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## ROUTE IN ENVELOPE

ED STATES GOVERNMENT *1emorandum* 

W. C. Sullivan US

FROM : W. R. Wannall

SUBJECT: COMMUNICATIONS FROM UNITED STATES

TO HONG KONG AND COMMUNIST CHINA

INTERNAL SECURITY - CHINA

- Belmont - Sullivan

DATE:

11/20/63 1 - C.F. Downing

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San Francisco is in a position to apply Sam Survey technique to nail destined for Communist China. Sam Survey is New York program whereby outgoing airmail to selected European countries is examined to detect illegal Soviet-bloc agents.

Airmail to Hong Kong and Communist China exits U. S. through San Francisco, thus coverage at San Francisco would amount to national coverage. Survey by San Francisco disclosed this coverage will involve eximately four Special Agents utilized full time on six-day workweek. ure space is available for processing the mail.

New York originally tested Sam Survey for period of two months on very limited amount of mail which was destined for Communist China. New York picked up eight items indicating such strong pro-Chinese Communist sentiments that further investigation was warranted. These cases are still pending. New York can furnish San Francisco with Watch List to facilitate screening mail.

We know U. S. is prime target of Chinese Communist intelligence. Investigation of Susan and Richard Frank, (New York Security Index subjects) disclosed they may be working in U. S. for Chinese Communists. Gus Hall, Communist Party (CP) USA, suspects Susan Frank of being Chinese Communist agent. In September, 1963, Richard Frank, substituting for his wife, Susar, made a hurried trip to London.

NY 694-5\* advised that Richard Frank on recent visit to London was in contact with TANG Ming-chao and Israel Epstein. TANG is head of American Department of Chinese CP in charge of political intelligence relating to CF's in English-speaking countries. Epstein is editor of "China Reconstructs," English-language Chinese Communist propaganda publication, and appears to be engaged in Chinese Communist intelligence operation re Sino-Soviet dispute. TANG and Epstein reportedly maintained close liaison with Richard Frank. NY 4112-S\* reported Susan Frank is in contact with ividuals in Communist China.

In 1962, a Chinese Communist desected from Chinese Communist Embassy, Stockholm, Sweden. The defector stated on more than one occasion, registered mail from U. S. was received at Chinese Communist Embassy and was immediately turned over to Military Attache. Defector had no knowledge

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of contents nor was he permitted to examine mail to identify sender. Mail was handled with maximum security. CIA to date has not been able to furnish any additional data concerning this mail. If (b)(1)

While it is recognized proposed coverage necessitates use of unusual amount of manpower, its potential to penetrate Chinese Communist intelligence activities in U. S. requires exploration. If successful, program will more than justify use of contemplated manpower.

## RECOMMENDATION:

If approved San Francisco will be instructed to promptly place in effect coverage of mail destined for Hong Kong and Communist China for period of three months. At end of three months San Francisco will submit recommendations re continuation.

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