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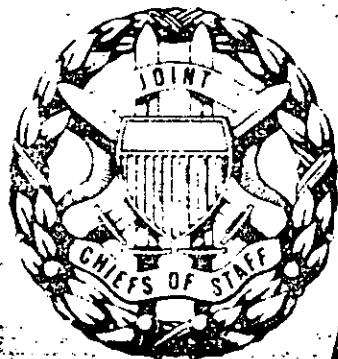
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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (EAP-JCS) (U)

VOLUME I GENERAL (U)



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FOI CASE NO. 85-47-262
Document # 7 of 5 Documents

JOINT CHIEFS OF STAFF
WASHINGTON, D.C. 20301

*Initial version
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FPIA 10/04
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WASHINGTON, D.C. 20301

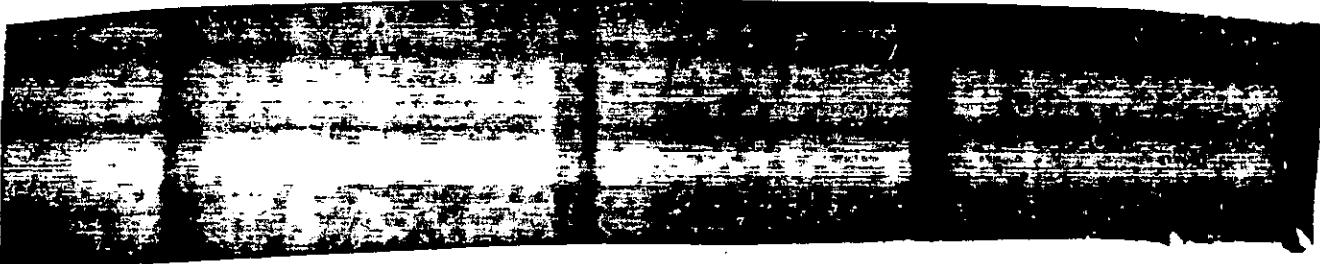
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24 March 1980

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Subject: Emergency Action Procedures of the Joint Chiefs of Staff, Volume I - General (U)

1. (U) The Emergency Action Procedures of the Joint Chiefs of Staff have been revised to accommodate the implementation of SIOP 5, Revision ECHO.



3. (U) Attention is directed to Chapter 1 regarding reproduction and release of emergency action procedures. All recipients of this document must insure strict compliance with the direction contained therein. Under no circumstances will Emergency Action Procedures of the Joint Chiefs of Staff be released to any agencies or individuals outside the Department of Defense who are not on distribution for this document, unless such distribution has been approved in accordance with JCS Memorandum of Policy No. 39, "Special Safeguards for JCS Papers."

4. (U) Without attachment, this memorandum is downgraded to CONFIDENTIAL.

Harold D. Neeley

HAROLD D. NEELEY
Colonel, USAF
Secretary, JCS

Attachment
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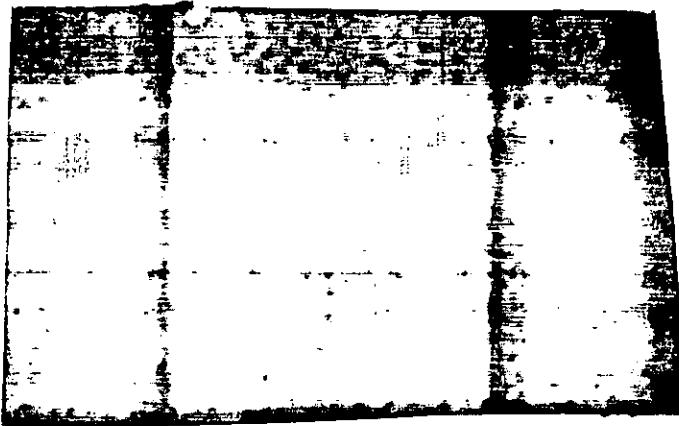
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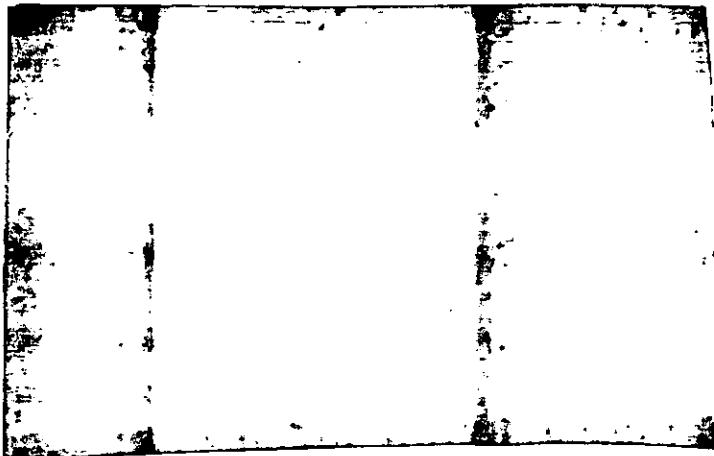


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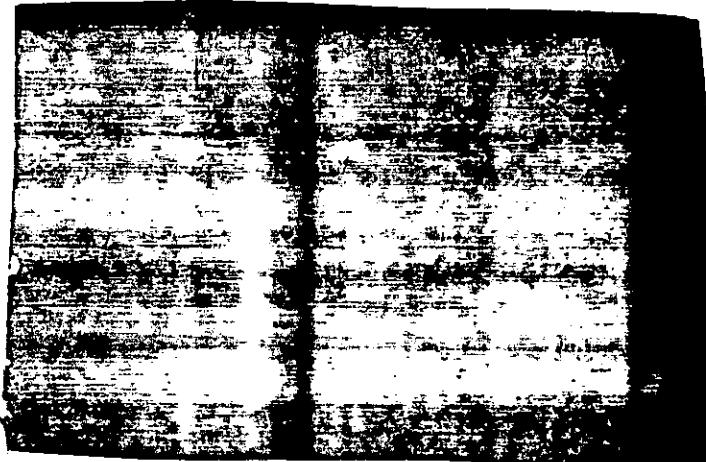
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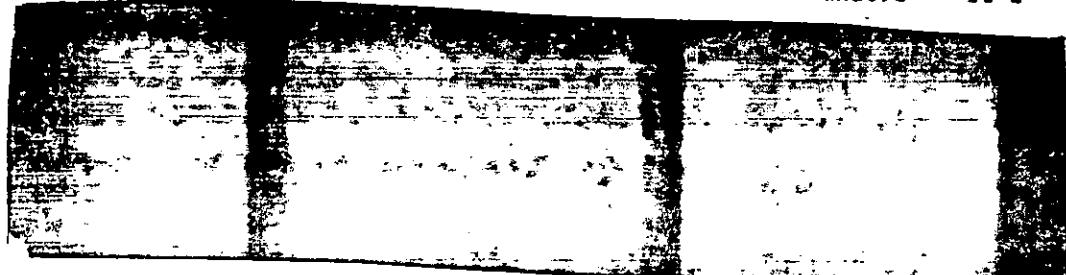
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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (U)

GLOSSARY

VOLUMES I, II, III, IV, AND V

The abbreviations, brevity codes, and acronyms listed below are in use in Volumes I, II, III, IV, and V of the Emergency Action Procedures of the Joint Chiefs of Staff.

ADCOM.....Aerospace Defense Command

AFSATCOM.....Air Force Satellite Communications System

AIG.....Address indicating group

ALSIOP.....Collective routing indicator for Single Integrated Operational Plan emergency actions messages

ANMCC.....Alternate National Military Command Center

AUTODIN.....Automatic Digital Network

AUTOSEVOCOM.....Automatic Secure Voice Communications

AUTOVON.....Automatic Voice Network

BMEWS.....Ballistic Missile Early Warning System

CAOSOP.....Coordinated Atomic Operations Standing Operating Procedures

CCPDS.....Command Center Processing and Display System

CEP.....Circular error probable

CIC.....Content indicator code

CINC.....Commander in Chief

CINCAD.....Commander in Chief, Aerospace Defense Command

CINCLANT.....Commander in Chief, Atlantic

CINCMAC.....Commander in Chief, Military Airlift Command

CINCNORAD.....Commander in Chief, North American Air Defense Command

CINCPAC.....Commander in Chief, Pacific

CINCSAC.....Commander in Chief, Strategic Air Command

CONUS.....Continental United States

CRI.....Collective routing indicator
DDO (NMCC).....Deputy Director for Operations (National Military Command Center), Joint Staff
DEFCON.....Defense readiness condition
DGZ.....Desired ground zero
DIRNSA.....Director, National Security Agency
DSP.....Defense Support Program
EA.....Emergency action(s)
EAM.....Emergency action message
EAP.....Emergency action procedures
EAP-JCS.....Emergency Action Procedures of the Joint Chiefs of Staff
ECP.....Emergency command precedence
EHF.....Extremely high frequency
EMERGCON.....Emergency condition
ERCS.....Emergency Rocket Communications System
FLTSAT.....Fleet Communications Satellites

[REDACTED]

HF.....High frequency
HF/SSB.....High frequency/single side band
ICBM.....Intercontinental ballistic missile
IEMATS.....Improved Emergency Message Automatic Transmission System

[REDACTED]
J-3.....Operations Directorate, Joint Staff
JCS.....Joint Chiefs of Staff
JCSAN.....JCS Alerting Network

JSCP.....Joint Strategic Capability Plan
JTF.....Joint task force
LANTCOM.....Atlantic Command
LERTCON.....Alert condition
LF.....Low frequency
[REDACTED]
MAC.....Military Airlift Command
[REDACTED]
MEECN.....Minimum Essential Emergency Communications Network
MHZ.....Megahertz
MOLINK.....Direct communications link (US-USSR)
NATO.....North Atlantic Treaty Organization
NCA.....National Command Authorities
NE.....North East
NEACP.....National Emergency Airborne Command Post
NM.....Nautical miles
NW.....North West
OJCS.....Organization of the Joint Chiefs of Staff
PACCS.....Post Attack Command Central System (SAC)
PACOM.....Pacific Command
PARCS.....Perimeter Acquisiton Radar Attack Characterization System
[REDACTED]
SAC.....Strategic Air Command
SACEUR.....Supreme Allied Commander, Europe
SACLANT.....Supreme Allied Commander, Atlantic
SAO.....Selected Attack Option
[REDACTED]

[REDACTED]

SIOP.....Single Integrated Operational Plan
SLBM.....Sea-launched ballistic missile
SSBN.....Fleet ballistic missile submarine
[REDACTED]
TACAMO.....Take Charge and Move Out (Navy VLF relay aircraft)
TDD.....Target DGZ designator
UHF.....Ultra high frequency
UK.....United Kingdom
US.....United States
USCINCEUR.....US Commander in Chief, Europe
USCINCRED.....Commander in Chief, US Readiness Command
USCINCSO.....Commander in Chief, US Southern Command
USEUCOM.....US European Command
USREDCOM.....US Readiness Command
USSOUTHCOM.....US Southern Command
USSR.....Union of Soviet Socialist Republics
VLF.....Very low frequency
WWABNCP.....Worldwide Airborne Command Post System
WWMCCS.....Worldwide Military Command and Control System

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CHAPTER 1

GENERAL (U)

1. ~~(U)~~ Purpose. The purpose of the Emergency Actions
Procedures of the Joint Chiefs of Staff is to prescribe the
emergency action messages and associated conferences and
procedures used by the Joint Chiefs of Staff to maintain
worldwide command and control of US Forces and US nuclear
weapons.
2. (U) Concept. The Emergency Action Procedures of the
Joint Chiefs of Staff are designed for use in emergency
situations requiring one or more of the following general
categories of actions:

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3. (U) Reproduction and Release of Emergency Action Procedures.

Because of their sensitivity, the Emergency Action Procedures of the Joint Chiefs of Staff are published in multiple volumes to restrict access to detailed procedures to appropriate users with a need to know. Furthermore, reproduction and release of these procedures are governed by JCS Memorandum of Policy No. 39, "Special Safeguards for JCS Papers." Under this policy, all agencies authorized to receive these procedures shall employ every suitable measure to protect them against unauthorized disclosure.

a. (U) Reproduction to effect initial distribution of, to extend initial distribution of, or to reissue these Emergency Action Procedures will be restricted to that authorized by the Secretary, Joint Chiefs of Staff.

(1) (U) Chief of Staff, US Army; Chief of Naval Operations; Chief of Staff, US Air Force; and Commandant of the Marine Corps, within their area of concern, are authorized to distribute Emergency Action Procedures of the Joint Chiefs of Staff within their respective Services following the guidance provided in JCS Memorandum of Policy No. 39 and based on a strict NEED TO KNOW.

(2) (U) Commanders of unified and specified commands are authorized to distribute Emergency Action Procedures of the Joint Chiefs of Staff provided to them, including extracts thereof, to their subordinate military activities or commands as required by their NEED TO KNOW. Whenever possible, extracts of these procedures rather than the entire publication will be used.

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b. (U) Requests for release of Emergency Action Procedures of the Joint Chiefs of Staff, or for information therefrom, to <u>any</u> person or agency, military or civilian, not on the original distribution list for these procedures will be referred to the Secretary, Joint Chiefs of Staff, for appropriate action.	<u>1</u> <u>2</u> <u>3</u> <u>4</u> <u>5</u> <u>6</u>
c. (U) Because the emergency action procedures of the Services and unified and specified commands are frequently based on the Emergency Action Procedures of the Joint Chiefs of Staff and contain extracts from them, the safeguards above apply to those Service and unified and specified command publications which reveal the Emergency Action Procedures of the Joint Chiefs of Staff.	<u>7</u> <u>8</u> <u>9</u> <u>10</u> <u>11</u> <u>12</u> <u>13</u>
4. (U) <u>Revisions to the Publication.</u> The Director for Operations, Joint Staff, is responsible for maintaining these procedures and for accomplishing revisions in accordance with JCS Memorandum of Policy No. 114. Holders of this document should submit comments and recommendations for improvement to the Joint Chiefs of Staff, J-3 (ATTN: EA Division). The Director for Operations, Joint Staff, will revise these procedures as required, making urgent revisions by message and incorporating them into the next printed change.	<u>14</u> <u>15</u> <u>16</u> <u>17</u> <u>18</u> <u>19</u> <u>20</u> <u>21</u> <u>22</u> <u>23</u>

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CHAPTER 2

RESPONSIBILITIES (U)

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1. (U) Commanders of Unified and Specified Commands

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2. (U) The Military Services

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3. (U) Defense Communications Agency. The Defense Communications Agency assures long haul, rapid transmission of emergency messages by exercising operational and managerial direction over the Defense Communications System in accordance with the mission, functions, and responsibility assigned by the Secretary of Defense or by the Joint Chiefs of Staff under the authority and direction of the Secretary of Defense. 6
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4. (U) The Organization of the Joint Chiefs of Staff. The Organization of the Joint Chiefs of Staff is responsible for accomplishing the tasks specified herein and for those matters which fall within its general cognizance as determined by its assigned functions. 14
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CHAPTER 3

DEFINITIONS (U)

1. (U) JCS Pub 1 contains standard definitions for planning and
operational use. Listed below are selected definitions which
do not appear in JCS Pub 1 and those which need to be expanded
or redefined for specific application to the Emergency Action
Procedures of the Joint Chiefs of Staff. Where appropriate,
each paragraph indicates the source document for the definition.

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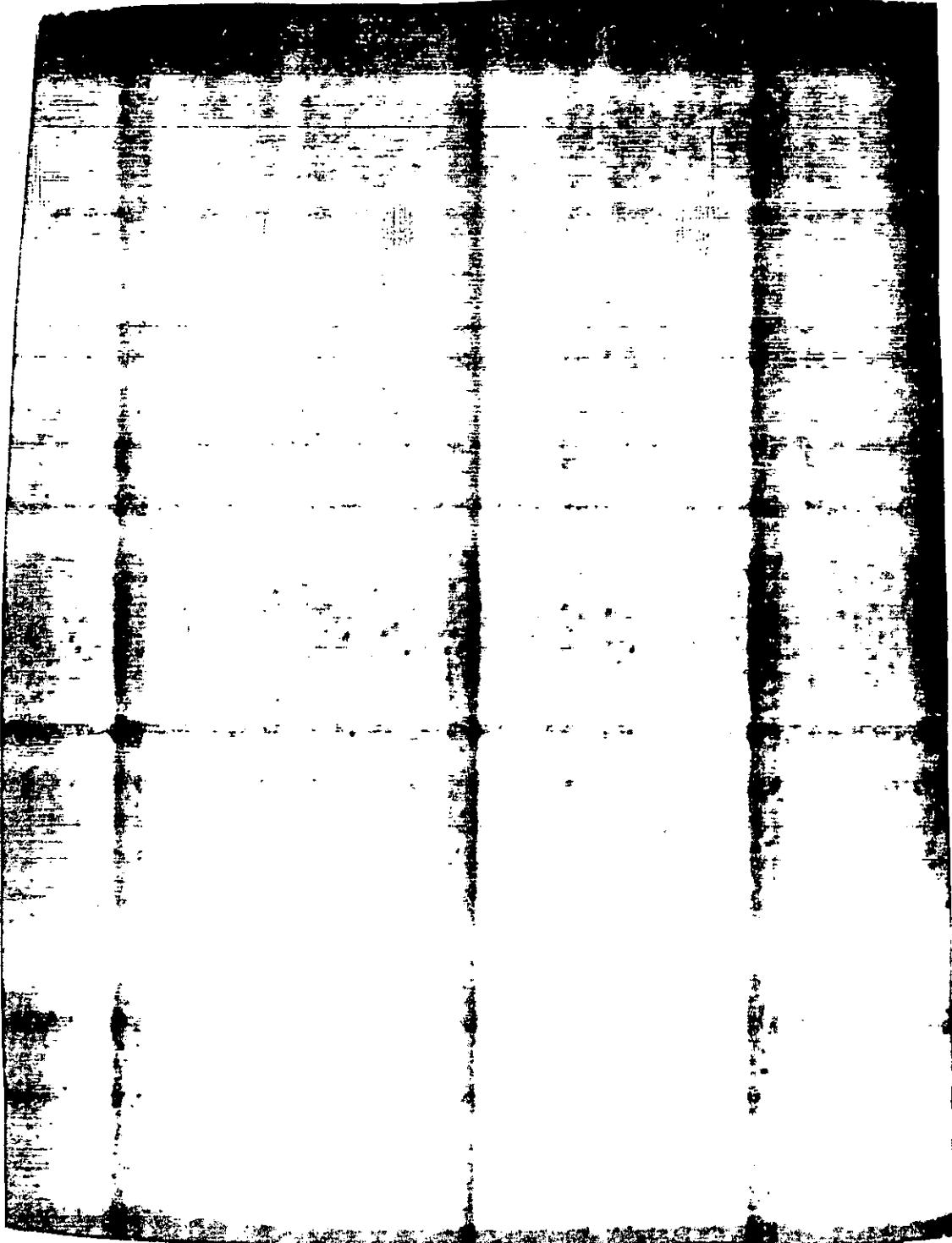
4. (U) Alert System of the Joint Chiefs of Staff.

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5. (U) Attack Options (Annex C, JSCP)

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(Revised - 25 February 1981)
(Effective - 1 April 1981)

Chapter 3

8. (U) Emergency Action Messages. A series of messages by which the Joint Chiefs of Staff and the National Command Authorities, through the Joint Chiefs of Staff, pass significant, time-sensitive orders, directives, authorization, and information to the commanders of the unified and specified commands, their forces, and other military and Government agencies.

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10. (U) Executing Commander (NATO). (To be supplied)

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13. (U) Major NATO Commanders. There are three Major NATO
Commanders: Supreme Allied Commander, Atlantic (SACLANT);
Supreme Allied Commander, Europe (SACEUR); and Commander in
Chief, Channel (CINCHAN). 7
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16. (U) National Command Authorities. The National Command 23
Authorities consist only of the President and the Secretary of 24
Defense or their duly deputized alternates or successors. The 25
chain of command runs from the President to the Secretary of 26
Defense and through the Joint Chiefs of Staff to the commanders 27
of unified and specified commands. The channel of communica- 28
tion for execution of the SIOP and other time-sensitive 29

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operations shall be from the National Command Authorities
through the Chairman, Joint Chiefs of Staff, representing the
Joint Chiefs of Staff, to the the executing commanders. (DOD
Directive 5100.30)

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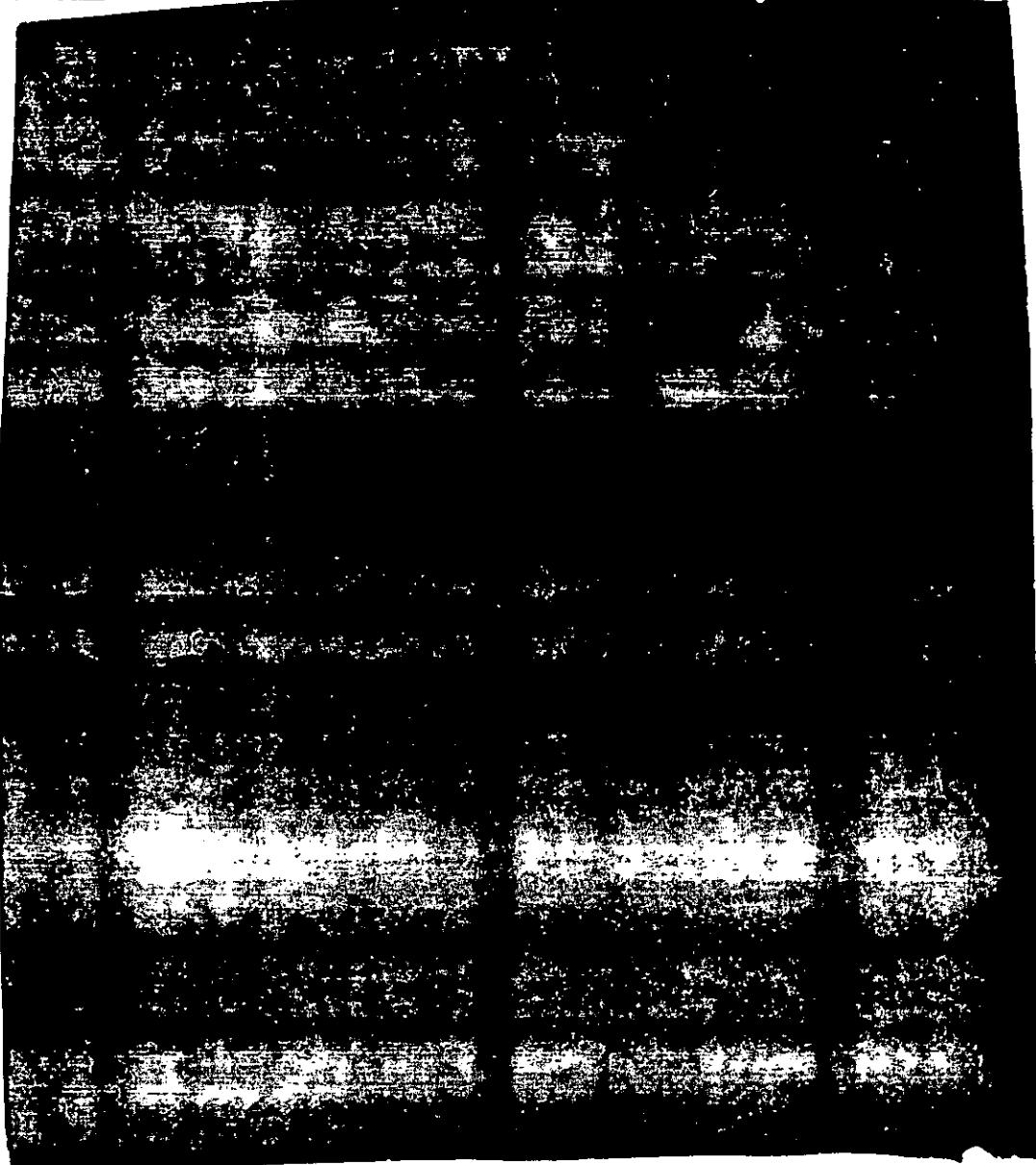
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17. (U) NORAD/ADCOM Terms of Reference for Control of Nuclear
Weapons



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18. (U) Prohibitions and Withholds (Annex C, JSCP)

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27. (U) ZULU. Greenwich mean time (the mean solar time of the meridian of Greenwich, England, used as the prime basis of standard time throughout the world). ZULU time is used in all emergency action messages. 11
12
13
14
28. Missile Warning Terminology 15

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(Added - 25 February 1981)

Chapter 3

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CHAPTER 4

BACKGROUND (U)

(U) General. This chapter provides background information on the US and NATO Alert Systems and the US missile warning systems which affect the Emergency Action Procedures of the Joint Chiefs of Staff. The following descriptions are only brief summaries of the systems and do not duplicate all of the information available from primary sources. For authoritative and detailed information, users should refer to the source documents.

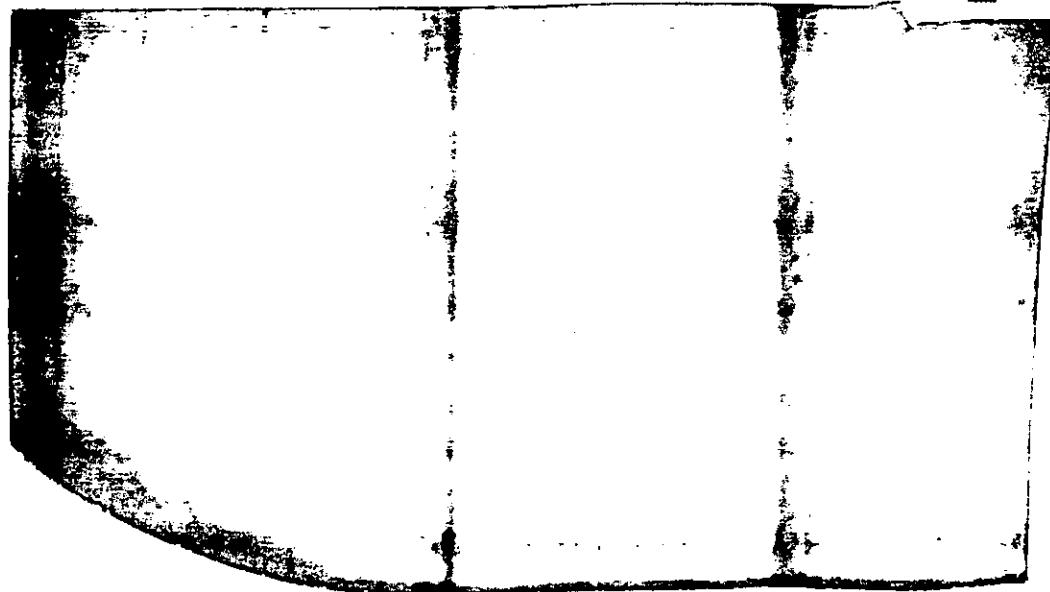
SECTION I

ALERT SYSTEM OF THE JOINT CHIEFS OF STAFF (U)



2. (U) Authority to Declare

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3. (U) LERTCON Changes - General

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4. (U) Declarations by Commanders of Unified or Specified Commands

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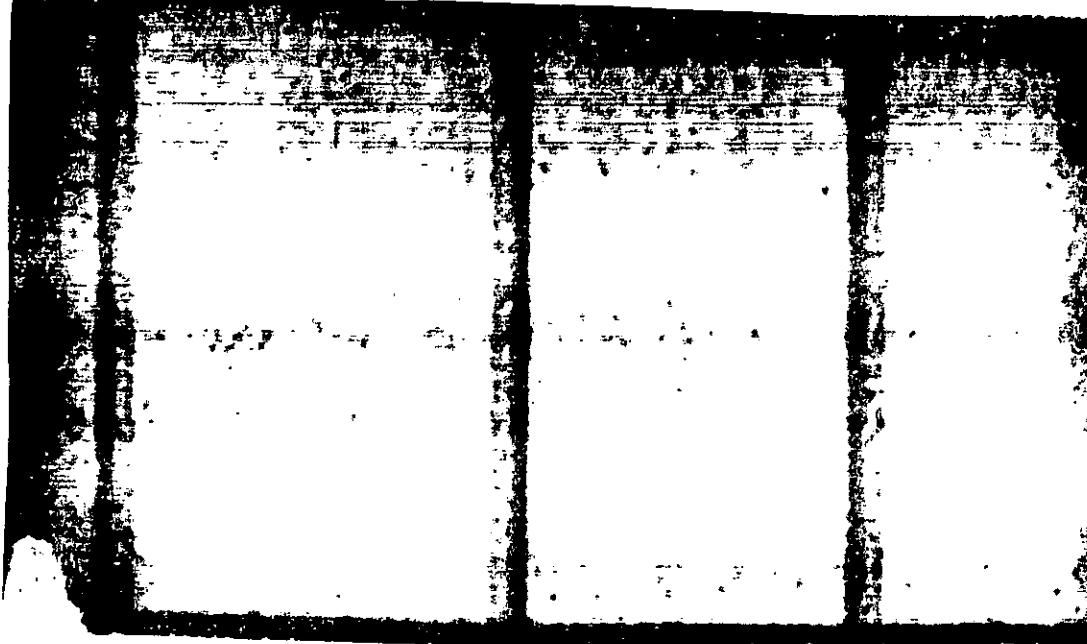
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Section I
Chapter 4

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7. (U) Exercises (Alert System of the JCS, Part I)
- a. (U) Exercise Terms. An exercise term is a combination of two unclassified words used exclusively to designate a test, drill, or exercise. An exercise term should be employed to preclude the possibility of confusing exercise directives with actual operations directives. The following exercise terms and meanings are assigned:

<u>ALERT CONDITION</u>	<u>EXERCISE TERM</u>	
DEFCON 5	FADE OUT	<u>8</u>
DEFCON 4	DOUBLE TAKE	<u>9</u>
DEFCON 3	ROUND HOUSE	<u>10</u>
DEFCON 2	FAST PACE	<u>11</u>
DEFCON 1	COCKED PISTOL	<u>12</u>
DEFENSE EMERGENCY	HOT BOX	<u>13</u>
AIR DEFENSE EMERGENCY	BIG NOISE	<u>14</u>
b. (U) Exercise terms will be used to direct tests or exercises conducted to increase or simulate an increase in readiness posture for training purposes.		<u>15</u>
		<u>16</u>
		<u>17</u>
		<u>18</u>



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SECTION II

NATO ALERT SYSTEM (U)

1. (U) Purpose. This section summarizes the NATO Alert System. It is extracted from the Major NATO Commanders Alert System Procedures for the Joint Chiefs of Staff, SM-1-79, which should be consulted for further details.

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SECTION III

MISSILE WARNING SYSTEMS (U)

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(Revised - 25 February 1981)
(Effective - 1 April 1981)

Section III
Chapter 4

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Section III
Chapter 4

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(Revised - 25 February 1981)

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SECTION IV

COMMUNICATION SYSTEMS

1. (U) Purpose. This section describes selected communications systems available to support transmission of emergency action messages. Chapter 7 contains specific transmission policies.

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3. (U) Worldwide Airborne Command Post System (WWABNCP)

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4-26

Section IV
Chapter 4

4. (U) US Navy High Power VLF Relay Aircraft (TACAMO)

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5. (U) Survivable VLF/LF Transmission Systems

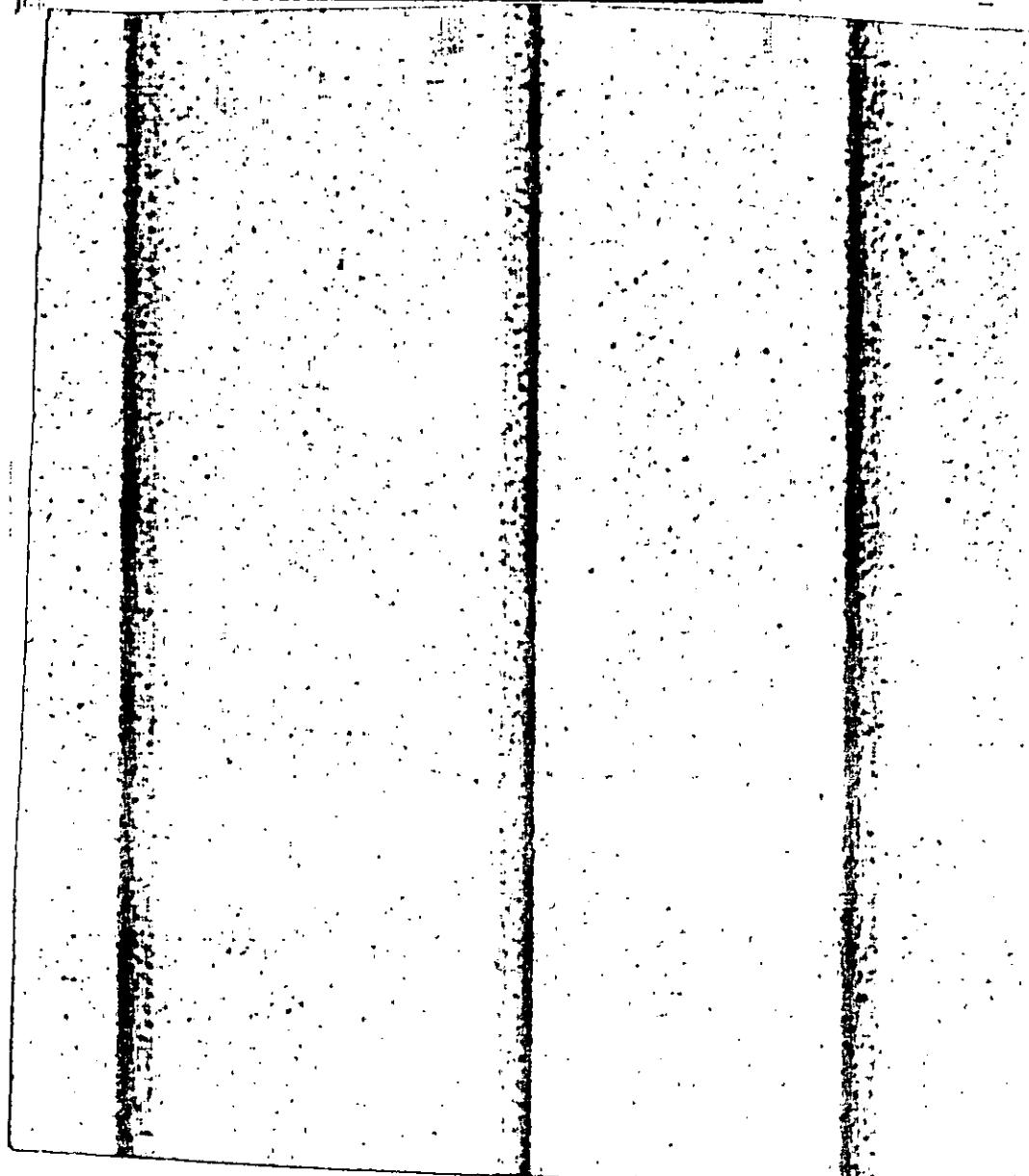
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6. (U) Worldwide Airborne Command Post HF/SSB Network

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7. (U) Worldwide Airborne Command Post UHF Systems

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10. (U) Air Force Satellite Communications System (AFSATCOM).

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CHAPTER 5

AUTHENTICATION AND CODE SYSTEMS (U)

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1. ~~4~~ General.

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9. (U) Control of Systems

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CHAPTER 6

EMERGENCY ACTION MESSAGES (U)

1. (U) General. This chapter describes the system of JCS
2 emergency action messages which direct specific actions
3 authorized by the designated approving authority.
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3. (U) Message Designators

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c. (U) When used without reference to the actions they
implement, message designators are classified CONFIDENTIAL.
Message designators associated with their format or the
actions they implement are either SECRET or TOP SECRET,

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6. (U) Emergency Action Message Validity

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(Revised - 10 September 1980)

Chapter 6

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8. (U) Standard Alphanumeric Character Base

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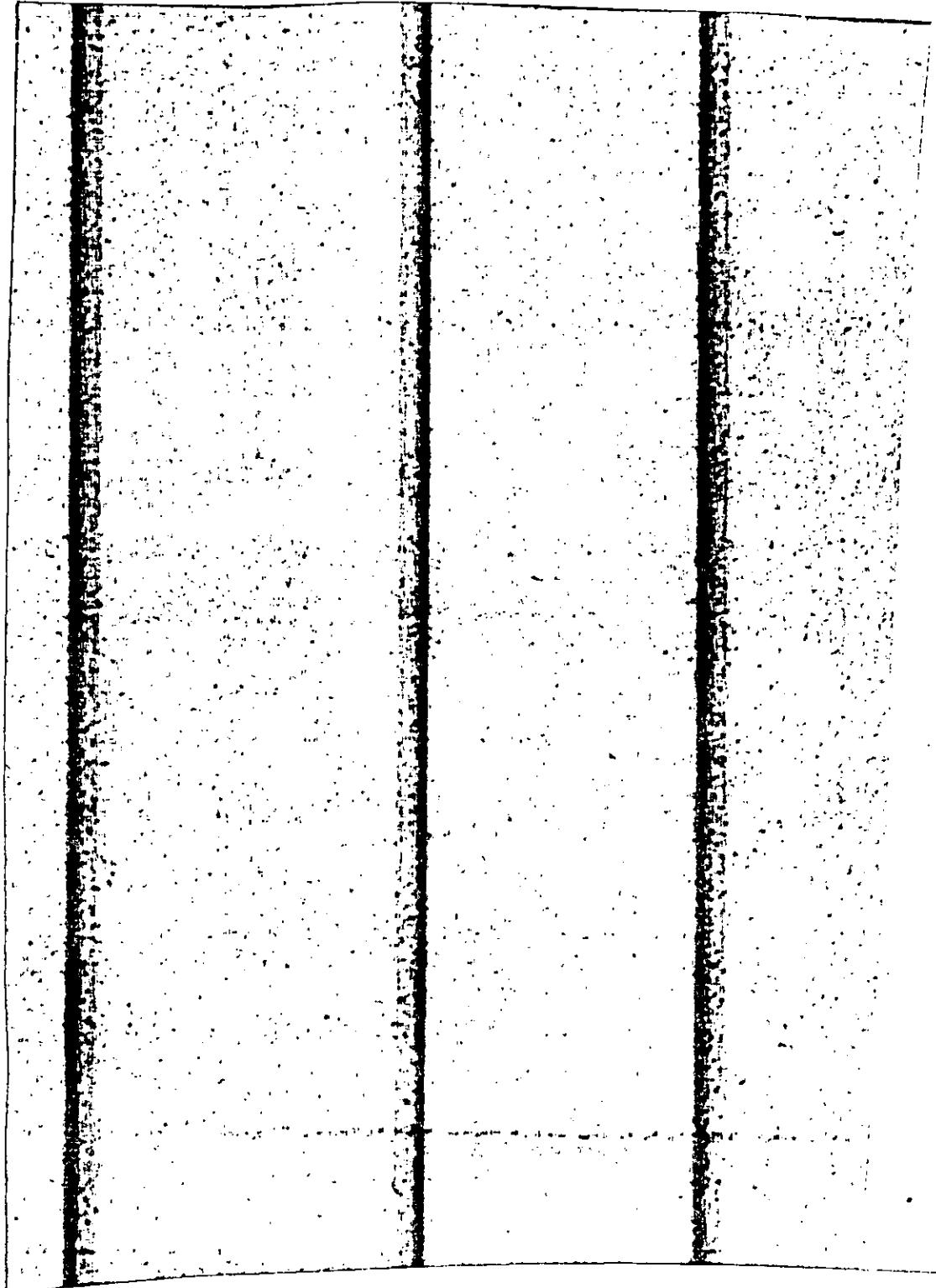
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APPROVING AUTHORITY AND PURPOSE FOR JCS EMERGENCY ACTION
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Chapter 6

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CHAPTER 7

TRANSMISSION OF EMERGENCY ACTION MESSAGES (U)

1. ^(u) General.

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6. (U) Acknowledgment Procedures

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CHAPTER 8

EMERGENCY CONFERENCES (U)

1. (U) General

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8-1
(Revised - 25 February 1981)
(Effective - 1 April 1981)

Chapter 8

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c. (U) Composition. Figure 8-5 lists the conferees for the
Routine Missile Display Conference.

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8-3
(Revised - 10 September 1980)

Chapter 8

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b. (U) Actions

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8-8
(Revised - 10 September 1980)

Chapter 8

~~SECRET~~

7. (U) Air Activity Conference

11

~~SECRET~~

8-11
(Revised - 10 September 1980)

Chapter 8

~~SECRET~~

11. (U) Changes to NORAD/ADCOM Procedures. NORAD/ADCOM must notify the Joint Chiefs of Staff (ATTN: J-3) by message prior to making any changes in NORAD procedures that would affect the procedures or formats described in this chapter. 16
17
18
19

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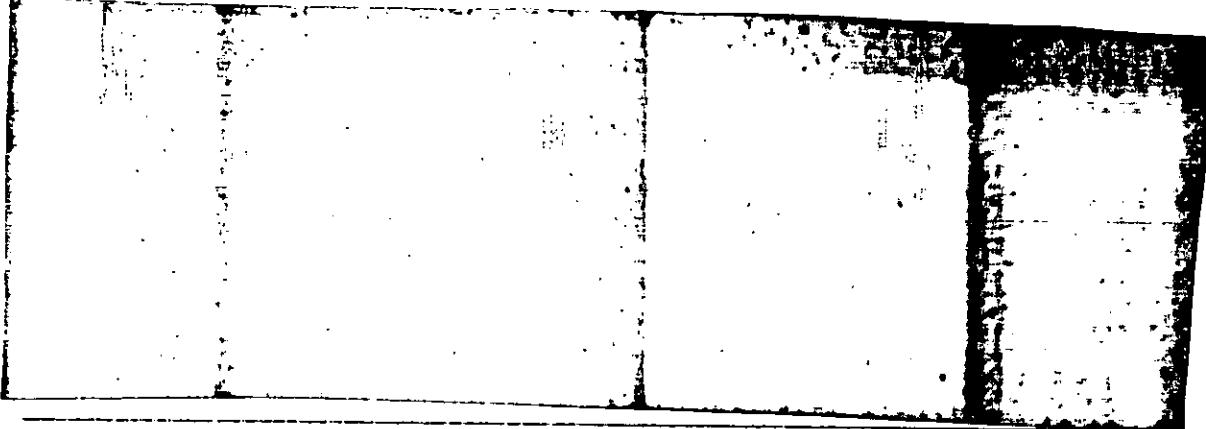
8-13
(Revised - 10 September 1980)

Chapter 8

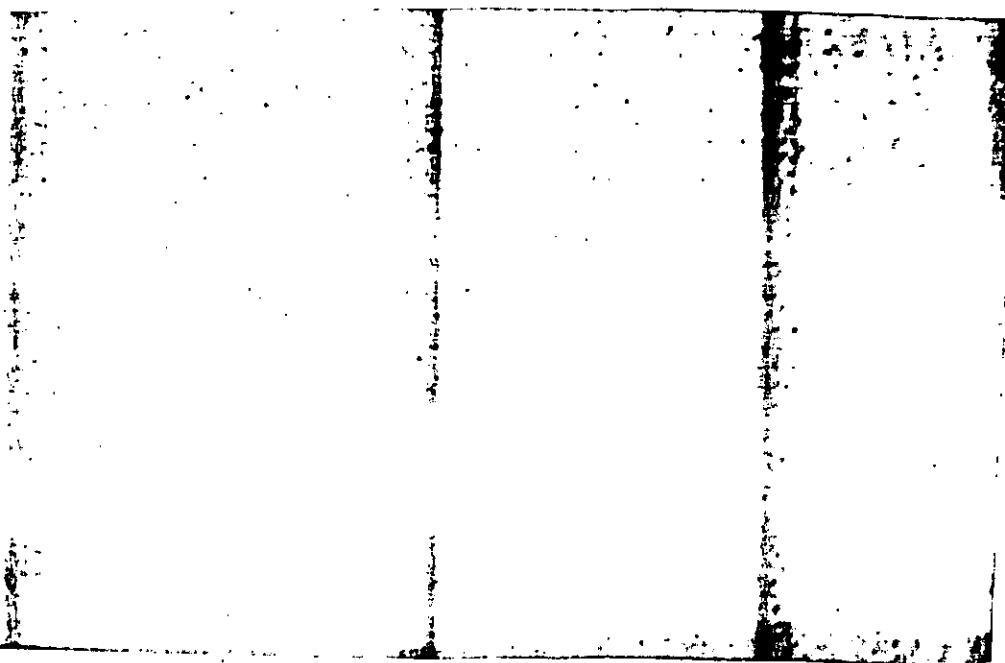
~~SECRET~~

FORMAT ALFA (U)

INITIAL INDICATIONS (U)



SYSTEM CONFIDENCE (U)



~~SECRET~~

Figure 8-1

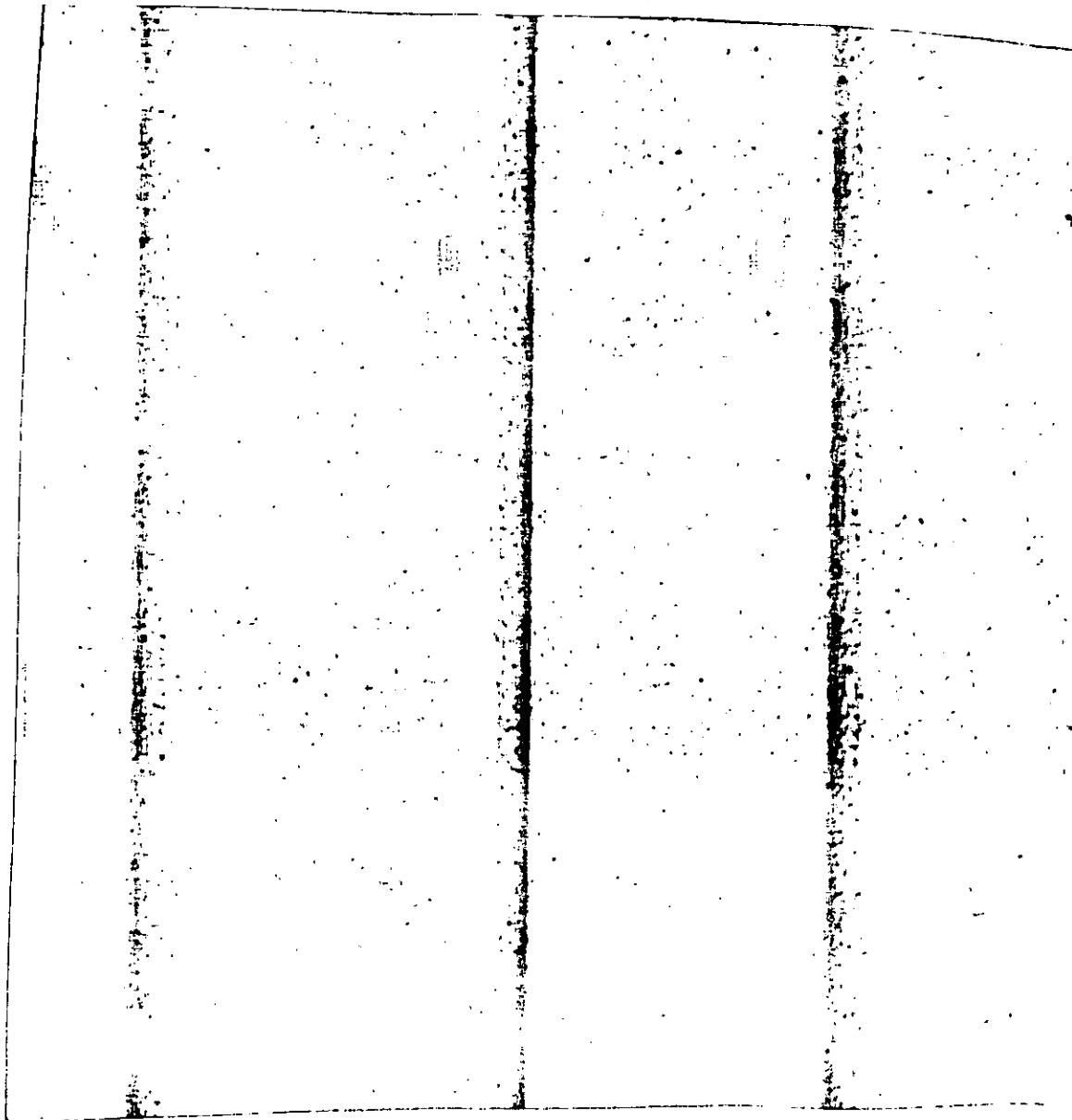
8-14

(Revised - 10 February 1981)
(Effective - 1 April 1981)

Chapter 8

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FORMAT ALFA (Continued)



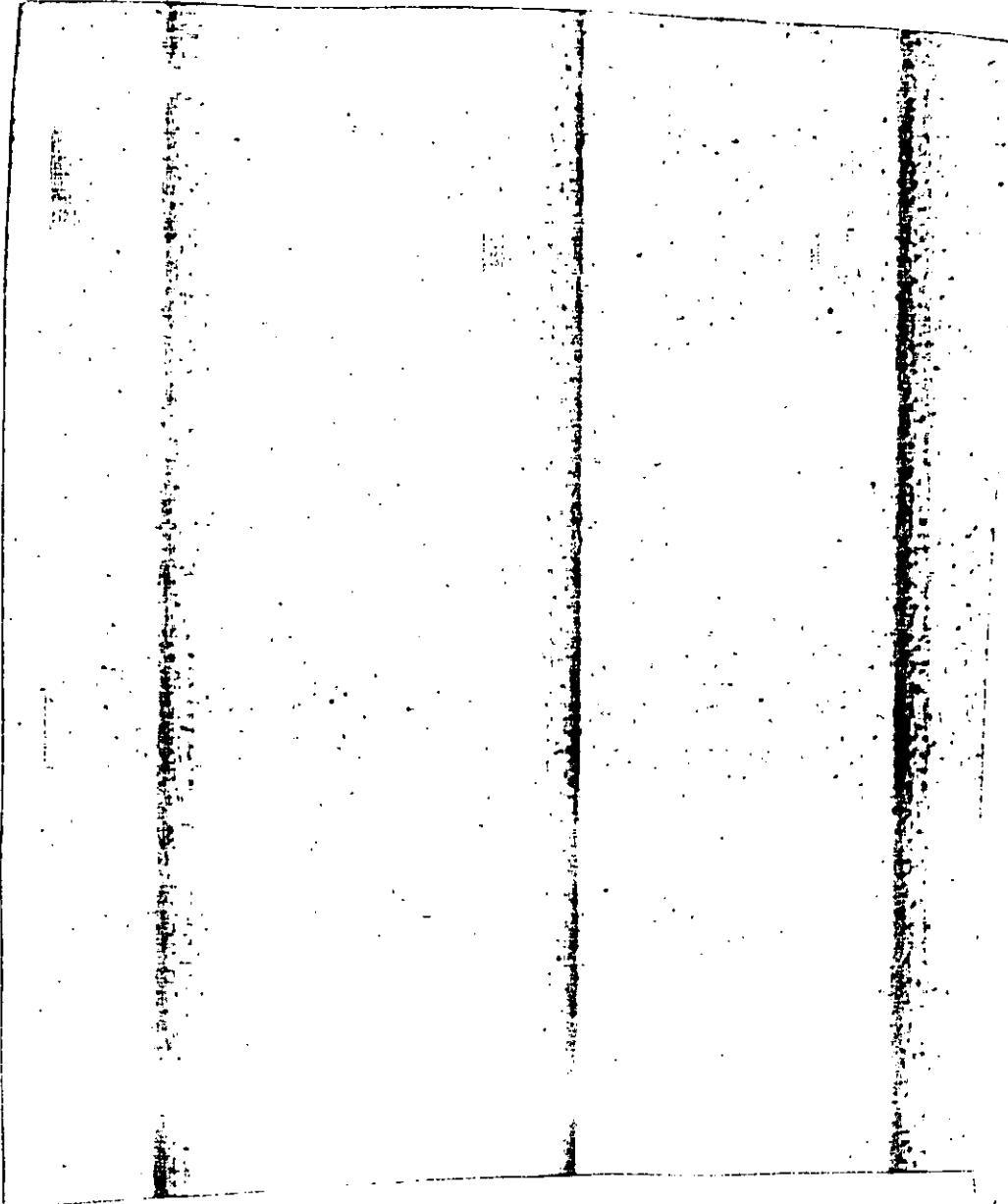
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Figure 8-1 (Cont'd)
8-15
(Revised - 10 February 1981)
(Effective - 1 April 1981)

Chapter 8

~~CONFIDENTIAL~~

ROUTINE MISSILE DISPLAY/MISSILE DISPLAY
CONFERENCE COMPOSITION (U)

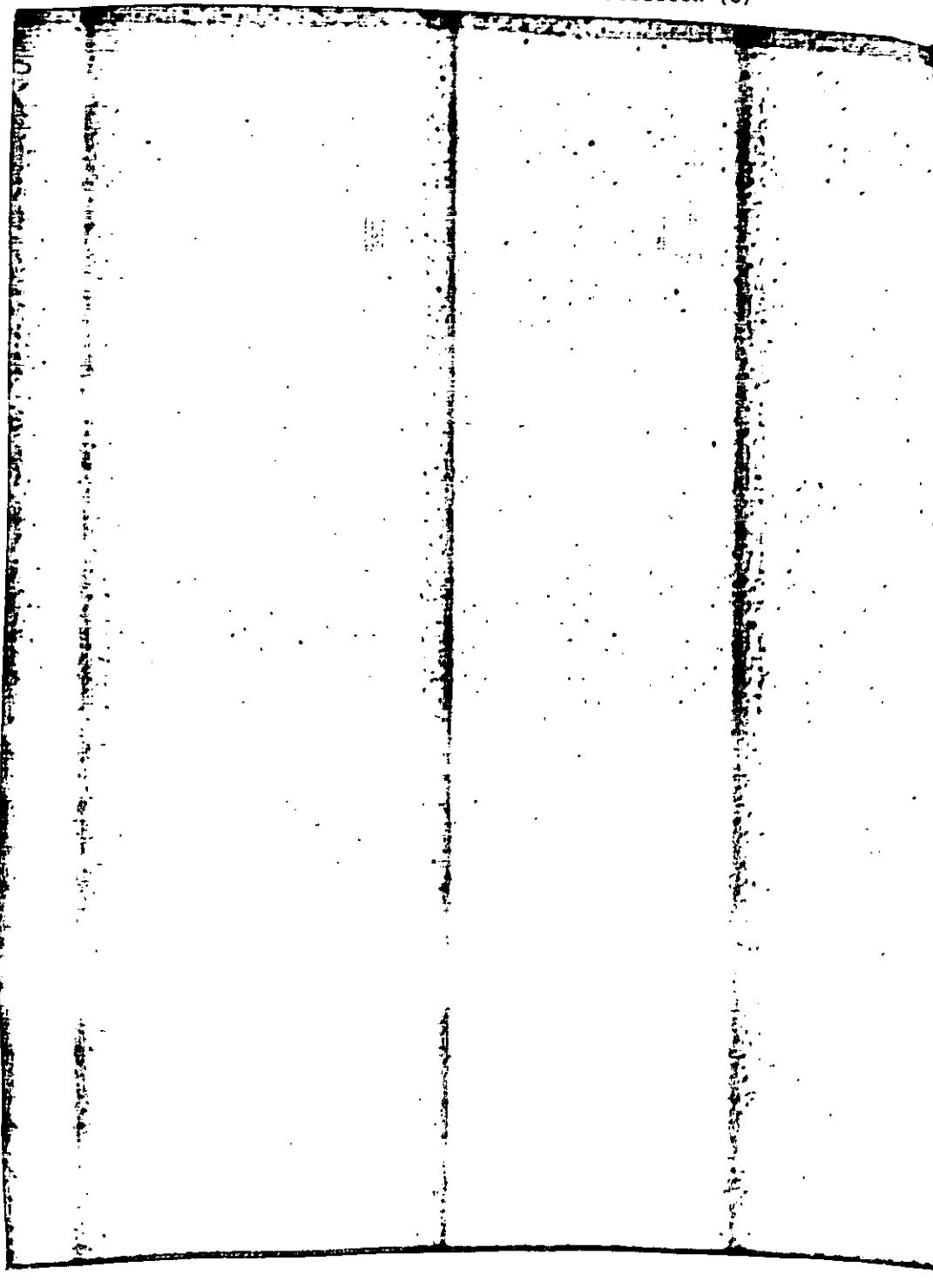


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Figure 8-5
8-20
(Revised - 10 September 1980) Chapter 8

~~SECRET~~

THREAT ASSESSMENT CONFERENCE COMPOSITION (U)



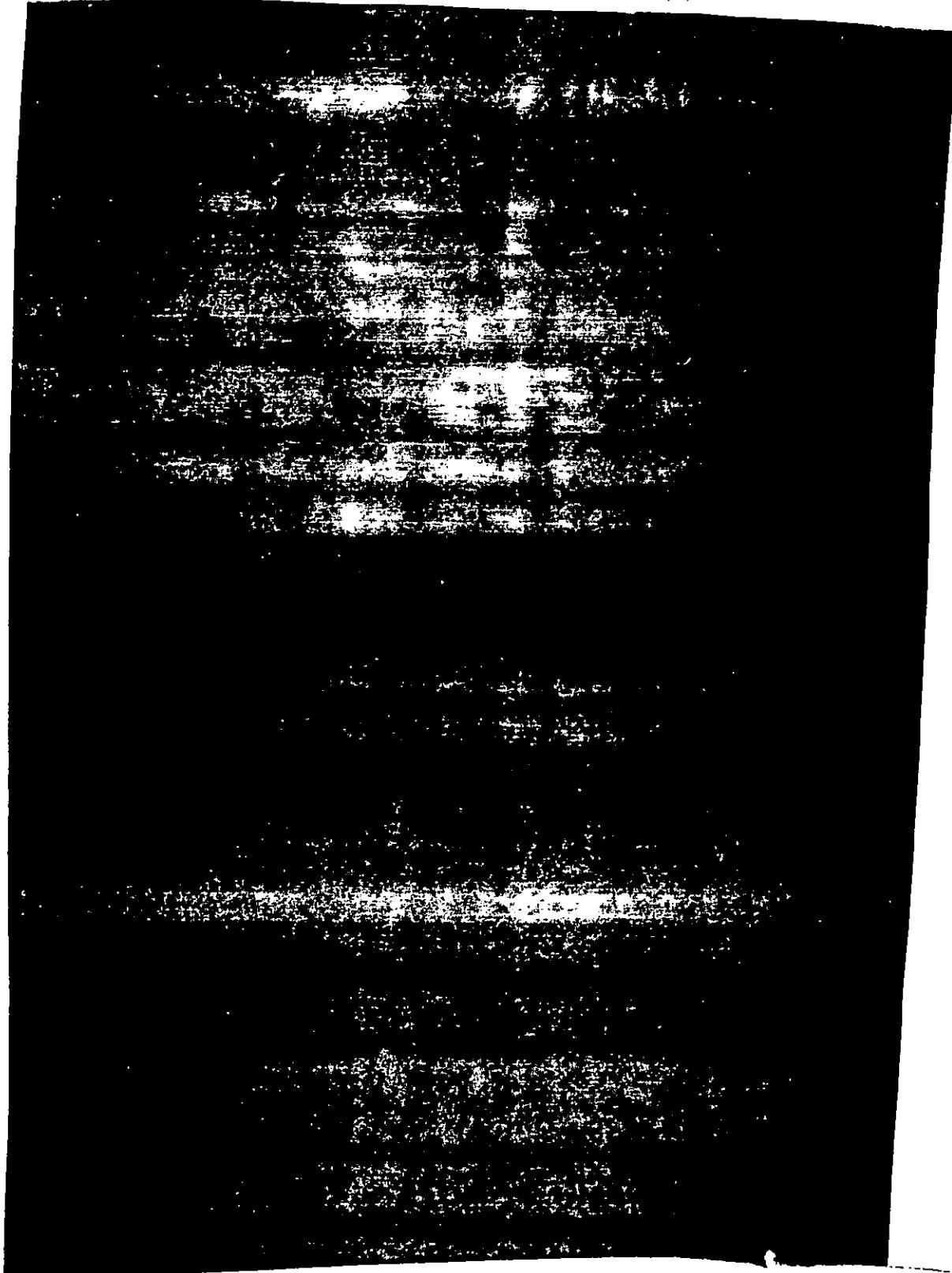
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Figure 8-6
8-21
(Revised - 10 September 1980)

Chapter 8

~~SECRET~~

MISSILE ATTACK CONFERENCE COMPOSITION (U)



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Figure 8-7

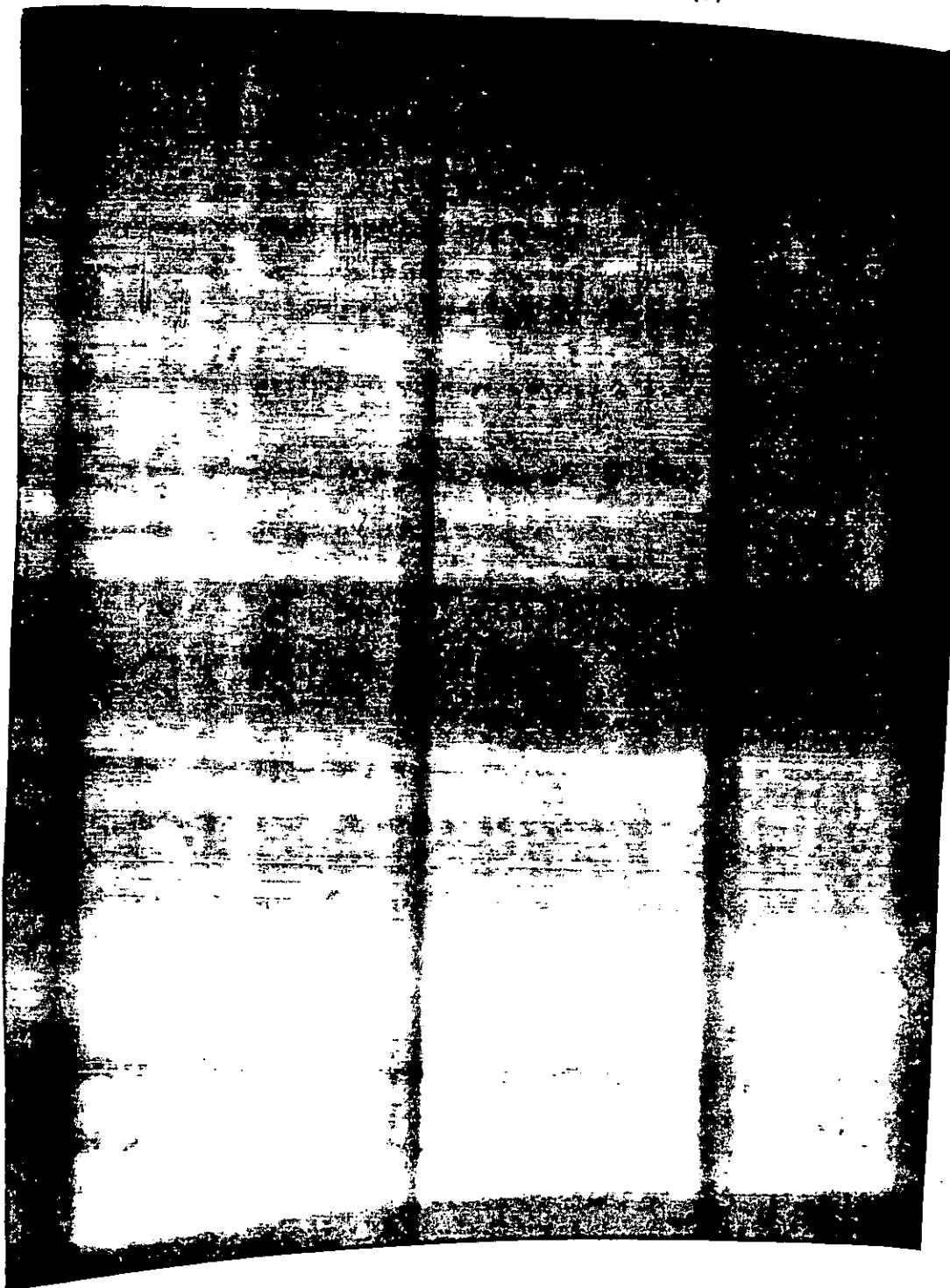
8-22

Chapter 8

(Revised - 10 September 1980)

~~SECRET~~

NUCFLASH CONFERENCE COMPOSITION (U)

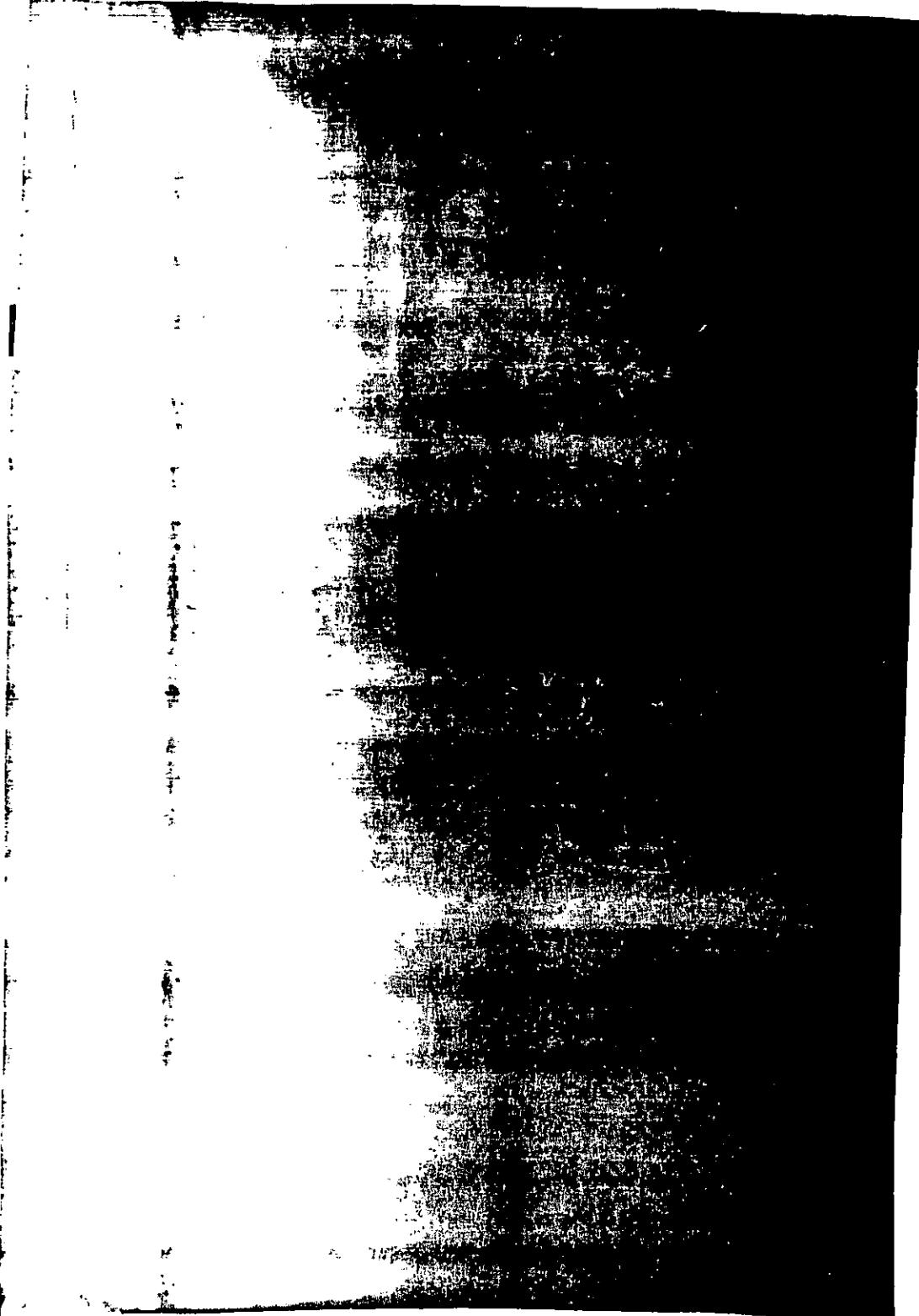


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Figure 8-8
8-23
(Revised - 10 September 1980) Chapter 8

~~SECRET~~

AIR ACTIVITY CONFERENCE COMPOSITION (U)

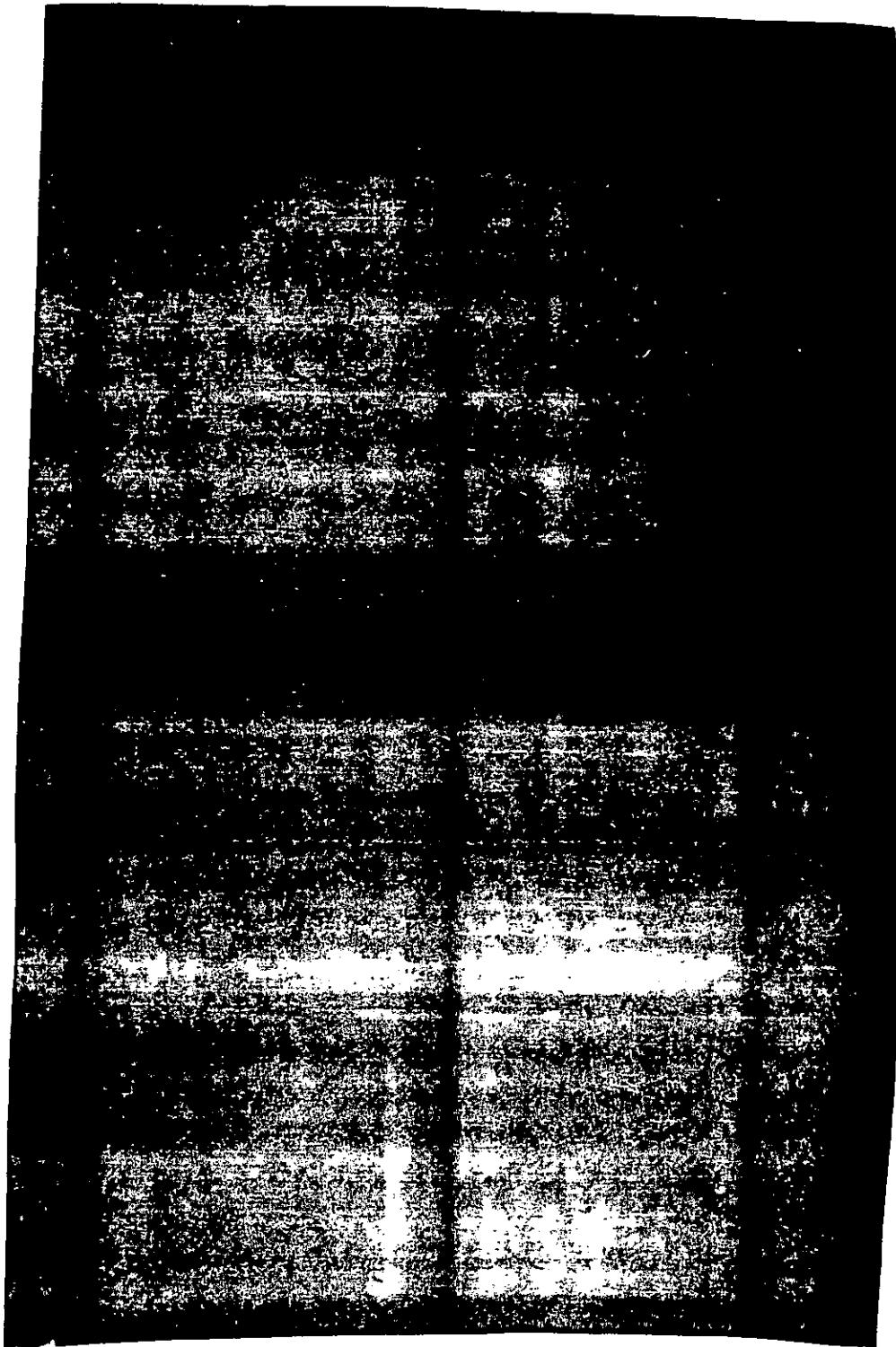


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Figure 8-9
8-24
(Revised - 10 September 1980) Chapter 8

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EMERGENCY TELEPHONE CONFERENCE (U)
(LERTCONS AND NATO EQUIVALENTS)



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Figure 8-10
8-25
(Revised - 10 September 1980)

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8-26
(Revised - 10 September 1980)

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CHAPTER 9

REQUESTS FOR SELECTIVE RELEASE OF NUCLEAR WEAPONS (U)

1

2

2. (U) Message Designators

28

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~~TOP SECRET~~

6. (U) Responses

4

9. (U) Message Formats

26

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~~TOP SECRET~~

10. ~~4~~ Message Contents. The information included in each part must be in accordance with the instructions in this paragraph.

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31

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9-14

Chapter 9

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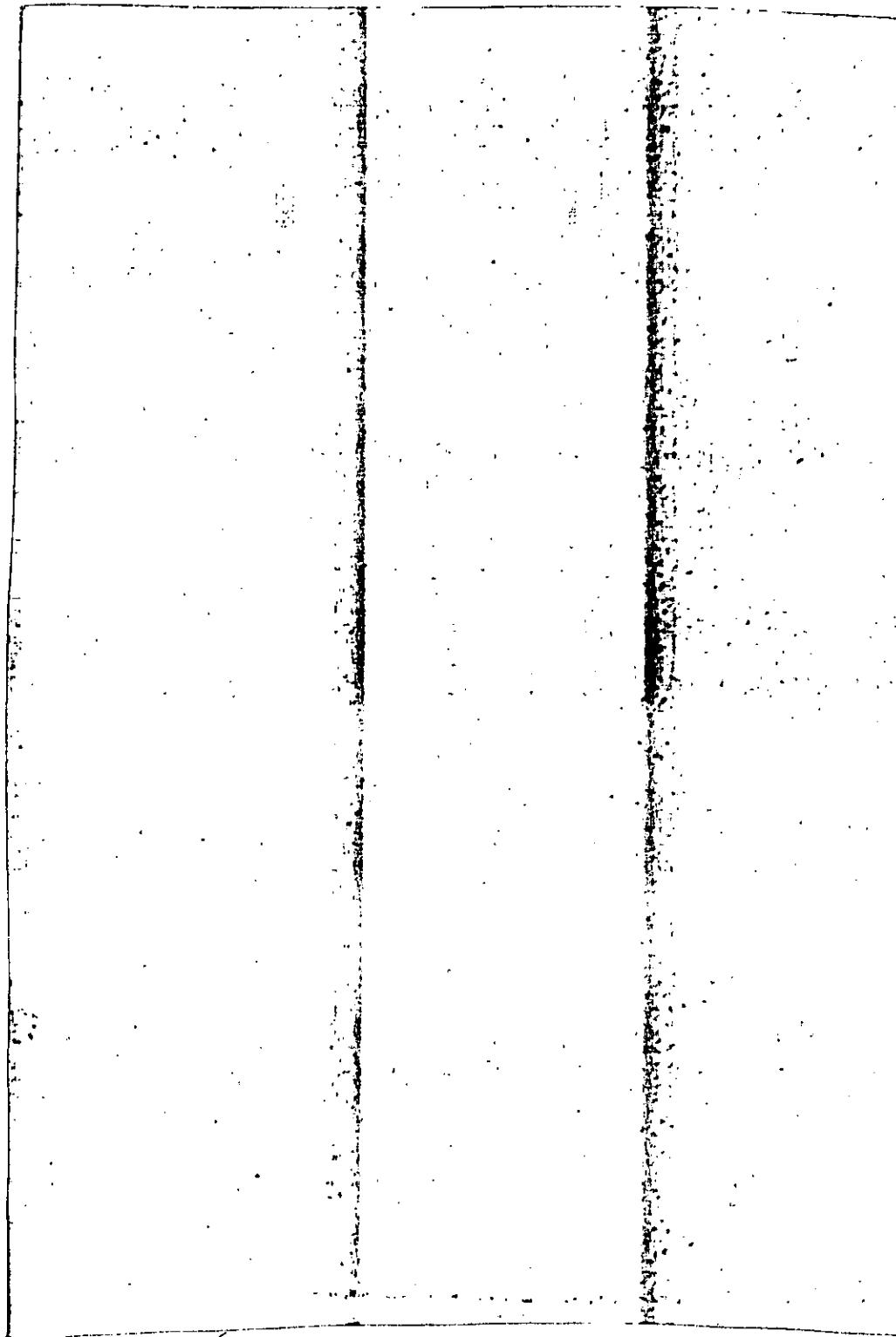
9-16

Chapter 9

~~TOP SECRET~~

WEAPON/TARGET DATA FORMAT (U)

1

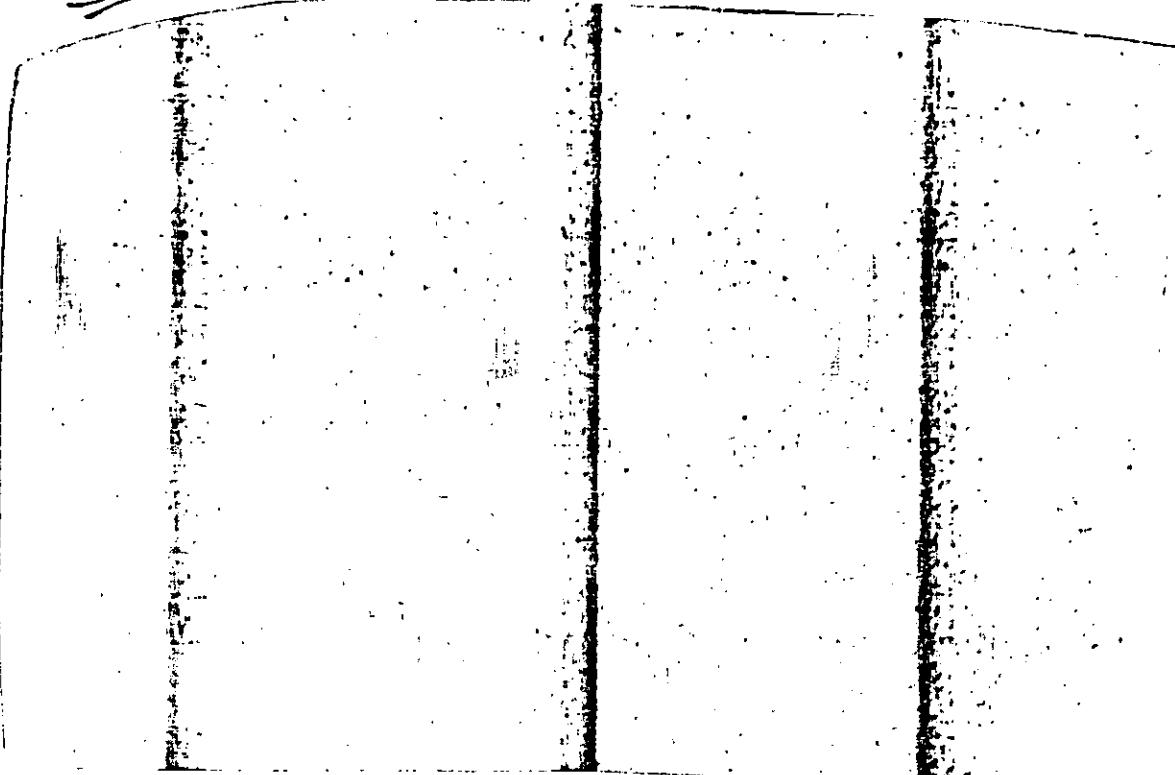


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Figure 9-3
9-17

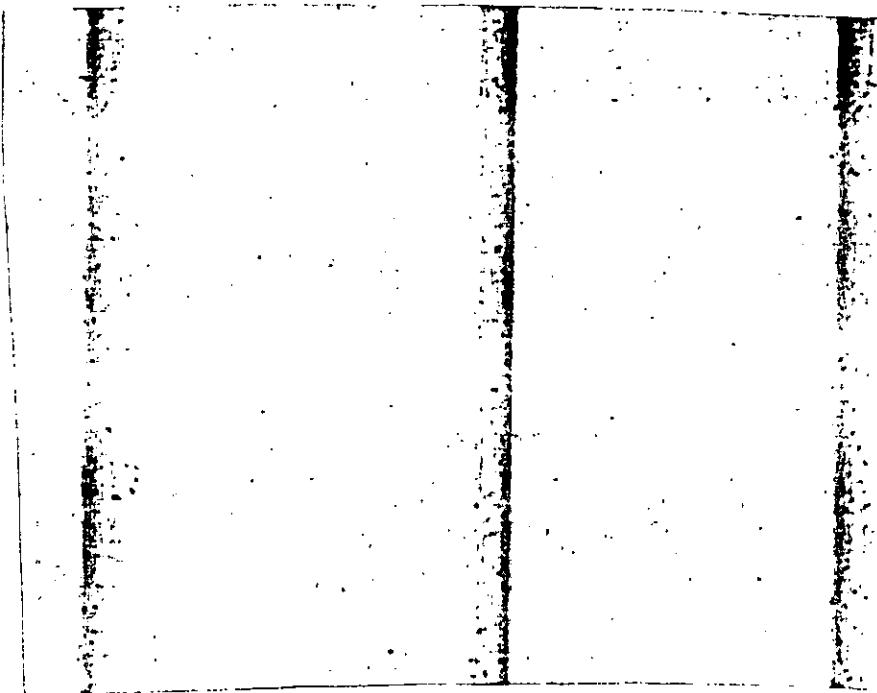
Chapter 9

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3. (U) Examples

16



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Figure 9-3 (Cont.)
9-20

Chapter 9

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CHAPTER 10

1

NUCLEAR EXECUTION MESSAGES (U)

2

1. ^u General.

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10-1

Chapter 10

(Revised - 25 February 1981)
(Effective - 1 April 1981)

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CHAPTER 11

NUCLEAR TERMINATION MESSAGES *u* *SP*

1. *u* *(d)* General.

1

2

SECRET

11-1
(Revised - 25 February 1981)
(Effective - 1 April 1981)

Chapter 11

~~SECRET~~

CHAPTER 12

ALERT AND PREPARATION MESSAGES (U)

1

2

~~SECRET~~

12-1
(Revised - 20 February 1981)
(Effective - 1 March 1981)

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Chapter 12

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3. (U) Message Contents. Figure 12-1 contains the 222
message format. An explanation of the format follows:

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12-2
(Revised - 10 September 1980)

Section I
Chapter 12

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12-10

Section I
Chapter 12

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12-14

Section II
Chapter 12

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12-16

Section III
Chapter 12

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12-18

Section III
Chapter 12

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3. (U) Message Contents

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12-19
(Revised - 1 December 1980)
(Effective - 1 April 1981)

Section IV
Chapter 12

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12-20

Section IV
Chapter 12

~~TOP SECRET~~

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12-22

Section IV
Chapter 12

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12-26

Section V
Chapter 12

~~SECRET~~

4. (U) Examples. The following examples are based upon the hypothetical situation described.

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12-30

Section VI
Chapter 12

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12-32

Section VI
Chapter 12

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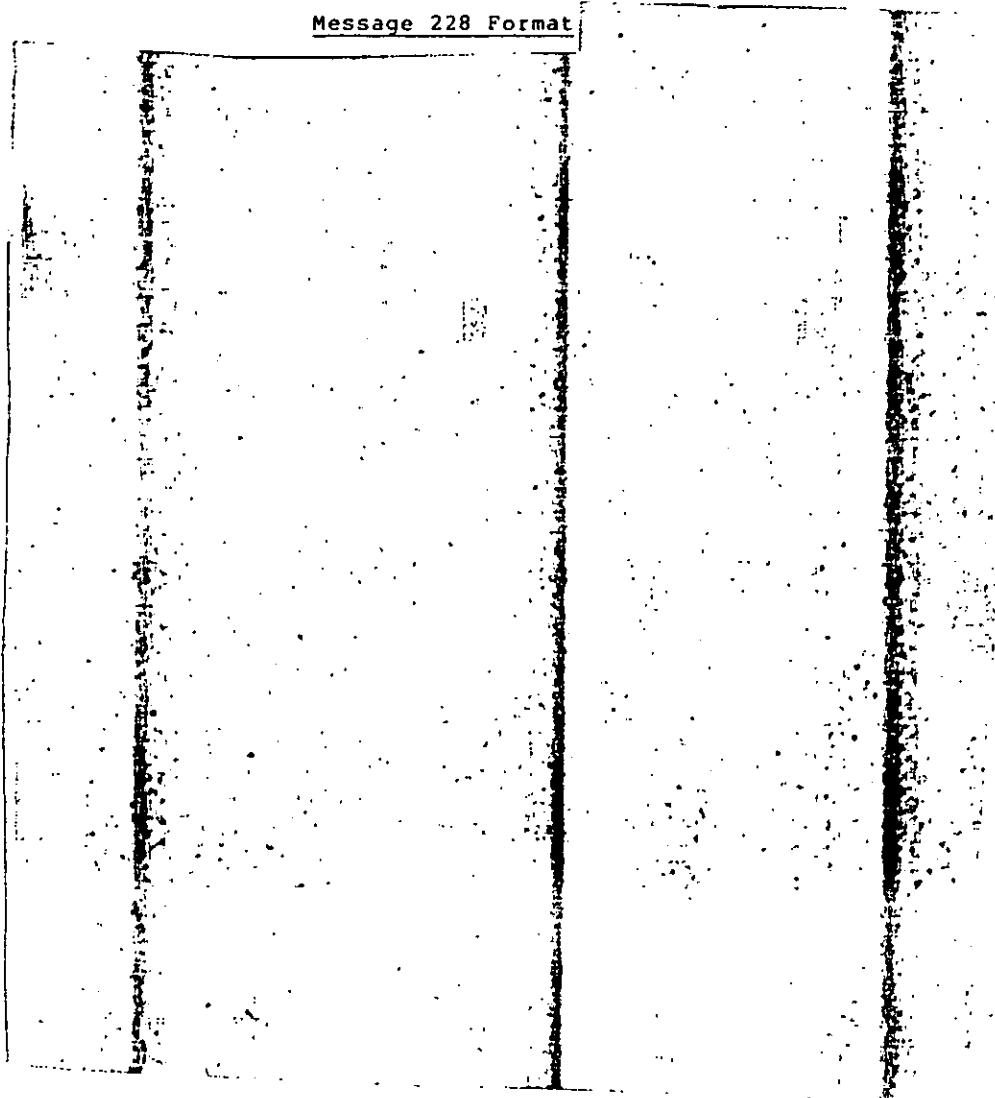
~~TOP SECRET~~

12-40

Section VII
Chapter 12

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Message 228 Format



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Figure 12-7
12-41

Section VII
Chapter 12

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12-42

Section VII
Chapter 12

~~SECRET~~

SECTION VIII

RED ROCKET (U)

1

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3. (U) Means of Transmission

17

~~SECRET~~

12-43

Section VIII
Chapter 12

~~SECRET~~

4. (U) Message Addressing

~~SECRET~~

~~SECRET~~

RED ROCKET Format

3. # (U) VOICE REPORTS OF RECEIPT ARE REQUIRED.

(Selective addressees) WILL ACKNOWLEDGE DIRECTLY TO THE NATIONAL MILITARY COMMAND CENTER BY THE FASTEST MEANS AVAILABLE.

4. # (U) INSTRUCTIONS IN TEXT ARE EFFECTIVE AT (date-time group ZULU).

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Section VIII
Chapter 12

12-48

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CHAPTER 13

EXERCISE EMERGENCY ACTION MESSAGES (U)

SECTION I

GENERAL

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13-4

Section II
Chapter 13

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13-6

Section III
Chapter 13

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13-8

Section IV
Chapter 13

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13-10

Section V
Chapter 13

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13-12

Section VI
Chapter 13

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13-14

Section VII
Chapter 13

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13-16

Section VIII
Chapter 13

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13-18

Section IX
Chapter 13

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SECTION X

WHITE ROCKET MESSAGE FORMAT

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Section X
Chapter 13

13-20

~~SECRET~~

CHAPTER 14

EXERCISES (U)

1. (U) General. Exercises of emergency action procedures are
conducted to insure a high level of proficiency in these pro-
cedures, to refine and improve existing procedures, and to
provide a means for evaluating individual and system efficiency.
To the extent that exercises accomplish these objectives,
they are beneficial.

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CHAPTER 15
COMMUNICATIONS TESTS (U)

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15-1

Chapter 15

~~SECRET~~

3. (U) Communications Tests for Commanders

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15-4

Chapter 15

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16-2

Section I
Chapter 16

~~CONFIDENTIAL~~

SECTION II

CRIs AND AIGS AUTHORIZED FOR USE
WITH EMERGENCY ACTION MESSAGES (U)

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16-4

Section II
Chapter 16

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16-6

Section III
Chapter 16

~~CONFIDENTIAL~~

CHAPTER 17

LOCATOR SYSTEM (U)

1

2

1. (u) General.

2. (u) Procedures.

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