.

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OPTIONAL FORM NO. 10 5010-106 WAY 1962 EDITION GSA GEN. REG. NO. 27 Felt UNITED STATES COVERNMENT Mohr . 1 - MrA. Rosen Rosen 1 - Mr. J. P. Mohr emorañdum Bates Bishop 1 - Mr. N. P. Callahan Callahan 1 - Mr. W. V. Cleveland Campbell Casper Mr. E. S. Miller то DATE: Cleveland . 5/18/72 Conrad . Dalbey Miller. E. S. : A. W. Gray 1 - Mr. E. S. Miller Ponder FROM Soyars 1 - Mr. T. J. Smith Waikart 1 - Mr. A. W. Gray Walters Tele Room 1 - Mr. E. P. Grigalus SUBJECT: SECURITY INFORMANTS ACCOMPLISHMENTS Holmes Gandy . Finnial During the month of March, 1972, the field operated

1,233 security informants, 917 potential security informants, 684 confidential sources and 136 panel sources. The total number of security informants and sources being operated is, 2,970.

Examples of significant accomplishments during this period are as follows:

A New York informant provided complete plans of a revolutionary-oriented women's group to disrupt the luncheon of the National Women's Republican Club by releasing live rats during the course of the luncheon. The luncheon was attended by such notable persons as Mrs. Patricia Nixon and Mrs. Spiro Agnew. The information was disseminated to the New York City Police Department and as result, instead of the anticipated pandemonium their plans were completely thwarted. Another New York informant identified an individual who harbored the Armstrong brothers in Canada. These brothers were responsible for the bombing of a building at the University of Wisconsin which caused extensive damage and the death of one innocent person.

A Sacramento informant furnished complete details concerning a planned demonstration against Mrs. Patricia Nixon when she was to appear in Sacramento. This information was furnished to Secret Service and local authorities and with all the plans of the group they were able to prevent the demonstrators from embarrassing the wife of the President of the United States.

A San Francisco informant developed information regarding an underground railroad being organized to help escaped prisoners and others fleeing the law to Mexico.

REC-104 66-2542-2 EPG:cb Cb (9) 58 JUN 23 1972 785Er 5 1972 7150

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CONTINUED - OVER

17 JUN 20 1972

Memorandum to Mr. E. S. Miller Re: Security Informant Accomplishments

Another San Francisco informant furnished information that the Revolutionary Union members are presently being requested to purchase weapons when joining the Revolutionary Union which advocates the overthrow of the United States.

Not only do our security informants provide information in their normal area involving subversive activities, some of them also furnish extremely valuable information in the criminal field leading to arrests and merchandise recovered.

For example, a Los Angeles informant provided information which was furnished the Homicide Division, Los Angeles Police Department, which led to the arrest of two adults and several juveniles for a murder of a high school student in Hollywood, California. A Portland informant provided information leading to recovery of \$4,251 taken from a local oil company.

In addition, our security informants furnished information which was responsible for the arrest of 17 individuals on both local and federal charges, four of whom were FBI fugitives.

ACTION:

For information.

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mployee Suggestion D-252 (Rev. 9-11-59)	۲ ۱	4	, <i>•</i>
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	<b>.</b>	≈	5/10/71 *
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SUGGESTION			b7
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OPTIONAL FORM 10, 10 5010-106 MAY 1962 EDIT N USA GEN. REG. NO. 27 Tolson 😤 – UNITED STATES GOVERNMENT Sullivan Mohr . Bishop Memorandum 1 - Mr. W. C. Súllivan Brennan, C.D Callahan 1 - Mr. J. P. Mohr Casper . 1 - Mr. W. M. Felt Conrad -Felt. TO Mr. C. D. Brennah DATE: 9/3/70 Gale . Rosen 1 - Training Division Tavel Walters 1 - Mr. C. D. Brennan Soyars FROM R. L. Shackelfor 1 - Mr. G. C. Moore Tele. Room Holmes (Route through for Gandy review) SUBJECT: NEW LEFT AND BLACK EXTREMIST 1 - Mr. R. L. Shackelford TERRORISM 1 - Mr. R. Strain INFORMANT COVERAGE ecurity LNH PURPOSE: To recommend that each office be instructed to develop new initiatives and programs in the development of sources to penetrate extremist groups including communes and their underground newspapers. BACKGROUND: 104 By airtel 3/12/70 to all offices captioned "SDS (Weatherman), IS - SDS," the field was informed of the growing terroristic acts of extremist groups and the need to develop new informants to report on these organizations. On 5/13/70 an 6 airtel was sent to all offices captioned "New Left Movement -8 Violence, IS - Miscellaneous (Weatherman)" which established a procedure whereby each office was to submit an airtel to the Bureau by the first of each month outlining five categories including the following information: (1) identities and location of communes or organizations under investigation that adhere to Weatherman ideology, (2) number of cases opened during month on individuals under categories previously mentioned, (3) total number of cases on these individuals presently under investigation, informant coverage used against specific communes and (4) organizations that fall within defined categories, and (5) brief summary of New Left-oriented violence occurring in area during preceding month and action taken. The recent terroristic acts by these groups indicate a need for new and imaginative steps in the development efficies sources to be included in Item 4 of the monthly airtel outlined above. 160 SEP 14 1970 Accordingly, each field office is being advised to initiate a program to develop these needed sources and to incorporate this information in their monthly airtel to enable the Bureau to carefully evaluate the field's progress and advise offices of the successful programs implemented by some of the field offices. Enclosure 100-446997 RS:djr\\(\_(9)) CONTINUED 14 1970

Memorandum to Mr. C. D. Brennan RE: NEW LEFT AND BLACK EXTREMIST TERRORISM 100-446997

## RECOMMENDATION:

That the attached SAC Letter be approved and sent. No Handbook or Manual changes necessary.

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OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27 Felt UNITED STATES C VERNMENT Bates Bishop . 1 - Mr. W. M. Felt Memorandum Callahan 1 - Mr. S. B. Donahoe Campbell . 1 - Mr. E. S. Miller Cleveland Conrad . 1 - Mr. A. W. Gray Dalbey то Mr. E. S. Miller DATE: 7/6/72 Jenkins Marshall Miller, E.S. Ponder . FROM A. W. GrayA Sovars 4.10. Ref 16 Walters Tele. Room Mr. Kinley SUBJECT: SECURITY INFORMANT ACCOMPLISHMENTS Mr. Armstrong\_ Ms. Herwig Mrs. Neenan . During the month of May, 1972, the field operated 1,232 security informants, 927 potential security informants, 710 confidential sources and 135 panel sources. The total number of security informants and sources being operated is 3,004. The number of informants and sources decreased by a total of 5 over the previous month. Examples of significant accomplishments during this period are as follows: A Buffalo informant upon his return a participant in the furnished b7D voluminous information apout activities of this group including the identities of members. Informant was approached by regarding in the United States. In addition because of the valuable information he possessed he was debriefed organizations formed to Ancourses A Cleveland informant furnished information which led to the identity of group and individuals involved in the bombing of the National Guard Armory in Toledo, Ohio. Due to this information, investigation in this matter was greatly enhanced. A Los Angeles informant during this period was in \_\_\_\_\_ where he received additional training and instructions for intelligence activities on behalf of **h7**D which greatly enhanced his value to the Bureau. A New Orleans informant spent most of his time in New York City during May, 1972, obtaining information and Enclosure **REC-33** CONTINUED - OVER 1072 EPG:cb (5) 1... , E. 972 ROUTE IN ENVE

5010-106

Memorandum to Mr. E. S. Miller Security Informant Accomplishments Re:

reporting activities at national headquarters of the	
	b7E
also attended meeting in from which he	
obtained information which related to proposed	
activities at the forthcoming conventions	
to be held	

A Miami informant furnished information concerning a bombing which resulted in a conviction. Also another Miami informant was personally asked by a member of the to in clandestine operations to be attend a This informant plans to attend this course. held

In addition, our security informants furnished information which was responsible for the arrest of four individuals on both local and federal charges.

ACTION:

For information.

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NOTE - PREVIOUS T	OTALS FOR FYTO BUFUG, PREV FY TOTAL, CURR FYTO, AND PREV FY FYTO FOR ALL CATEGORIES ARE NOT AVAILABLE ENCLOSURE 66-3547-3-1467

				MERCHANDISE	RMANT PROGRA				1054555
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NOTE - PREVIOUS TOTALS FOR CURRENT FYTO AND PREV YEAR FYTO FOR ALL CATEGORIES ARE NOT AVAILABLE PRIOR TO MARCH 1972.

August 10, 1972

a. E.

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PERSONAL

11-114 REC-21 66-2542-3-1470 Federal Bureau of Investigation

Newark, New Jersey

Dear

I have received your suggestion regarding methods for handling Forms FD-221 and FD-37 as well as certain receipts for payment. You may be interested to know the same proposal has been considered several times in the past and not adopted. It is felt that the present system is working well and the disadvantages involved militate against changing our current procedure.

The interest and initiative which prompted you to submit this idea to me are indeed appreciated.

UNRECORDED COPY FILED IN Sincerely yours, Lo. Patrick Gray III MAILED 20 AUGLOHM L. Patrick Gray, III **Acting Director** FBI - Newark I - Field personnel file 1 - Suggestion file Felt 1 - Personnel file of SA Bates 2<sup>9</sup>ML:car Rishop Ъ6 Callahan Campbell (6) (Suggestion 70-73 dated 7/26/72) b7C Cleveland NOTE: Based on memorandum M. F. Row to Soyars, 8/7/72, re: Conrad Dalbey SA Newark Field Division, Employee Jenkins Marshall \_\_\_\_\_ Miller, ErS Suggestion #70-73, MFR:njd. Ponder l F33 Soyars Walters Tele. Room Mr. Kinley 1972 Mr. Armstrong\_ Ms. Herwig TELETYPE UNIT MAIL ROOM 🔽 Mrs. Neenan \_\_\_\_

mployee"Suggestion D-252 (Rev. 9-11-59)		₹V		
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			7/26/72	
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agent as a rec sets forth the on, date paid, made by the FH amount paid, a his code name.	uest for payment for informant's symbol informant's true name I. The receipt contained the informant's similar the information from the	services ar number, amou ne, and the ains the cor ignature of om the FD-22	nd expenses. The FD- int paid, cases repor fact that the paymen ntact agent's name, t either his true name 21 and other informat o the (cont. on page	221 ted t was he or ion
FD-2 and case file <u>Receipt contai</u>	titles of cases on wins informant's true	informant's hich informa name or code restimate)MOI,	s true name, symbol n ant furnished informa <u>name in his own han</u> IV, 107D & L <u>(Securit</u>	tion. <u>dwritir</u> Y
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communication the possibilit stolen mail. because no los which time the would be great Disadvantages of suggest None (The use by the United Sta assigns upon the United Sta assigns upon the United Sta assigns upon the United Sta mithin two years after sub-	which travels through by of the source's be Actual annual saving as would occur until a e expense of replacing and the loss of pro- on tess of my suggestion shall not form t attes. I understand that I will be con mission.) XMr. Mrs. ments of Division Head on has merit and con	Inform e would not h the mails, ing compromis s would be in an informant g the inform estige would 31 he basis of a further side	hants) Gencin be contained on any thereby eliminating ised through lost or impossible to estimat t is compromised, at nant (or informants) d be irreplaceable.	A DE COPY DE ENCLERE

# SUGGESTION (cont.)

Blue Slip for transmittal to the Bureau. The Blue Slip, FD-221, and the receipt are then packaged with identical forms for other informants and submitted to the Bureau by Registered Mail. Should these forms fall into the wrong hands, whether through theft or loss of the mail, all of the informants concerned would undoubtedly be compromised.

This method of sending the informant's true name through the mails negates the purpose of submitting the initial background data to the Bureau by secure teletype. Whereas this background data is submitted by secure teletype only once, the payment forms are submitted through the mails on numerous occasions.

It is felt that this situation could be alleviated with only minor changes in the present system being used. The use of the source's code name on the FD-221, Blue Slip, and the receipt for payment, in lieu of his true name as current procedure prescribes, would completely disguise the source's true identity, even if the forms are lost, misplaced, or stolen. If legal factors require that the source sign all receipts with his true name, then the receipt could be retained at the field office and the SAC could certify that a receipt was received.

The financial savings that could be realized through this change would be impossible to determine. Should a group of informants be compromised through the loss of these forms, the financial loss could be mammoth, considering the extreme expense that would be necessitated by the Bureau in an attempt to obtain informant-type information without the use of informants.

Although the Bureau has apparently experienced no loss of these forms in the past, a single incident could cause irreparable damage to the informant program and the Bureau, and all precautions should be taken to reduce this possibility.

Samples attached.

	FD-221 (Rev. 3•1-66)	
10		
	CITY Newark, N.J.	
	DATE7/11/72	
	Received from Special Agent in Charge, FBI, <u>Newark</u>	
	dollars, and Nocents,	b7E
	(\$), which money was actually paid by me on	
	to NK 1234-S (JOHN DOE)	
	for information concerning the case entitled <u>YOUNG SOCIALIST ALLIANCE (YSA), TS-C</u>	-
	(TROTSKYIST), NK 100-12345; STUDENT MOBILIZATION COMMITTEE (SMC),	
	IS-C (TROTSKYIST), NK 100-54321; SOCIALIST WORKERS PARTY (SWP),	
	IS-C, NK 100-7891.	
	,	
	/ Signed:	
ſ.	$\frac{11677}{1072} \qquad \begin{array}{c} 66 - 2542 - 3 - 5421 \\ \hline \text{ENGLOSURE} \end{array} \qquad \begin{array}{c} \text{Special Agent} \\ 4170 \end{array}$	

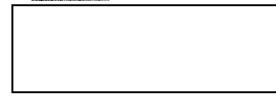
IS-C, NK 100-7891 Services: \$ Expenses \$ Have payments been made Authority (date) Bullet	NK 100-543210       SOCIALIST WORKERS PARTY (SWP),         Federal Income Tax Withheld \$None
IS=C, NK_100=7891         Services:         Expenses         Expenses         Have payments been made         Authority (date)         Bullet_A         Period Covered by Payment         Authorization Checked         Check Number         Receipts Received         Voucher Prepared         Date of Actual Payment         By whom	Signed:   Special Agent by other Offices? INO INE Yes (List Offices below.) 44/10/72, effective 5/1/72. at 6/28/72 through 7/7/72. Item
IS=C, NK_100=7891         Services:         Services:         Expenses         Have payments been made         Authority (date)         Bullet_A         Period Covered by Payment         Authorization Checked         Check Number         Receipts Received         Voucher Prepared         Date of Actual Payment	Federal Income Tax Withheld \$None
IS-C, NK 100-7891 Services: \$ Expenses \$ Have payments been made T Authority (date) Bullet A Period Covered by Payment Authorization Checked Check Number Receipts Received Voucher Prepared	Federal Income Tax Withheld \$None
IS=C, NK 100=7891         Services:         Services:         Expenses         Have payments been made         Authority (date)         Bulet         Period Covered by Payment         Authorization Checked         Check Number         Receipts Received	Federal Income Tax Withheld \$   Signed:
IS-C, NK 100-7891 Services: \$ Expenses \$ Have payments been made T Authority (date) Bulet A Period Covered by Payment Authorization Checked Check Number	Federal Income Tax Withheld \$ <u>None</u> Signed: <u>Special Agent</u> by other Offices? INO Yes (List Offices below.) 4/10/72, effective 5/1/72. ht <u>6/28/72 through 7/7/72.</u>
IS-C, NK 100-7891 Services: \$ Expenses \$ Have payments been made Authority (date) Bulet Period Covered by Paymen Authorization Checked	Federal Income Tax Withheld \$ <u>None</u> Signed: <u>Special Agent</u> by other Offices? INO Yes (List Offices below.) 4/10/72, effective 5/1/72. ht <u>6/28/72 through 7/7/72.</u>
IS-C, NK 100-7891 Services: \$ Expenses \$ Have payments been made Authority (date) Bulet A Period Covered by Paymen	Federal Income Tax Withheld \$ <u>None</u> Signed: <u>Special Agent</u> by other Offices? X No Yes (List Offices below.) 4/10/72, effective 5/1/72.
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IS-C, NK 100-7891 Services: \$ Expenses \$ Have payments been made	Federal Income Tax Withheld \$ <u>None</u> Signed: <u>Special Agent</u> by other Offices? X No Yes (List Offices below.)
IS-C, NK 100-7891 Services: \$ Expenses \$	Federal Income Tax Withheld \$None Signed: Special Agent
IS-C, NK 100-7891 Services: \$	Federal Income Tax Withheld \$None
IS-C (TROTSKYIST)	, NK 100-54327, SOCIALIST WORKERS PARTY (SWP),
(TROTSKYIST), NK	100-12345; STUDENT MOBILIZATION COMMITTEE (SMC),
for information concerning	the case entitled YOUNG SOCIALIST ALLFANCE (YSA), IS-C
\¶, wnich m ∘	oney is to be paid by me on <u>7/13/72</u>
	b7
	dollars, and <u>No</u> cent
Request of Special Agent	in Charge, FBI, <u>Newark</u>
	DATE <u>7/11/72</u>
	CITY Newark, N.J.
	(\$), which m to <u>NK 1234-S</u> for information concerning

In addition to the organizations mentioned, the source furnished information concerning 12 individuals of security interest to the Bureau.

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Expenses



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FD-37 (Rev. 5 <sup>2</sup> 20-70)	
BLUE	E SLIP
	Date:
	Place: <u>Newark</u>
	ITEM NO
I certify that \$	was paid (per attached Form FD-221)
to JOHN DOE - NK 1234-S	
on <u>7/13/72</u>	in connection with an official investigation
entitled <u>YOUNG SOCIALIST ALLIANCE (Y</u>	YSA), IS-C (TROTSKYIST), NK 100-12345; SMC), IS-C (TROTSKYIST), NK 100-54321; S-C, NK 100-7891.
and that payment was made as explained below.	
Authority: Bulet 4/10/72, effective	5/1/72.
Period Covered: <u>6/28/72 through 7/5</u>	7/72
Receipt Attached: 🔽 🗀 Have payme Yes № If Yes, li	nts been made by other Offices? 🗔 Yes 🕱 No Offices under <u>details</u> .
	e Tax Withheld \$
Expenses: \$	
Total: \$	
Details:	
<u></u>	
Approved:	
Disapproved:  Title	
··· ··· ··· ··· ··· ··· ··· ··· ··· ··	66-25×2-3-1470

۰.

\*\*\* \*\*\* \* Date Received this date from Special Agent John Jones of the FRT. the sum of \_\_\_\_\_\_ representing \_\_\_\_\_\_ for services and \_\_\_\_\_\_ for expenses during the period 6/28/72 - 7/7/72. b7E SAM 42-3-1470 66-25 ENGLOSURE

All TT

1972

OPTIONAL FORM NO. 10 5010-106 MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED-STATES GOVERNMENT 1emorandum Mr. Soyars M. F. Row

DATE: 8/7

Felt

Rates Bishop Callahan

Campbell Cleveland Conrad Dalbey

Jenkins Marshall Miller, E.S. Ponder

Sovars Walters Tele. Room Mr. Kinley

Mr. Armstrong\_

Mrs. Neenan \_\_\_\_

UNRECORDED COPY FILED IN  $\mathcal{L}\mathcal{L} - \mathcal{I}\mathcal{I}\mathcal{A}\mathcal{A}$ 

Ms. Herwig

Ъ6 Ъ7C

SUBJECT : NEWARK FIELD DIVISION **EMPLOYEE SUGGESTION #70-73** 

SA

ROM

SPCUR

Captioned employee has suggested that the present policy of recording the informant's true name on Form FD-221 (Request for Informant Payment), Form FD- 37 (Blue Slip) and the informant receipt for payment be changed. He suggests a code name be assigned to each informant which would be used on these documents in lieu of the true name, thus protecting the identity of the informant should they fall into the wrong hands through theft or loss in mail.

General

This suggestion has been made several times previously and has been turned down each time by the Bureau for these reasons:

(1) Adopting this suggestion would require the assigning of code names to all informants including potential security informants. This would be an expensive and complicated task since cross references would have to be maintained both at Headquarters and in the field.

(2) At the present time the symbol number and the true name (code name for a small number of highly sensitive informants) are included on individual documents transmitted which provide a double check as to the identity of the informant. Occasionally it is found that the wrong name or symbol number is used but we are protected from error since we will not record or file the information until we have agreement in both items. Using code names universally could increase substantially the likelihood of duplication and could be a problem should the receipts later be introduced into court.

(3) While code names are used for some informants because of the high security risk involved or at the request of the informant, using the true name is much more desirable in those cases where receipts have to be introduced into court.

Return to 5302 MFR:nid 14 AUG 11 1972 1 14 8 1 (4)TOX 1 - Mr OVER . AUG 11 1972 Enclosure

Memorandum M. F. Row to Mr. Soyars Re: SA . .

(4) Retention of receipt with true names in the field could cause serious problems when receipts were needed for trial. Speed is often of the essence. Further, there would be no centralized control assuring that the receipts were in proper form or indeed were in existence at all.

(5) All records at Headquarters have always been maintained by true name. Thousands of records are involved and it would be a mammoth task to convert and reorganize them by code names.

It is to be noted that all items reflecting confidential payments to informants are transmitted to Headquarters by registered mail, return receipt requested, and are in two envelopes addressed to the Assistant Director, Computer Systems Division and are not opened until they reach the Voucher Unit.

While theoretically mail containing Blue Slip or related information could be lost or stolen the likelihood is negligible. The system described above has been in effect for many years and we have experienced no loss. Even if a loss occurred it would not be compromising in most instances. The background data which is presently furnished by secure teletype is not included on the Blue Slip information. Reports containing complete lists of informants which are required to be forwarded monthly are transmitted by secure teletype. Highly sensitive informants have already been assigned code names.

### **RECOMMENDATION:**

That this suggestion not be adopted. Training Division agrees with foregoing views and appropriate letter to the suggester is attached for approval.

GPO March

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• • •	OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVERNMENT Memorandum	1 - 1 -	Mr. Mr.	E. S	р. 5.	Felt Grigados Miller Gray	Felt Bates Bishop Callahan Callahan Cleveland Conrad
то :	Mr. E. S. Miller	DATE:		4/72			Dalbey Jenkins Marshall
FROM :	A. W. Gray	1-12	/				Miller, E.S Ponder Soyars Walters Tele. Room
SUBJECT:	SECURITY INFORMANT ACCOMPLISHME	ENTS	, ,				Mr. Kinley Mr. Armstrong Ms. Herwig

During the month of June, 1972, the field operated 1,245 security informants, 943 potential security informants, 726 confidential sources and 133 panel sources. The total number of security informants and sources being operated is 3,047. The number of informants and sources being operated increased by a total of 43 over the previous month.

Examples of significant accomplishments during. this period are as follows:

A Buffalo informant was responsible for the recovery of two 1972 automobiles obtained fraudulently by a security subject using a stolen credit card. Recovery valued \$5,500.

AM Indianapolis informant provided information to the FBI which was furnished to the Indianapolis, Indiana, Police Department. This information led to the arrest of 11 subjects and the recovery of stolen automobile parts and other goods valued at \$125,000.

A New Haven informant reported a plan to disrupt an address of Vice President Agnew to the graduating class of the U.S. Coast Guard Academy, New London, Connecticut. This information was promptly furnished to the Secret Service and Connecticut State Police.

Philadelphia informants advised of plans by Vietnam Veterans Against the War to embarrass Acting Director Gray of the FBI during a Fourth of July speech. Information enabled Philadelphia Police Department to act quickly in neutralizing participants. REC.66

1-6-2:17-5

JFB:cb CD (5)

Lnclosure

14 AUG 18 1972 I

CONTINUED OVER

Mrs. Neenan \_

51 AUG 22 19 ROUTE IN ENVELOPE

Memorandum to Mr. E. S. Miller Re: Security Informant Accomplishments

A San Antonio informant was able to provide timely information on a continuing basis of plans by Chicanos to demonstrate during the time the President of Mexico was visiting San Antonio. This information facilitated the work of U.S. Secret Service and San Antonio Police Department.

ACTION:

For information.

(lul)

OPTIONAL FORM NO. 10		5010-106
MAY 1962 EDITION GSA GEN. REG. NO. 27		
UNITED STATES	VERN	MENT
7 6	-	

Memorandum

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Mr. E. S. Mille

DATE: 9/6/72

FROM A. W. Gray

SUBJECT SECURITY INFORMANT ACCOMPLISHMENTS

During the month of July, 1972, the field operated 1,241 security informants, 945 potential security informants, 736 confidential sources and 129 panel sources. The total number of security informants and sources being operated is 3,051. The number of informants and sources being operated increased by a total of four over the previous month.

Examples of significant accomplishments during this period are as follows:

The Chicago Office placed two potential security informants into the local Young Socialist Alliance (YSA), the youth group of the communist Socialist Workers Party. This accomplishment tripled the coverage in the YSA.

A Cleveland informant provided travel plans of Gus Hall and Jarvis Tyner, top Communist Party (CP) functionaries. As result of his close relationship with Tyner informant was able to obtain information concerning the CP platform program.

A Houston informant currently is engaged in possible purchase by Irish Republican Army (IRA) in New York of automatic weapons from source in Houston. It is anticipated that this gun buying operation, if successful, would neutralize a major IRA gun buying operation in the U.S.

An Indianapolis informant returned from a three-week tour to Russia under the auspices of the National Council of Soviet-American Friendship, a communist-front organization. Informant submitted a detailed report of the activities of those attending and was able to obtain photographs of all from, the 5-2542-3-U.S. ST-117 REC-49

EPG:cb ()) (1)

2 SEP 13 1972

ROUTE IN ENVELOPE: 5- Maraha

Felt Baker .

Bates Bishop

Callahan Cleveland Conrad . Dalbey

Jenkins Marshall Miller, E.S. Ponder \_ Soyars .

Walters . Tele. Room Mr. Kinley Mr. Armstrong\_

Ms. Herwig \_ Mrs. Neenan

53 SEP 15 1972

Memorandum to Mr. E. S. Miller Re: Security Informant Accomplishments

A San Diego informant observed a purse snatching in San Diego, California. The purse snatcher subsequently joined another individual and drove off. Informant obtained the license of the vehicle which information was furnished to the San Diego Police Department for their handling. Also, a St. Louis informant located a 1965 Chevrolet which was stolen. Recovery value \$500.

ACTION:

For information.

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En wiew (TSS

Ŭ	JNITED STATES GOVERNM			Felt Baker Bates Bishop Callahan Cleveland _
	r. E. S. Miller		10/4/72	Conrad Dalbey Jenkins Marshall
FROM : A	. W. Gray A DC	and the second		Miller, E.S. Ponder Soyars Walters Tele. Room Mr. Kinley _

SUBJECT: SECURITY INFORMANT\_ACCOMPLISHMENTS

During the month of August, 1972, the field operated 1,243 security informants, 944 potential security informants, 736 confidential sources and 133 panel sources. The total number of security informants and sources being operated is 3,056. The number of informants and sources being operated increased by a total of five over the previous month.

Mr. Armstrong\_ Ms. Herwig \_ Mrs. Neenan \_

Examples of significant accomplishments during this period are as follows:

A Houston informant is currently engaged in possible sale of weapons to representatives of the Irish Republican Army at New York which matter is being closely followed.

A Miami source furnished information and photographs of non-delegate protestors at the recent Republican National Convention. This source also furnished photographs of an individual who burned an American flag at the Convention site and a desecration of flag case was instituted.

During the Republican National Convention 68 informants afforded coverage for this Bureau concerning subversive activities and potential violence. The overall coverage was excellent and provided timely information for the White House and interested law enforcement agencies.

Not only do our security informants provide information in their normal area involving subversive activities, some of them also furnish information in the criminal field leading to arrests and merchandise recovered. For example, a Milwaukee informant furnished information leading to the arrest of a bank robber and recovery of \$3,700. Also a Houston informant has furnished information which appears to be leading to the identification of a large car theft ring. In addition, our security informants furnished information which was responsible for the arrest of two other individual 26 - 25ACTION: For information 54-117 15 OCT 5 1972 EPG:cb(1)ROUTE IN EN 520CT 111978

OPTIONAL FORM NO. 10 MAY 1962 EDITION OSA GEN. REG. NO. 27 UNITED STATES VERNMENT		Pelt WELL Baker Bates
Memorandum	1 - Mr. T. J. Jenkins	Bishop Callahan Cleveland Conrad
TO Mr. E. S. Miller	DATE: 9/8/72	Dalbey Jenkins Marshall Miller, E.S.
FROM A. W. Gray	(1) Unamelta States	Ponder Soyars Walters Tele. Room
SUBJECT STATUS REPORT (MONTHLY) SECURITY INFORMANTS AND SOURCE INTERNAL SECURITY SECTION		Mr. Kinley Mr. Armstrong _ Ms. Herwig Mrs. Neenan
FBI FORM BOOK	nge as indicated on attachod	

Recommended that change as indicated on attached form, FD-451, be approved in order to have the number of all security informants and sources on a monthly basis.

Under current procedure the field is required to submit a monthly report (FD-451, FD-451a) which sets out the number of security informants and sources, accomplishments and other statistical data specifically excluding black extremist, white hate and espionage informants and sources.

Recently a streamlining procedure was adopted which required the field to submit various other statistics involving security informants (FD-439) on a quarterly basis instead of monthly. This form included the number of espionage informants. As a result of this change the Bureau does not have ready accessibility to the number of all security informants and sources on a monthly basis in particular espionage informants. Accordingly, form FD-451 is being revised to include espionage informants, thus making the number of all security informants and sources readily accessible.

Manual and Handbook changes not required.

**RECOMMENDATION:** That/the attached changed form be approved. 66-25 Enclosure ENCLOSURE EPG:djh (2)OCT 26 1972

(Rev: 9-8-72)				
FD-451 ( <del>1-18-72)</del> optional form NO. 10	010-106	A		
MAY 1962 EDITION GSA GEN, REG. NO. 27 UNITED STATES GOVERNN	MENT			
Memorandun		/	ł	
<i>Iviemoranaum</i>	1			
TO : Director, FBI	٦	DATE:		
2, 2.2.		NOTE: Ite numbers: i	ems 1 through 9 list tems 10 through 12	total list
FROM : SAC,		dollar valu Do-not-inc in black es	e; furnish details H lude_informants=and ktremist;=white=hate ge=matters=	'D-451a. *sources*
SUBJECT: STATUS REPORT (MONTHLY) SECURITY INFORMANTS AND SOU INTERNAL SECURITY SECTION	RCES			
Re:				
1. Informants (Bureau Approved)	Security Informants	Potential Security Informants	Confidential Sources	Panel Sources
a. Listed at beginning of month				
b. Added			<u></u>	
c. Deleted d. Listed at end of month				
2. Informants (Under Development)				
a. Listed at beginning of month b. Added				
c. Deleted				
d. Listed at end of month				
3. Number of Agents assigned exclusively to the	l he development of secu	l rity informants, confi	dential sources and	panel sources
4. Total amount of money paid to security infor subversive organizations and individuals un		urces and panel sourc	es for information o	concerning
Services	Expenses		Total	
	STATISTICAL AC	COMPLISHMENTS		
5. Subjects Arrested, FBI Cases				
6. Bureau Fugitives (included in Item 5)				
7. Subjects Located, FBI Cases (not included	in Item 5 or 6)		<u>, , .<del>.</del></u>	
8. Subjects Arrested, other Federal Agencies	<u></u>			
9. Subjects Arrested, State and Local				
10. Merchandise Recovered, FBI Cases			·····	
11. Merchandise Recovered, State and Local	56-2-54	7-3-14	17-	
12. Merchandise Recovered, other Federal Agen				
	FURLOSUN	CURRENT	FD-451	

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EUGFARAN

(indicating revised portion)

Routing Slip 0-7 (Rev. 4-28-72) (Copies to Offices Checked) TO: SAC: TO LEGAT: Oklahoma City Albany Houston Beirut Albuquerque Indianapolis Omaha Bern Alexandria Jackson Philadelphia Bonn Jacksonville Phoenix Anchorage Brasilia -----Pittsburgh Kansas City Atlanta **Buenos Aires** 1-----Portland Baltimore Knoxville Caracas Birmingham Las Vegas Richmond Copenhagen Little Rock Sacramento Hong Kong Boston Los Angeles St. Louis Ruffalo La Paz Salt Lake City Louisville London Butte San Antonio San Diego Charlotte Memphis Madrid Miami Managua Chicago San Francisco Manila Cincinnati Milwaukee Cleveland San Juan Mexico City Minneapolis Savannah Mobile Ottawa Columbia Seattle Paris Dallas Newark Springfield Rome Derlver New Haven New Orleans Tamp a Singapore Detroit El Paso Honolulu Washington Field New York City Tel Aviv Quantico Tokyo Norfolk 10/25/72Date FORM FD-451 RE: SECURITY INFORMANTS AND SOURCES MONTHLY STATUS REPORT FBI FORM BOOK For information optional For application For appropriate Surep, by . The enclosed is for your information. If used in a future report, 🛄 conceal all sources, \_\_\_\_ paraphrase contents. Enclosed are corrected pages from report of SA . dated Enclosed are supplies of Form FD-451 Remarks: in THIN WHITE and THIN YELLOW. Place a copy of the THIN WHITE in the FBI Form Book. Refer to "NOTE:" in upper right corner of format which has been changed and is self-explanatory. This revision should be used for submission of Due to frequency of use of this next report. form, additional copies should not be requested at this time. fin Thitle 9/8/12 Turner Jr Forms Man/agemen(t) Desk Training Division Enc. Bufile ر Urfile 7 PRINTED ROUTING SLIP . рГ Г 66-2-342-3-1475 ENGLOSURE

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	MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED STATES GUITERNM				
	Memorandum	l			
<b>ro :</b> ]	Director, FBI		DATE:	ame 1 there is a star	t total
FROM :	SAC,		numbers; i dollar valu INCLUDE FORMANT DO NOT II	ems 1 through 9 lis tems 10 through 12 ie; furnish details ALL SECURITY I IS AND SOURCES. NCLUDE BLACK	l jist FD-451a. N-
	STATUS REPORT (MONTHLY) SECURITY INFORMANTS AND SOUR INTERNAL SECURITY SECTION	CES		ST OR WHITE HAT NTS OR SOURCES	
	Re:				
a. List b. Adde c. Dele		Security Informants	Potential           s         Security Informants	Confidential Sources	Panel Sources
2. Informan a. List b. Adde c. Dele	nts (Under Development) ted at beginning of month ed				·
3. Number	of Agents assigned exclusively to the	e development of sec	urity informants, confi	idential sources an	l d panel sources
	mount of money paid to security inform sive organizations and individuals und Services			ces for information Total	concerning
		STATISTICAL A	CCOMPLISHMENTS		_
5. Subject	a Arrested, FBI Cases		· · · ·		
_	Fugitives (included in Item 5)	_	·····		
	s Located, FBI Cases (not included in	n Item 5 or 6)			
	s Arrested, other Federal Agencies				- <u>rk</u> -/
	ts Arrested, State and Local				year of the
	ndise Recovered, FBI Cases			118/12 000	*
	andise Recovered, State and Local		<u>pt</u>	30° ''	
	andise Recovered, other Federal Agen	icies 2 JU	)-3-10 SURE PRI	FT.	ED FD-451

November 28. 1972

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PERSONAL

10 - 22 66 - 2542 - 3 - 1476

Federal Bureau of Investigation Mobile, Alabama

Dear

ST-114

Your suggestion has been received that certain items be deleted from the format of Form FD-209. Consideration has been afforded this proposal and it has been decided that a modification of it should be adopted and steps will be taken to place it into effect. It is believed the item in the lower, left corner of the form should not be removed since it serves a definite purpose.

I appreciate the interest you displayed in submitting your idea to me. 

1-222-26 Sincerely yours, For the Acting Director MAILED 5 NOV 281972 W. MARK FELT FBI m W. Mark Felt Acting Associate Director 2 - Mobile1 - Field personnel file Felt 1 - Suggestion file Baker Bishop 1)- Personnel file of Callahan b6 NML:car, Cleveland b7C Conrad (Suggestion, 376-73) (6) Dalbey NOTE: Based on menuflandum T. J. Jenkins to Mr. Felt, 11/24/72, Gebhardt re: Jenkins Marshall Informants - General, Suggestion 376-73 Submitted By Miller, E.S. Mobile Office, ML:car. Purvis Soyars Walters Tele. Room Mr. Kinley . Mr. Armstrong\_ Ms. Herwig MAIL ROOM 🗹 TELETYPE UNIT [ Mrs. Neenan

nployee Suggestion \* 3rile FD-252 (Rev. 9-11-59) Date 11/2/72From: (Suggester's name) b6 **Division of Assignment** To: Ъ7C Director, FBI FBI - MOBILE DIVISION SUGGESTION THIS SUGGESTION CAN BE CONSIDERED IN WHOLE OR IN PART. That the blocks on the top right side of the form FD-209 #1: be deleted inasmuch as there is a duplication of the symbol designations, i.e., TE, CI, PCI, PSI, etc., which is already part of the subject. Whenever referring to a particular informant, the symbol classification is always a part of the informant's symbol number, i.e., MO 000-PCI, PSI, C, TE, etc. O Securit. INI in it - Concre That the block in the lower left corner of the form FD-209 #2: "Personal Data" be deleted inasmuch as this block relates to personal data concerning the subject informant, whose Current practice or rule (Include manual citation as well as facts) Place an "X" in appropriate box to indicate particular type #1: informant; #2: To set forth personal informant in "Personal Data" block; Advantages of suggestion and annual savings (include basis for estimate) #1: Blocks are not justified and are a duplication; #1: Stenographic time would be saved; Danger of error lessoned inasmuch as in cases where carbons are used all copies must be aligned evenly or another block could show up as checked on the copies which would be different than that on the original. #2: Concealment of informant's identity would be guaranteed. 57-114 66 2542 REC- 22 Disadvantages of suggestion Ś Ś None known 15 NOV \$ 1972 R **UTLED** (The use by the United States of my suggestion shall not form the basis of a further claim of any nature by assigns upon the United States. I understand that I will be within two years after submission.) Mr. Mrs. EŖ-Recommendations and comments of Division Head The suggestions itemized above appear to ь6 GILLUNI have merit and I recommend adoption. b7C m SAC Signature an Ê (Do not write in this space - for Bureau use on' 3-Mobile (1-66-922)(1-66-1116)(1-67-6283) jh 3-Bureau

Suggestion (Continued):

identity has been concealed by use of a symbol number.

In many cases (where positive information is furnished) several copies of the FD-209 are disseminated to non-informant files and an office may inadvertently include possible identifying data in the personal data block. This possibly could compromise the source.

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OPTIONAL FORM NO. 10 MAY 1962 EDITION	× .	
GSA GEN. REG. NO. 27		Felt ·
UNITED STATES GOVERNMENT		Baker Bishop
Memorandum		Callahan
	÷	Cleveland Conrad
		Dalbey
(TØ), Mr. Felt DATE: November 24,	1972	Gebhardt Jenkins
		Marshall
(I) June (I) June (I)		Miller, E.S.
FROMO: T. J. Jenkins A. B. J. Blue thelace 13		Soyars
Sicurity Sites forther 5263		Walters <u> </u>
The state of the s		Mr. Kinley
SUBJECT: INFORMANTS - GENERAL		Mr. Armstrong Ms. Herwig
SUGGESTION 376-73 SUBMITTED BY	b6	Mrs. Neenan
MOBILE OFFICE	Ъ0 Ъ7С	
	2.0	
SUGGESTION: (1) That the ballot boxes on the top, right side of Form	FD-209	(sample

attached) be deleted since there is a duplication of the symbol designations, i.e., TE, CI, PCI, PSI, etc., which are already part of the subject. When referring to a particular informant, the symbol classification is always a part of the informant's symbol number, i.e., MO 000-PCI.

(2) That the ballot box in the lower, left corner of this form "Personal Data" be deleted inasmuch as this block relates to personal data concerning the subject informant, whose identity has been concealed by use of a symbol number. In many cases (where positive information is furnished) several copies of the FD-209 are disseminated to noninformant files and an office may inadvertently include possible identifying data in the personal data block. This possibly could compromise the source:

CURRENT PRACTICE: Suggester states an "X" is placed in the appropriate ballot box to indicate the particular type of informant and personal information regarding the informant is placed in the "Personal Data" space.

OBSERVATIONS: Domestic Intelligence Division believed the idea should be approved.

Special Investigative Division stated the deletion of the ballot boxes on the top, right side of the FD-209; namely, the symbol designations - TE, CI, PCI, PSI, etc., could be readily deleted from this form since the informant's symbol number is given plus whatever type of informant he or she may be. With respect to deleting the "Personal Data" item, this Division was opposed to this action since the Manual of Instructions, Volume IV Section 108, I, 8, states the informant's identity must be concealed at all times. In this regard, any and all personal data placed on the FD-209 should be placed on the original only; namely, the one that is fulled in the informant's file and any descriptive data should

Enclosures SEC- 22 NOV 29 1972 ONTINUED - OV (2)

Memorandum T. J. Jenkins to Mr. Felt Re: Informants - General Suggestion 376-73 Submitted By Mobile Office

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not be disseminated into substantive files. This Division stated it is known that the Inspector, when reviewing criminal informant files, checks on the indoctrination given to all employees in order to see that the identity or other descriptive data identifying the informant is not routed to substantive files, thereby possibly exposing the informant. The placing of personal data as to the informant on the original FD-209 provides valuable background information at a later date should the informant be reassigned to another Agent. This Division, therefore, recommended only the first portion of the suggestion be approved.

Due to the foregoing views of the Special Investigative  $\vec{D}$ ivision, Training Division feels that only the first portion of the idea should be approved.

**RECOMMENDATIONS:** (1) That the suggestion as modified to delete the items at the top of the FD-209 only be adopted and the attached letter be forwarded to the suggester advising her of this fact.

(2) On approval, this memorandum will serve as the authority for the Forms Management Desk, Training Division, to take appropriate action.

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OPTIONAL FORM 10 10 11 - 24-72 5010-10'S	
UNITED STATES (VERNMENT	
Memorandum	-
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Dates of Contact	
File #s on which contacted (Use Titles if File #s not	available or when CI provides positive information)
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Purpose and results of contact	
<b>NEGATIVE</b>	
POSITIVE ASSIGNMENT GIVEN (Ghetto only)	
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POSITIVE ASSIGNMENT GIVEN (Ghetto only) Has informant shown any indication of emotional insta furnishing false information?	ability, unreliability or
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	0-7 (Rev. 4-28-72) T0: SAC: Albany Houston Oklahoma City Beirut Albuquerque Indianapolis Omaha Achorage Jackson Philadelphia Atlanta Kansas City Pittsburgh Buenos Aires Baltimore Knoxville Portland Caracas Birmingham Las Vegas Richmond Copenhagen Boston Little Rock Sacramento Buffalo Los Angeles St. Louis La Paz Butte Louisville Salt Lake City London Chicago Miami San Diego Managua Cincinnati Milwaukee San Francisco Manila Cleveland Minneapolis SarJuan Ottawa Dallas Newark Seattle Paris Dervort New Haven Springfield Rome Cincipation New Orleans Tampa
	El Paso New York City Washington Field Tel Aviv Honolulu Norfolk Quantico 1/4/73
494 	RE: FORM FD-209 MEMORANDUM FOR RECORDING CONTACTS WITH CRIMINAL, EXTREMIST, AND SECURITY INFORMANTS FBI FORM BOOK
	Retention For appropriate 
	Enc. Bufile Urfile Z
2	
XERO JAN 11 1973	* 100 66-2542-3-1477 ENCLOSURE

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¥	FD-209 (Rev. 11-24-72) OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN, REG. NO. 27 LINUTED STATES O	ernment	÷		
	UNITED STATES G			•	
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	nformant certified that he has ince last contact, including	s furnished all inform information concerni	nation obtained by him ing narcotics.	Coverage	11/241 11/241
PERS	ONAL DATA		v	مربۇ -	VILLE
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بر G	DPTIONAL FORMENT 10 AAY 1962 CONTON 35A GEN. REG. NO. 27 UNITED STATES GOVERNMENT		* 1746 * *	Felt
-	Memorandum		• •	Baker Callahan Cleveland Conrad Dalbey
TO :	Mr. Felt	DATE: December 26	, 1972	Gebhardt Jenkins Marshall Miller, E.S Purvis
FROM :	T. J. Jenkins			Soyars Walters Tele. Room Mr. Kinley
SUBJECT:	FORM FD-401			Mr. Armstrong_
	SUGGESTION 449-73 SUBMITTED BY			Ms. Herwig Mrs. Neenan
	MOBIL	.F.		b6
		O		1:1, b7C
SUGGESTIC	ON: To preclude repetition on the Extre	emist or Security	Informant	Progress/

Justification Letter, Form FD-401, which is submitted semiannually to the Bureau, it was suggested that certain items be preprinted on the form. This would necessitate only a check mark to denote these items have received attention instead of having to type the statements in question with each submission (a sample of the proposed amended format is attached to original suggestion).

**OBSERVATIONS:** Domestic Intelligence Division advised that, under existing instructions, the information to which the suggester has reference is furnished to the Bureau during the initial stages of the informant's development. There are no rules requiring that this information is to be furnished to the Bureau on a continuing semiannual basis and, for our purposes such action would be superfluous and unnecessary. This division recommended the suggestion not be adopted.

いろう Training Division agrees. As noted by Domestic Intelligence Division r. most of this data is reported during initial stages of development and, although some, such as change of address or employment, must be reported later as necessary, these data must be reported by Nitel and not on the FD-401. About the only item pertinent among the items suggester has noted in her proposed revisions is the advice to informant that payments must be reported for income tax purposes. It is not believed the amount of typing saved by preprinting this on the form is sufficient to warrant revising the form.

**RECOMMENDATION:** 

Ènclosure JER:car N

That the suggestion not be adopted and the suggester be so advised in attached letter. FIITN FIC-88 L6 - 2542 - 3 - 1418JAN 3 1973

December 29, 1972

SI-114

PERSONAL

REC-88

Federal Burcau of Investigation Mobile, Alabama

Dear

I have received your suggestion that certain items be preprinted on Form FD-401. Consideration has been afforded this proposal and it has been decided this action is not warranted since this information is normally furniched to the Bureau during the initial stages of development and is not required on a continuing basis in the semiannual letter.

The interest which prompted you to submit your idea to me is indeed appreciated.

ペート いいい Sincerely yours, For the Acting Director 5 MAILED 5 W. MALL Fully Ŵ DEC 291972 W. Mark Felt FBI Acting Associate Director 2 - Mobile 1 - Field personnel file 1 - Suggestion file b6 - Personnel file of Felt b7C ML:car Baker Callahan (Suggestion 449-73) (6) Cleveland NOTE: Based on memorandum T. J. Jenkins to Mr. Felt, 12/26/72, re: Conrad Dalbey Form FD-401, Suggestion 449-73 Submitted By Gebhardt `b6 Jenkins вътс Mobile, JER:car. Marshall Miller, E.S. 12 Purvis Soyars Walters Tele. Roo Mr. Kinley JAN 5 4973 Mr. Armstrong Ms. Herwig MAIL ROOM 🔽 TELETYPE UNIT Mrs. Neenan

b6 b7C

· · · ·		# 44	~~~	<b>.</b>	4	<b>*</b> CR(**
		X		Date <b>1</b>	1/30/72	
To: Fro	om: (Suggester's no	ame)	,	·· ·· ·· ·· ·· ·· ·· ·· ·· ·· ·· ·· ··	Assignment	<u> </u>
Director, FBI			.0	MOBI	LE	evening
SUGGESTION To minimize repetit Justification Lette	tion on the ers (FD401)	Extremis , which a	t or <u>Sec</u> re submi	urity In tted eac	formant h six mo	Progress/ onths.
To preclude repetit the form making onl received proper att each submission.	lv a check	mark nece	ssary to	denote	these it	tems have
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*	Memorandum	n			•	
TO :			DATE:			
FROM :						
SUBJECT :						

## Re: EXTREMIST OR SECURITY INFORMANT PROGRESS/JUSTIFICATION LETTER

I. (a) I recommend that authority be granted to continue captioned informant for a period of \_\_\_\_\_\_ months effective \_\_\_\_\_\_ and that he continue to be paid under the authority of the Special Agent in Charge, UACB.

(b) I recommend that authority be granted to pay captioned informant an amount up to \$ \_\_\_\_\_ per [] month [] week for services rendered on a c.o.d. basis, and up to \$ \_\_\_\_\_ per [] month [] week for expenses actually incurred for a period of \_\_\_\_\_ [] months [] weeks effective \_\_\_\_\_. (If increase, furnish full justification under "Miscellaneous.")

II. Membership:

Amount paid for services and expenses:

Number of activities and persons on whom coverage is provided:

Number of statements (written and oral) submitted: \_\_\_\_\_\_ Considered stable and reliable  $\Box$  Yes  $\Box$  No (Explain in "Miscellaneous.") Indoctrinated against disclosure  $\Box$  Yes Percentage of information verified \_\_\_\_\_\_ All necessary action taken on information furnished  $\Box$  Yes  $\Box$  No (Explain in "Miscellaneous" (ENCLOSURE 66 2 772 - 3 / 4/14 See Mage 2) Summary of information furnished: (If more space needed, add addendum.)

Miscellaneous: (Furnish steps being taken to advance informant, and any other pertinent information which should be brought to Bureau's attention.)

- \_\_\_\_Address and employment same or \_\_\_\_ changed coded nitel submitted.
- <u>Advised payments received for services to be considered as income</u> and reported under pertinent Income Tax Regulations.
- Informant considered reliable and it is felt he will not cause FBIHQ embarrassment, nor is it felt informant is a plant.
- Can be used outside Division. Cannot be used outside Division.
- No derogatory information in indices not previously reported.
- FD165 submitted on \_\_\_\_\_.

(This space may be used for additional information)

#### **Recommendation:**

GSA GEN. REG. NO. 27		
UNITED STATES	GOVERNMENT	
	·	

5010-106

Memorandum

Miller  $1 - Mr R^{T}$ 

Mr. Felt Mr. Baker

Mr. Callahan Mr. Cleveland \_ Mr. Conrad Mr. Gebhardt Mr. Jenkins .

Mr. Marshall Mr. Miller, E.S. Mr. Sovars \_ Mr. Thompson

Mr. Walters Tele, Room Mr. Kinley \_

Mr. Armstrong

Mr. Bowers . Mr. Herington

Ms. Herwig \_ Mr. Mintz .

17 MAY 11 1973

5700

DATE: 4/16/73

FROM : R. L. Shackelford

Mr. E. S. Miller

OPTIONAL FORM NO. 10

ĆΤΟ

SUBJECT: FORMER SECURITY INFORMANTS PUBLICLY EXPOSED

**RECOMMENDATION:** 

EPG:cb

(2)

be continued FILE PROCESSED FOR RELEASE

IN CIVIL DISCOVERY

SEE BUFILE 62-117455

DATE 3-7-18

To advise, at Mr. Gray's request, results of a Mrs. Neenan review of /Bureau's policy of informing outsiders of Bureau's connection with a publicly exposed informant.

Jen 1

Periodically a security informant is utilized as a witness in Bureau cases before Congressional committees, Government hearing boards or the like, which utilization results in his public exposure. When this occurs the informant's services as such are discontinued. Also on occasion due to the public testimony the informant is the subject of considerable publicity. An informant may be approached by writers, reporters and the radio and TV media intent on further publicizing his undercover activities. Inevitably inquiries, both official and private, are made of the Bureau requesting confirmation that the individual was, in fact, a Bureau informant. When such an inquiry is received be it by another agency, a Congressman or by a private citizen with a legitimate interest, the Bureau has no alternative but to reply in the affirmative. Not to admit that a publicly exposed informant was utilized by the Bureau would not be exercising good logical judgement. Accordingly, the current policy is that when a Bureau informant has been publicly exposed, official or legitimate inquiries are answered by stating that the informant was never a Bureau employee, but did assist this Bureau by furnishing information on a confidential basis during a specified period and that he was compensated for his services if that were the fact. No additional information is furnished. This policy does not apply to informants who have not been exposed although 1480 discontinued. 61-2548-3-

That the Bureau's policy of furnishing limited

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ROUTE IN ENVELOPE

information in answer to official inquiries as set out above

Juano: 胞 ØG OM CODE 5:27 PM CST NITEL 1-5-73 IJS TO ACTING DIRECTOR ORIGINAL b7D FROM OMAHA (P) 1P OUMATPAUL STATUS REPORT' (MONTHLY), SECURITY INFORMANTS AND SOURCES, INTERNAL SECURITY SECTION, FD-451, FD-451A, FD-451B RE OMAHA TEL TO BUREAU 12-6-72. FD-451: ITEM 1A: 5, 1, 10, 1 ITEM 1B: 0, 0, 1, 0 ITEM 1C: Ø, Ø, Ø, Ø ITEM 1D: 5, 1, 11, 1 ITEM 2A: 6, 0, 8, 0 ITEM 2B: Ø, Ø, Ø, Ø ITEM 2C: 0, 0, 1, 0 ITEM 2D: 0, 0, 7, 0 ITEM 3: NONE SERVICES, EXPENSES, TOTAL OF ITEM 4: b7E ITEMS 5 THROUGH 12: NO NE 6-6-2542-3 FD 451A: ITEMS A AND B: NONE NOT RECORDED 44 FEB 16 1973 FD 451B: NO CHANGE END HOLD WGM FBI HO CLR FOR UR FIVE

## FD-451b (1-18-72)

Furnish complete listing quarterly - by the 10th of January, April, July, October; remaining months furnish only pertinent changes.

Furnish complete itsning quarterly - by me i	Oth of January, April, July, October; remaining	g months tumish only pertinent changes.	
A. Name, location and number of sub- versive groups including identities of groups on college campuses, exclusive of those in black extremist, white hate, or espionage matters.	B. Symbol numbers of member informants providing coverage who are members of organizations. Do not list nonmember informants. If no member informant, attach addendum and explain why you do not have member informants. Indicate specific action being taken to develop member informants and date such coverage is anticipated for each group.	<b>C.</b> Identities of individuals or groups who have participated in or are active in planning subversive acts of violence, exclusive of those in black extremist, white hate or espionage matters.	D. Symbol numbers of informants and sources providing coverage of individuals or groups shown in Column C. If no member informant, attach addendum and explain why you do not have member informants. Indicate specific action being taken to develop member informants and date such coverage is anticipated for each group.
No Change			
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**FINCLÓSURE** 

Routing Slip ED-4 (Rev. 12-22-69) 1/8/73 Date . to: XX Director Burun Security Informant 66-2542-Desk Title rh SAC \_\_ П ASAC \_\_\_\_\_ T Supv. \_\_ [ ] Agent \_\_\_\_\_ Г<sup>†</sup>Т SE \_\_\_\_\_ RE: \_\_\_\_Attached ГП IC \_\_\_\_\_ ф сс \_\_\_\_\_ T Steno \_ Clerk \_ - 🗂 Rotor #: -ACTION DESIRED Acknowledge Open Case Prepare lead cards Assign \_\_\_\_\_ Reassign \_\_\_\_\_ Bring file Prepare tickler Call me Return assignment card Correct 🔲 Return file Deadline \_ Search and return Deadline passed See me Delinquent Serial #\_\_ Discontinue Post Recharge Return Expedite Send to File Submit new charge out For information Submit report by \_\_\_\_ Handle 🗌 Туре 📩 Initial & return Leads need attention Return with explanation or notation as to action taken. Baltimore letter has been corre 1. 1 1 11 12 A ENGLOSUBE , SAC .Thomas H. Farrow Office Baltimore See reverse side ☆ GPO: 1972 472-390/10 66-25 NOT RECORDED 58 JAN 1 8 1973 JAN 12 1973 3

TIPHENEWMAR CLIMENT REPRESENT