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Agency Information

AGENCY : FBI  
RECORD NUMBER : 124-10376-10378  
  
RECORD SERIES : HQ  
  
AGENCY FILE NUMBER : 62C-HQ-1029205-1193

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Document Information

ORIGINATOR : FBI  
FROM : IRD  
TO : CID  
  
TITLE :  
  
  
DATE : 06/05/1996  
PAGES : 21  
  
SUBJECTS :  
JFKARCA OF 1992  
  
DOCUMENT TYPE : PAPER, TEXTUAL DOCUMENT  
CLASSIFICATION : Secret  
RESTRICTIONS : 1B; 1C; 3; 4  
CURRENT STATUS : Redact  
DATE OF LAST REVIEW : 04/27/1999  
  
OPENING CRITERIA : INDEFINITE  
  
COMMENTS : INC EC

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**FEDERAL BUREAU OF INVESTIGATION**

**Precedence:** IMMEDIATE

**Date:** 06/05/1996

**To:** Criminal Investigative  
National Security

**Attn:** Ms. Tucker, Rm. 4944  
**Attn:** Mr. Swanda, Rm. 4425  
Ms. Buckleitner,  
Rm. 4127

Office General Counsel  
Information Resources

**Attn:** Mr. Kelley, Rm. 7338  
**Attn:** Mr. Mirarchi, ERF

**From:** Information Resources  
FOIPA/JFK

**Contact:** Ms. Carol L. Keeley, Ext. 9494

**Approved By:** Morris Carolyn G  
OBrien J Kevin

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE.

**Drafted By:** Keeley Carol L:clk:vld

**Case ID #:** (U) 62-HQ-1029205

**Title:** (U) JFK TASK FORCE

3/12/99  
CLASSIFIED BY 5668-SW/ndk  
REASON: 1.5 (c,d)  
DECLASSIFY ON: X (U)(C)  
(JFK)

**Synopsis:** (U) On 5/29/96, the Assassination Records Review Board formally advised the FBI of their determinations on FBI documents. The FBI has a limited mandated time frame in which to appeal these decisions.

~~(S)(U)~~ **Classified By:** G-3 FOIPA/IRD  
**Reason :** 1.5 (c), (d)  
**Declassify On:** 10/01/2017

**Enclosures:** (U) Evidence provided by the JFK Task Force in support of maintaining the postponement and the documents with postponements highlighted.

**Details:** (U) On 5/29/96, the ARRB formally advised, by letter to the Director, the determinations voted by them on FBI documents at meetings held 5/13 - 14/1996. The ARRB letter will list 147 documents for which the ARRB made determinations. The FBI is in agreement with the ARRB's determination to postpone or open information in 87 of the documents. Two of the 147 documents, the ARRB voted to sustain the postponement of information at the FBI's reconsideration request. The remaining 60 documents the ARRB voted to sustain some, but not all of the information requested by the FBI or to open the documents in full. The release of the information in these 60 documents will reveal the identities of 114 individuals who were described as potential criminal informants (PCI), potential security informants (PSI),

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62C-HQ-1029205-193

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security informants (SI), Cuban sources, sources of information, confidential sources (CS) and established sources; release foreign counterintelligence information.

(U) The staff of the ARRB advised the JFKTF that the board members have reconsidered their position on the true name identities of informants who are living and did not provide any information when contacted about the assassination of President John F. Kennedy. The ARRB will now approve the postponement of those individuals, whether they are Communist Party sources, Cuban sources or criminal informants, as long as the JFKTF can verify that the person is still living. The JFKTF conducts searches on the identities to provide the Butte Information Technology Center with as much identifying information found through research. However, in most cases no information can be found through name searches at Headquarters and in the reporting field office. Therefore, the evidence that the JFKTF reports to the ARRB is that there is no information available or give a date of birth. The ARRB will not approve postponements without verification of the individuals living status.

(U) The ARRB also advised the JFKTF of their tentative schedule for their meeting dates through November 1996. The dates are: 6/4-5/96; 6/25-26/96; 7/9-10/96; 8/5-6/96; 9/16-17/96; 10/15-16/96; 10/29-30; and 11/13-14/96. These dates should be noted since the JFKTF will advise NSD and CID of the ARRB's determinations and seek recommendations from them as soon as the JFKTF is unofficially notified of their decisions.

(U) The 60 documents pertaining to the decisions from the current meeting, which the FBI may wish to appeal, are listed below by document number with the information to be released. The current status of informants and sources, if found through research, is noted after the name with living (L), deceased (D), no record (NR) or date of birth (DOB).

(U) 1. HQ 105-82555-3899 (7/159), NAR 124-10018-10471, will release the identities of PSI's Hyman C. Ginsberg(L), Gene Insogna (L), and panel source Victor P. Obinsky (L). The ARRB sustained the numeric portion of the symbol number NY 842-C. ✓

(S) 2. HQ 105-82555-463 (6/15), NAR 124-10035-10107, will release the identities of CSs Horacio Chew (D), Luis Borjon Parga (NR), Guillermo Ornelas (NR), Ricardo Arellano (D),

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Abelardo Saenz (NR), Adolfo H. Perez (NR), Jose Estrada (NR), Jose A. Grajeda (NR), Oscar Ruiz (L), Ramon Marquez (NR), SI's Abelardo Espinoza (NR), Ismael Arreola (NR), PCI's Sam Miller (NR), William F. Felten (L), Albert Greenfield (L), Fred Edens (NR), Esther Newcomer (L), Walker Cadd (D), Colon Frank Barlow (L), Cecil Medlin (NR), Frank Rosemond (L), Robbin E. L. Washington (L), Marvin Zimet (D), Tom Bert Dolbow (D), Willie Burnett (NR), Abraham Rosenberg (NR), Richard Hultgrien (NR), Trinidad Martinez Jr. (NR), John W. Bean (NR), Barton Edwin Thomas (NR), Marvin J. Jimet (NR), SOI's Harvey L. Washington (NR), Chester Lee Randolph (NR), John Lester Payne (NR), Pedro Perez Galan (EP 791-S) (NR), Kuey Yee (D), Miguel Izquierdo (EP 810-S).

(U) 3. HQ 105-82555-3230 (7/90), NAR 124-10035-10225, will release the identity of PSI Edgar Bayol (DOB 1907). The ARRB sustained the numeric portion of WF[1301]S until May 2006. [55]

(U) 4. HQ 105-82555-3238 (7/93), NAR 124-10035-10227, will release the identities of PSI's Luis Jose Cowan (D), Jose Emiliano Marrero (NR), and Dimas Armando Torron (DOB 6/23/31). The ARRB sustained the postponement of PSI Dionel Cotando Carrillo (L) until May 2006 with the substitute language name.

(U) 5. HQ 105-82555-3243 (7/94), NAR 124-10035-10228, will release the identities of CSs Willis E. Ayres (DOB 1918), Myrtle P. Walker (NR), prospective PCI's Stacey H. Faulkner (DOB 1917), Marion Earl Ellis (NR), William L. Stokes (DOB 1924), Rolland J. Johnston (NR), and SOI Laura S. Johnson (L). The ARRB sustained the postponement of CS Ernest Withers (L) until May 2006 with the substitute language name.

(U) 6. HQ 105-82555-4305 (7/184), NAR 124-10035-10346, will release Cuban Foreign Nationality Source Oscar Gomez Vidal (D). The ARRB sustained the postponement of Joseph Sainz (L) until May 2006 with the substitute language name and address.

(U) 7. HQ 105-82555-4301 (7/182), NAR 124-10035-10348, will release PSI's Evangelina Gonzalez (L), Stephen Courmouza (L), and sources Manuel Gonzalez (NR) and Jose Fernandez (NR). The ARRB sustained the numeric portion of the symbol numbers LA[4015]S and MM[847]S until May 2006. [55]

(U) 8. HQ 105-82555-4263 (7/178), NAR 124-10035-10365, will release PSI's Jose Miguel Portela (NR), Jose Luis

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Crespin Perez-Alonzo SJ 134-706A-1 (NR), and SJ 492-S, SJ 134-607A-61.

(U) 9. HQ 105-82555-3293 (7/97), NAR 124-10035-10372, will release PSI George Bryon Jones (DOB 8/21/40). The ARRB sustained the numeric portion of the symbol numbers PG 188-S and PG 185-S until May 2006.

(U) 10. HQ 105-82555-3549 (7/131), NAR 124-10035-10380, will release PSI Jose Gonzalez Mendoza (DOB 3/13/13). The ARRB sustained the numeric portion of the symbol number MEX 181, 48, 61, 172, 33, 18 and 19 until May 2006.

(U) 11. HQ 105-82555-3869 (7/154), NAR 124-10170-10026; will release the singular information about a Legat Mexico City source, who was described as the "author of the letter, the Acting Secretary of the Interior and Legat" and the "position of their highly placed source." However, the ARRB sustained the numeric portion of the symbol number MEX 192, the symbol for the singular information released, until May 2006.

(U) 12. HQ 105-82555-3593 (7/136), NAR 124-10162-10096, will release the identities of PSI's Pedro Alberto Jimenez (NR), Juan Monarrez Ontiveros (NR), and Vivian Knedler (NR). The ARRB sustained the identity of PSI Herschel Bernard (L) until May 2006.

(U) 13. HQ 62-109060-7406 (8/43), NAR 124-10067-10448, will release the remaining portions of the only paragraph, which was previously totally postponed. The postponed information provides specific information regarding microphone surveillance at 629 Beltline Road, Richardson, Texas, the residence of Marina Oswald. Prior to providing evidence for the continued postponement, the document was reviewed by SA Philip J. Mirarchi, Advanced Telephony Unit, Engineering Research Section, Information Resources Division. SA Mirarchi requested continued postponement of details such as the type of units installed and their specific location, as well as wiring and transmitting methods. We complied with his request, advising the Board of the consultation and agreeing to the release of the rest of the paragraph.

(U) 14. BU 44-214-31 (8/100), NAR 124-10124-10184, will release the identities of PCI's Russell A. Lanza

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(BU 304-C) (D), John Dann (BU 1343-PC) (D), Mary Totoro (NR), Edward Green (NR), E. Osborne (NR), Robert Alexander Bonner (BU 305-C) (D), Edwin S. Warnes (NR), Jose A. Delcado (NR), William Delbert Smith (NR), Ray Matty (NR), Charles N. Williams (NR), Norman Joseph (D), Julius Ginsburg (NR), William R. Masucci (NR), and CS Bernie Wittstein (D).

(U) 15. DL 89-43-378A (8/115), NAR 124-10233-10238, will release the identities of racial informants Robert Darden(L), and Charles Wilson (NR).

(U) 16. HQ 44-24016-921 (9/2), NAR 124-10049-10008, will release the identities of CS Eve Dunn (NR) and PCI Charles L. Colston (NR).

(U) 17. DL 44-1639-3262 (9/13), NAR 124-10076-10296, again releases the identity of PCI Charles Colston (NR), along with the case portion of his 137 file number.

(U) 18. SL 44-1639-1116 (9/5), NAR 124-10065-10090, will release the identity of former CI Charles Butler Duarte (D), including a phonetic aka of Chuck Durard and singular information concerning him.

(U) 19. DL 44-1639-3256 (9/12), NAR 124-10076-10290, will release the identity of PCI Tom Land (HO 1165-C) (D) and his title of manager.

(U) 20. DL 89-43-A-1A365 (9/57), NAR 124-10063-10133, will release the identity of Thomas J. Holt (MM 3924-PC) (DOB 3/12/41).

(U) 21. DE 62-3550-51 (9/66), NAR 124-10276-10007, will release the identity of PCI Basil Burke (D).

(U) 22. DE 62-3550-155 (9/71), NAR 124-10275-10286, will release the identity of SOI/PSI Reinaldo Gonzalez (NR), as well as his address.

(U) 23. LA 89-75-690 (9/78), NAR 124-10063-10293, will release the identity of Carl Danielson (DOB 11/30/33) and the case portion of his 134 file number.

(U) 24. LV 55-1-37 (9/84), NAR 124-10270-10026, will release the identity of Leonard Shafer (D), along with the words "been a symbol, informant," concerning him.

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(U) 35. SE 89-47-5 (9/115), NAR 124-10063-10340, will release the identities and singular information such as residence identifiers and places of employment for Informant Wally Sonnenberg (Wallace A. Sonnenberg) (DOB 7/9/28), and PCI's Dick Hooper (Richard McLeod Hooper) (D), Robert Jasper (NR), David Dawson (NR), Francis Swanson (NR), Homer Rouse (NR), Fred White (NR), George Alsup (NR), Gary Howard Simer (Probable DOB 12/15/36), and Fred Eng (SE 808-C) (DOB 8/25/12).

(U) 36. WMFO 89-75-220 (9/125), NAR 124-10276-10215, will release the identity of PCI Melvin L. Weatherington (NR), as well as the case portion of his 137 file number and singular identifying information.

(U) 37. LA 89-75-100 (9/73), NAR 124-10270-10105, will release the phrase "PCIs presence," which is singular to the PCI and could expose his identity since the document states that George Joseph King was with the PCI at work when the President was assassinated. The ARRB sustained the postponement of PCI James Kemble LaFleur and the case portion of the informant file until May 2006.

(S) 38. HQ 105-82555-1428 (7/16), NAR 124-10087-10340, will release singular information which will reveal the identity of the asset used in this foreign counter-intelligence operation. The ARRB sustained the postponement of the numeric portion of the symbol number, CG [6208]S until May 2006, with the substitute [CS] language "informant symbol number."

(S) 39. HQ 105-82555-1247 (7/14), 124-10173-10007, will release the information from [a technical source monitoring [CS] telephone conversations between the United States and the Soviet Union] and the investigative file and subject of a Soviet official in August 1996. The ARRB sustained the postponement of the numeric portion of the symbol number NY [1519]S until October [CS] 2017.

(S) 40-41. HQ 105-82555-3521, 3882 (7/124, 156), 124-10158-10045, 124-10170-10029, will release the word "Russians?" in the context of the Soviet Ambassador to the U.S. providing information to the U.S. Ambassador at Large in August 1996. The ARRB sustained the postponement of the source symbol number [WF 279-S\*] until October 2017. [CS]

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(U)X 42-43. HQ 105-82555-1NR1538, 2NR1571 (7/17, 20), NAR 124-10023-10223, 124-10158-10049, will release information in August 1996 that will reveal a telephone surveillance on the Soviet Embassy, Washington, D.C.

(S) 44-47. HQ 105-82555-3331, 3583, 4633, & 4655 (7/104, 135, 65, 208), NAR 124-10158-10032, 124-10169-10066, 124-10046-10082, & 124-10172-10016, will release in August 1996 words describing coverage of the Soviet Embassy and investigation of Soviet officials. The ARRB sustained the postponement of the symbol number [WF 527-S\*] until October 2017. [S]

(U)X 48. HQ 62-109060-4781 (8/30), NAR 124-10079-10233, will release in August 1996 information concerning the FBI's knowledge of a KGB operational method of developing contacts.

(U)X 49. HQ 44-24016-1NR2141 (8/19), NAR 124-10101-10027, will release in August 1996 information which identifies the FBI's investigative interest in two Soviet officials.

(U)X 50. HQ 105-82555-4700 (8/65), NAR 124-10172-10035, will release in August 1996, information which identifies the FBI's investigative interest in a Soviet official.

(S) 51. HQ 105-82555-2957 (7/77), NAR 124-10157-10025, will release a summary of conversation of an individual in the Hungarian Legation in Washington, D.C. The ARRB sustained the postponement of the symbol number [WF 527-S\*] until October 2017. [S]

(U)X 52. HQ 105-82555-3673 (7/140), NAR 124-10172-10033, will release in August 1996, the file numbers involving Soviet matters.

(U)X 53. HQ 62-109060-4950 (8/30), NAR 124-10053-10357, will release in August 1996, the file number involving an investigative program for the tracing of items restricted from shipment to the Soviet Union.

(S) 54. HQ 62-109060-4697 (8/28), NAR 124-10160-10029, will release the following phrases and file numbers, which were postponed to protect the informant and the FBI's interest in Yugoslavia, "his Yugoslav principal," "100-18406 (Yugoslav Consulate General)," "105-20022 (Filip Curcic)," and "who is involved in a double agent operation." The ARRB sustained the postponements of the numeric portion of the symbol number,

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CG [6666] S, and the case portion of the informant file number [5] until May 2006.

(S) 55. HQ 105-82555-1594 (7/22), 124-10158-10047, will release all the singular information previously postponed to protect a technical surveillance of the Polish government. The ARRB sustained the postponement of the symbol number, [WF 1498-S\*] [5] until May 2006.

(S) 56. HQ 105-82555-5347 (8/85), NAR 124-10062-10452, will release all the information related to the FBI's investigative interests in two Polish officials. The ARRB sustained the postponement of the numeric portion of the symbol number, ND [433] until May 2006 with the substitute language of (S) "informant symbol number."

(S) 57. HQ 105-82555-4572 (9/20), NAR 124-10040-10451, will release a file number appearing on a search slip. The subject of the listed file is [Finnish Intelligence Activities in the United States.] (S) (u)

(u) 58. HQ 62-109060-7843 (9/53), NAR 124-10073-10270, will release the phrase "FCI-Cuba (H)" appearing in the reference line of the document as part of a cited communication's caption. The subject name in that caption is Antonio Veciana. It will also release the Miami file number for Veciana (202-25).

(u) 59. HQ 62-109060-1NR7843 (9/54), NAR 124-10073-10271, will also release the Miami file number for Antonio Veciana, 202-54, which appears on two pages.

(u) 60. HQ 62-109060-7853X (9/55), NAR 124-10073-10284 will again release the phrase "FCI - Cuba (H)," appearing in the reference line of the document. As above, the phrase follows the name Antonio Veciana in the cited document's title.

(U) The FBI provided written justifications arguing the need to protect the individuals, singular information, technical information, classified information related to methods, sources, and foreign relations as listed above. However, the ARRB supports the position that the information ordered disclosed is relevant and significant to the assassination and that it outweighs any harm that would be caused to the individuals or the FBI's/United States Government's foreign relations to be disclosed.

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To: Criminal Investigative From: Information Resources  
Re: (U) 62-HQ-1029205, 06/05/1996

LEAD (s):

Set Lead 1:

ALL RECEIVING OFFICES

(U) CID, NSD and Engineering Research Facility, IRD, review the appropriate documents and reply to OGC and JFKTF with their position as to appealing the ARRB decisions by 6/10/96.

CC: 1 - Mr. Kennedy, Room 7142  
1 - Mr. Collingwood, Room 7240  
1 - Mr. R. Bucknam, Room 7176  
1 - Mr. Shapiro, Room 7427  
1 - Mr. Loturco, Room 4026  
1 - Mr. Esposito, Room 7116  
1 - Mr. OBrien, Room 6296  
1 - Mrs. Keeley, Room 6362  
1 - Mr. Valentine, Room 6362  
1 - Ms. Siford/Mrs. Leeper, Room 7176

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ADDENDUM: IS, CID; 6/18/96, PMD:pmd (CONT.)

agreed to the proposed disclosure or, if he is dead, that an attempt was made to contact his survivors, the CID cannot support the release.

**b) CS Ernest Columbus Withers - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of his identity. He was subsequently opened as a symbolized source, providing information on racial matters. Absent a showing either that he has been contacted about and has agreed to the proposed disclosure or, if he is dead, that an attempt was made to contact his survivors, the CID cannot support the release.

**c) PCI Stacey Herrington Faulkner - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of his identity. She provided information primarily regarding the Ku Klux Klan. It is unclear whether this individual is still alive. Absent a showing either that she has been contacted about and has agreed to the proposed disclosure or, if she is dead, that an attempt was made to contact her survivors, the CID cannot support the release.

**d) Laura Sanders Johnson - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of her identity. She was subsequently opened as a symbolized source, providing information on the C.P. and Progressive Party. Absent a showing either that she has been contacted about and has agreed to the proposed disclosure or, if she is dead, that an attempt was made to contact her survivors, the CID cannot support the release.

**e) Rolland J. Johnson - Appeal -** A determination to release cannot be made inasmuch as no information has been provided regarding the status of the individual as an FBI source or whether or not he is still alive.

**f) PCI William L. Stokes - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of his identity. He provided information primarily regarding the Ku Klux Klan. It is unclear whether this individual is still alive. Absent a showing either that he has been contacted about and has agreed to the proposed disclosure or, if he is dead, that an attempt was made to contact his survivors, the CID cannot support the release.



ADDENDUM: IS, CID; 6/18/96, PMD:pmd (CONT.)

**g) CS Myrtle P. Walker - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of his identity. She provided information regarding racial matters with particular regards to pro-segregation type organizations. It is unclear whether this individual is still alive. Absent a showing either that she has been contacted about and has agreed to the proposed disclosure or, if she is dead, that an attempt was made to contact her survivors, the CID cannot support the release.

**h) - PCI Marion Earl Ellis - Appeal -** A determination to release cannot be made inasmuch as no information has been provided regarding the status of the individual as an FBI source or whether or not she is still alive.

**Tab 6) No recommendation -** The sources were administered by the NSD; accordingly, the NSD should make the appeal determinations.

**Tab 7)**

**a) Evangelina Gonzalez and Stephen Courmouza -**  
**No recommendation -** The sources were administered by the NSD; accordingly, the NSD should make the appeal determinations.

**b) Manuel Gonzalez and Jose Fernandez - Appeal**  
A determination to release cannot be made inasmuch as no information has been provided regarding the status of the individuals as FBI sources or whether or not they are still alive.

**Tab 8 - 9) No recommendation -** The sources were administered by the NSD; accordingly, the NSD should make the appeal determinations.

**Tab 10)**

**a) No recommendation -** The source was administered by the NSD; accordingly, the NSD should make the appeal determination.

**b) Jose Gonzalez Mendoza (Mex-239); Mex-18; Mex-19; Mex-181; Mex-48; Mex-61; Mex-172; Mex-133 - Appeal -** The FBI's criminal intelligence gathering activities in foreign countries, as furthered by the Confidential Sources Abroad Program, is a matter of sensitivity which is subject to compromise through release of symbol numbers and identities of the sources.

ADDENDUM: IS, CID; 6/18/96, PMD:pmd (CONT.)

**Tab 11) Mex 192 - Appeal** - The FBI's criminal intelligence gathering activities in foreign countries, as furthered by the Confidential Sources Abroad Program, is a matter of sensitivity which is subject to compromise through release of symbol numbers and identities of the sources.

**Tab 12 - 13) No recommendation** - The sources were administered by the NSD; accordingly, the NSD should make the appeal determinations.

**Tab 14) PCI Russell Lanza, PCI John Dann, PCI Mary Totoro, PCI Edward Green, PCI E. Osborne, PCI Robert Bonner, PCI Edwin S. Warnes, PCI Jose A. Delcado, PCI William Delbert Smith, PCI Ray Matty, PCI Charles N. Williams, PCI Norman Joseph, PCI Julius Ginsburg, PCI William R. Massucci and CS Bernie Wittstein - Appeal** - These individuals were unable to provide any information relating to the Kennedy assassination that would justify a public compromise of their identities. They were familiar with certain phases of gambling activity in the Buffalo area. It is unclear whether these individuals are still alive. Absent a showing either that they have been contacted about and have agreed to the proposed disclosure or, if they are dead, that an attempt was made to contact their survivors, the CID cannot support the release.

**Tab 15) Robert Darden and Charles Wilson - Appeal** - These individuals were unable to provide any information relating to the Kennedy assassination that would justify a public compromise of their identities. They provided information primarily on racial matters. It is unclear whether these individuals are still alive. Absent a showing either that they have been contacted about and have agreed to the proposed disclosure or, if they are dead, that an attempt was made to contact their survivors, the CID cannot support the release.

**Tab 16 - 17)**

**a) BA 818-S - No recommendation** - The source was administered by the NSD; accordingly, the NSD should make the appeal determination.

**b) PCI Zila Edith Wills and Charles L. Colston and CS Eve Dunn - Appeal** - These individuals were unable to provide any information relating to the Kennedy assassination that would justify a public compromise of their identities. It is unclear whether these individuals are still alive. Absent a showing either that they have been contacted about and have agreed to the proposed disclosure or, if they are dead, that an attempt was made to contact their survivors, the CID cannot support the release.

ADDENDUM: IS, CID; 6/18/96, PMD:pmd (CONT.)

**Tab 18) PCI Charles Butler Duarte - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of his identity. It is unclear whether this individual is still alive. Absent a showing either that he has been contacted about and has agreed to the proposed disclosure or, if he is dead, that an attempt was made to contact his survivors, the CID cannot support the release.

**Tab 19) PCI Tom Land - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of his identity. It is unclear whether this individual is still alive. Absent a showing either that he has been contacted about and has agreed to the proposed disclosure or, if he is dead, that an attempt was made to contact his survivors, the CID cannot support the release.

**Tab 20) Thomas J. Holt - Appeal -** A determination to release cannot be made inasmuch as no information has been provided regarding the status of the individual as an FBI source or whether or not he is still alive.

**Tab 21) PCI Basil Burke - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of his identity. It is unclear whether this individual is still alive. Absent a showing either that he has been contacted about and has agreed to the proposed disclosure or, if he is dead, that an attempt was made to contact his survivors, the CID cannot support the release.

**Tab 22) No recommendation -** The source was administered by the NSD; accordingly, the NSD should make the appeal determination.

**Tab 23) No recommendation -** The source was administered by the NSD; accordingly, the NSD should make the appeal determination.

**Tab 24) Leonard Shafer - Appeal -** This individual was unable to provide any information relating to the Kennedy assassination that would justify a public compromise of his identity. It is unclear whether this individual is still alive. Absent a showing either that he has been contacted about and has agreed to the proposed disclosure or, if he is dead, that an attempt was made to contact his survivors, the CID cannot support the release.

ADDENDUM: IS, CID; 6/18/96, PMD:pmd (CONT.)

b) PCIs David Dawson, Francis Swanson, Homer Rouse, Fred White, George Alsup, Gary Howard Simer, Fred Eng., Melvin L. Weatherington and James Kemble La Fleur - Appeal - These individuals were unable to provide any information relating to the Kennedy assassination that would justify a public compromise of their identities. It is unclear whether these individuals are still alive. Absent a showing either that they have been contacted about and have agreed to the proposed disclosure or, if they are dead, that an attempt was made to contact their survivors, the CID cannot support the release.

**Tab 44 - 60) No recommendation** - All sources mentioned were administered by the NSD; accordingly, the NSD should make the appeal determinations.

ICM/LTH

APW

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Electronic Communication from Information Resources Division,  
FOIPA/JFK, to National Security Division, dated 6/5/96  
Re: JFK Task Force (U)

ADDENDUM: NATIONAL SECURITY DIVISION (NSD), 6/14/96, FCM/FCM

On 5/29/96, the Assassination Records Review Board (ARRB) voted to release information in 60 documents that would reveal the identities of 114 individuals who were described as potential criminal informants (PCI), potential security informants (PSI), security informants (SI), Cuban sources, sources of information, confidential sources (CS) and established sources. (U)

NSD has reviewed referenced Electronic Communication (EC) and requests that the JFK Task Force pursue appeal of documents containing FBI informant identities and symbol numbers, where indicated, in the documents attached to this EC numbered as follows:

#1 thru #12  
#14 thru #38  
#54

NSD continues to maintain that the identity of bonafide sources/informants should not be released since these individuals have received expressed promises of confidentiality. To violate this promise of confidentiality would serve to undermine the FBI's ability to obtain vital information from potential future sources of information and, even more important, jeopardize the personal safety of informants still living and their respective families. NSD disagrees with the ARRB position that the historical aspect of the release of the identity of these individuals outweighs the potential harm to them. Once confidentiality is granted, the FBI is obligated to protect the identity of bona fide sources/informants absent statements by them to the contrary. (U)

#13 - NSD recommends the FBI appeal the release of information concerning certain aspects of the microphone surveillance of Marina Oswald's residence based on a recommendation from the Advanced Telephony Unit, Engineering Research Section of the FBI at Quantico, VA. (S)(u)

#39 - NSD recommends the FBI appeal the release of information from a technical source monitoring telephone conversations between the United States and the (S)

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[Soviet Union] inasmuch as disclosure of same would have an adverse effect on foreign relations between the United States and Russia, as well as other countries, should they be confronted with public confirmation of the U.S. Government's monitoring of Soviet diplomatic and other telephone conversations.] (S) (X)(u)

#40 thru #50 - NSD recommends the FBI appeal the release of information that would reveal telephone surveillance of the Soviet Embassy, Washington, D.C. and investigation of Soviet Officials. As articulated by the Task Force, investigative methods and techniques such as telephone surveillance may vary in application, but do not normally diminish in importance with time. Public exposure of the FBI's specific use of same would cause harm to the FBI's foreign counterintelligence investigative capabilities. In addition, the Russian Government would likely complain that technical coverage of their Embassy or diplomats in the United States constituted a violation of the Vienna convention. Finally, the United States is currently allied with Russia, with Russian troops under United States command in Bosnia; and the FBI is currently attempting to establish friendly relations with Russian Government officials to fight terrorism, organized crime, drugs and other criminal activities. Revelation of our investigation of a Soviet official and use of technical surveillance would harm these developing relationships and could cause the Russian Government to feel compelled to publicly address these embarrassing revelations. (X)(u)

#51 - NSD recommends the FBI appeal the release of information which reveals technical surveillance of Hungarian officials or establishments as such disclosure would compromise investigative methods and harm U.S. foreign relations with Hungary raising much the same concerns as are addressed above with regard to Russia. (X)(u)

#52 & #53 - NSD recommends the FBI appeal the release of FBI file numbers concerning the Soviet Union, [India and Yugoslavia. Two such file numbers to be released contain top secret code word information received from NSA concerning Russia and India which NSA believed were of investigative interest to the FBI. To reveal this file number would reveal NSA's highly sensitive interception of traffic concerning Russia and India and the FBI's interest therein.] (S)

#55 & #56 - NSD recommends the FBI appeal the release of information which reveals technical surveillance of the Polish Government's newspaper and investigation of Polish officials as such disclosure would compromise investigative methods and have an adverse effect on U.S. foreign relations with Poland. (X)(u)